



REPORT TO COUNCIL
STANDING COMMITTEE OF COUNCIL
ON CITY SERVICES AND BUDGETS

MARCH 1, 2007

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, March 1, 2007, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Peter Ladner, Chair
Mayor Sam Sullivan
Councillor Elizabeth Ball
Councillor David Cadman
Councillor Kim Capri
Councillor George Chow
Councillor Heather Deal
Councillor B.C. Lee
Councillor Raymond Louie, Vice-Chair

ABSENT: Councillor Suzanne Anton (Leave of Absence - Civic Business)
Councillor Tim Stevenson (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Judy Rogers, City Manager

CITY CLERK'S OFFICE: Tina Hildebrandt, Meeting Coordinator

ADOPTION OF MINUTES

The Minutes of the Standing Committee on City Services and Budgets meeting of February 1, 2007, were adopted.

RECOMMENDATION

1. Report Back on Child Care Issues & Endowment Reserve (VanRIMS No. 11-2200-20)

At the Regular Council meeting on December 12, 2006, the Chair advised that a request to speak on this matter had been received and Council agreed to refer consideration to a future Standing Committee meeting in order to hear from the speaker.

Accordingly, the Committee had before it an Administrative Report dated February 27, 2007, in which the Director of Social Planning provided a general outline of the work involved to respond to and further assess the feasibility and cost of Council's directions of October 5, 2006. The General Manager of Community Services noted that should Council choose to proceed with these initiatives, this report outlines an efficient approach which would use consultants to complete/conduct the research and feasibility studies to enable

staff to develop timely recommendations. She also noted that should Council wish to proceed in all four areas in a timely way, an additional FTE is needed to develop and monitor the contracts, co-ordinate reports and engage the public, where required. The City Manager noted that childcare is a provincial responsibility and that the focus of Council policy has been to complement the provincial mandate through grants and contributions that increase and enhance accessible quality childcare. She also noted that should Council wish to pursue expanding the City's commitment to childcare, the resource commitment is significant.

As the registered speaker was not present, Council commenced debate.

MOVED by Councillor Louie
THAT the Committee recommend to Council

- A. THAT Council receive for INFORMATION the project plan, at an estimated cost of \$135,000 (\$60,000 for consultancy fees and \$75,000 for a temporary staff position for one year) to complete the initial analysis, feasibility and planning for implementing the motions set out in the Administrative Report dated October 5, 2006, entitled "Report on Sustainability of the Childcare Endowment Reserve " and facilitate timely reports to Council in 2007 including the following:
- i. Conduct a feasibility study and impact analysis of a 5% increase in the number of child care spaces;
 - ii. Complete the supply and demand study including a consultation with community stakeholders with a view to setting priorities and costing;
 - iii. Confirm costs and revenue sources for implementing a universal approach to a sustainable Childcare Endowment Fund, including the development of eligibility criteria, consultation with stakeholders and identifying alternative mechanisms to administer and enhance this Fund; and
 - iv. Complete a cost/benefit analysis and recommendations to develop and fund a centralized child care wait-list system and delivery mechanism.

Funding for the requested \$135,000 is to come from the 2007 Contingency Reserve.

postponed

- B. THAT Council endorse the work of the Early Childhood Development, Learning and Care Memorandum of Understanding between Vancouver public partners to address childcare matters;

carried

POSTPONEMENT MOVED by Councillor Ball
THAT the Committee recommend to Council

THAT Council postpone consideration of the Administrative Report dated February 27, 2007, entitled "Report Back on Child Care Issues & Endowment Reserve", with the exception of B, pending staff's report back on the Child Care Design Guidelines.

CARRIED
(Councillors Cadman, Chow, Deal and Louie opposed)

The postponement having CARRIED, motion B was put and CARRIED UNANIMOUSLY.

MOTION AS AMENDED AND ADOPTED
THAT the Committee recommend to Council

- A. THAT Council postpone consideration of the Administrative Report dated February 27, 2007, entitled "Report Back on Child Care Issues & Endowment Reserve", with the exception of B(i), pending staff's report back on the Child Care Design Guidelines; and
- B. THAT Council endorse the work of the Early Childhood Development, Learning and Care Memorandum of Understanding between Vancouver public partners to address childcare matters.

CARRIED
(Councillors Cadman, Chow, Deal and Louie opposed to A)

2. Budget Consultation Review (VanRIMS No. 05-1000-01)

At the Regular Council meeting on January 30, 2007, the following Motion was submitted by Councillor Louie. Councillor Ladner called Notice under Section 5.4 (c) of the Procedure By-law. The Motion on Notice was put on the Agenda for the Regular Council meeting immediately following the Standing Committee on City Services and Budgets meeting on February 1, 2007, and, due to time constraints, was subsequently referred to the Council meeting following the Standing Committee on Planning and Environment meeting later that day. As requests to speak had been received, Council referred the Motion on Notice to the first available Standing Committee meeting following the Special Standing Committee on City Services and Budgets dealing with the Interim Operating Budget.

WHEREAS

1. Vancouver's initial 2007 Budget Consultation has been deemed inadequate by many citizens for being a hurried and poorly advertised process.

2. In a time of increasing financial costs due to the Olympics and other expenditures, it is imperative that the citizens of Vancouver have an adequate opportunity to understand and speak to the current and future budgets.
3. An open, accessible, and accountable budget consultation process is an integral part of fostering citizen participation and pride in our city.
4. The Mayor in his State of the City Address stated that he wanted to make Vancouver the most accountable and accessible city in Canada.
5. The most important use of public consultation within the City of Vancouver is the annual gathering of citizen input on the budget.

THEREFORE BE IT RESOLVED THAT:

1. the city work with all parties, including citizens, community groups, businesses, civic unions, and municipal experts to revise the public consultation process for the 2008 operating budget;
2. the focus for revision be examples of best practices, regarding budget consultation from leading cities around the world;
3. staff provide a report by August of 2007 recommending the ways in which the city can improve the budget consultation process

Donalda Greenwell-Baker, Secretary Treasurer, CUPE Local 15, and Neil Monckton, Think City Board Member, spoke in support of the Motion on Notice. They reviewed issues concerning the current budget consultation process, in particular the public meetings, and requested there be more participatory democracy in the process.

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At this point in the proceedings, Councillor Ladner relinquished the Chair to Councillor Cadman, Deputy Mayor, in order to participate in debate.

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Annette Klein, Director, Budget Office, responded to questions regarding comments raised by the foregoing speakers and other budget-related matters.

Council requested to separate the Resolves in the Motion on Notice.

MOVED by Councillor Louie
THAT the Committee recommend to Council

1. THAT the city work with all parties, including citizens, community groups, businesses, civic unions, and municipal experts to revise the public consultation process for the 2008 operating budget;

LOST
(Councillors Ball, Capri, Ladner, Lee and the Mayor opposed)

MOVED by Councillor Louie
THAT the Committee recommend to Council

2. THAT the focus for revision be examples of best practices, regarding budget consultation from leading cities around the world;

LOST
(Councillors Ball, Capri, Ladner, Lee and the Mayor opposed)

MOVED by Councillor Louie
THAT the Committee recommend to Council

3. THAT staff provide a report by July of 2007 recommending the ways in which the city can improve the budget consultation process.

CARRIED UNANIMOUSLY

FINAL MOTION AS ADOPTED
THAT the Committee recommend to Council

WHEREAS

1. Vancouver's initial 2007 Budget Consultation has been deemed inadequate by many citizens for being a hurried and poorly advertised process.
2. In a time of increasing financial costs due to the Olympics and other expenditures, it is imperative that the citizens of Vancouver have an adequate opportunity to understand and speak to the current and future budgets.
3. An open, accessible, and accountable budget consultation process is an integral part of fostering citizen participation and pride in our city.
4. The Mayor in his State of the City Address stated that he wanted to make Vancouver the most accountable and accessible city in Canada.
5. The most important use of public consultation within the City of Vancouver is the annual gathering of citizen input on the budget.

THEREFORE BE IT RESOLVED THAT staff provide a report by July of 2007 recommending the ways in which the City can improve the budget consultation process.

CARRIED UNANIMOUSLY

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At this point in the proceedings Councillor Ladner resumed the Chair.

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**3. 450 Stanley Park Drive - Vancouver Rowing Club
Liquor Primary Liquor License for Outdoor Patio Seating (VanRIMS No. 11-4600-50)**

At the Standing Committee on Planning and Environment meeting on February 15, 2007, Council agreed to refer this matter to a future Standing Committee meeting due to time constraints.

Accordingly, the Committee had before it an Administrative Report dated January 30, 2007, in which the Chief License Inspector provided Council with a request by the Vancouver Rowing Club to endorse their application for a 128 seat Liquor Primary Outdoor Patio at 450 Stanley Park Drive. The General Manager of Community Services submitted the foregoing for consideration.

Paul Teichroeb, Chief License Inspector, reviewed the report, noted staff support the application and responded to questions concerning the Good Neighbour Agreement.

Mark Lewis, President, Vancouver Rowing Club, introduced Keith Jolly, Manager, and spoke in favour of the application for a small outdoor patio. He provided a history of the Rowing Club and reviewed the restrictions the Club has agreed to as part of the application process for the outdoor patio, including the limited seating area, no music, live or recorded, and limited access to members and guests only. He also distributed a photo (*on file*) of the patio area, noting the patio is not lit at night nor sheltered or covered and is not intended to be an enticement for more people to attend the club.

The following spoke in opposition to the application:

Derek Creighton, Counsel for Maria & Stephen Lans
Gregory Sherwood

A summary of speakers' comments follow:

- concerned with the 10-day notice on an issue that will impact nearby residents and ask that Council look at a more reasonable notice period so residents have an opportunity to attend these meetings;

- an area zoned RS-1 adjacent to Stanley Park should be quiet; and
- want the application denied but if it goes through want restrictions on closing at 10 pm and a review in six months.

MOVED by Councillor Capri
THAT the Committee recommend to Council

THAT Council, having considered the opinion of area residents and business operators of the community as determined by neighbourhood notification, the proximity of residential developments, potential noise impacts and relevant Council policy as outlined in the Administrative Report dated January 30, 2007, entitled "450 Stanley Park Drive, Vancouver Rowing Club, Liquor Primary Liquor License for Outdoor Patio Seating", endorse the application by the Vancouver Rowing Club for a Liquor Primary patio at the Vancouver Rowing Club, 450 Stanley Park Drive subject to:

- i. A maximum capacity of 128 persons;
- ii. The signing of a Good Neighbour Agreement with the City;
- iii. The patio ceasing all liquor service and vacated by 10:00 p.m.;
- iv. No music permitted on the patio; and
- v. A time limited Development Permit.

CARRIED UNANIMOUSLY

4. Report Back on Halloween Consumer Fireworks (VanRIMS No. 08-4000-11)

The Committee had before it an Administrative Report dated January 19, 2007, in which the General Manager/Fire Chief, Vancouver Fire & Rescue Services, provided Council with a proposed public awareness and education effort, in cooperation with representatives of the consumer Fireworks industry, beginning in September of 2007. The Fire Chief supported the approach proposed in this report in that it provides sufficient time to implement additional public education and awareness efforts and to fairly evaluate the effectiveness of the recent By-law changes.

Ray Holdgate, Fire Chief, Fire and Rescue Services, briefly review the report and responded to a question regarding the statistics on firework-related damage.

John Rielly, BEM Fireworks, suggested Council review the permit system for fireworks and, with regard to the Fire By-law, include a section referencing sufficient fines for those who misuse fireworks, and add nuisance fireworks and noise makers. He also distributed a brochure on Family Fireworks Safety (*on file*).

Mr. Holdgate, together with Piet Rutgers, Director of Planning & Operations, Park Board, responded to questions concerning firework-related injuries and feedback, and the process involved for holding public fireworks displays. Staff agreed to provide a memorandum on the permitting process for public fireworks displays, including the circumstances, limitations and insurance requirements.

MOVED by Councillor Deal
THAT the Committee recommend to Council

THAT Council receive the Administrative Report dated January 19, 2007, entitled "Report Back on Halloween Consumer Fireworks" for information.

CARRIED UNANIMOUSLY

5. **Green House Gas Reduction Strategy (Corporate Climate Change Action Plan):**
- Report Back on Phase 1 (Upgrade Work to City Hall), and
- Award of contract for Phase 2 - Park Board Energy Performance Contract (VanRIMS No. 11-2000-14)

The Committee had before it an Administrative Report dated February 1, 2007, in which the Director of Facilities Design and Management (Corporate Services) and the Director of Planning and Operations (Board of Parks and Recreation), in consultation with the Director of Finance and the Manager of the Sustainability Group, sought Council's approval for the City to enter into the Phase 2 (Park Board Facilities) energy performance contract with Ameresco Canada Inc., and to establish a source of interim financing for this project, which would ultimately be paid for with the energy savings and external grants. They also recommended that the energy performance contract be comprised of energy-savings measures, which are to be implemented in thirty (30) facilities administered by the Board of Parks and Recreation. The City Manager and the General Manager of the Board of Parks and Recreation recommended approval of A through D, noting that these projects are consistent with the City's Climate Change strategy and are supported by a positive business case. The General Manager of the Board of Parks and Recreation also noted the Commissioners of the Vancouver Park Board approved a motion endorsing A through D on February 26, 2007.

The Committee also had before it a Memorandum dated February 27, 2007, from the General Manager, Board of Parks and Recreation, advising of the Vancouver Park Board's endorsement of staff's report (*on file*).

Dave Cousins, Energy Project Manager, Environmental Services, responded to questions concerning the next steps and whether staff could report back on the potential to achieve another 10% reduction in GHG and, if so, where this reduction could be achieved and the cost. Staff also responded to questions regarding replacement of older Park Board facilities.

MOVED by Councillor Deal
THAT the Committee recommend to Council

- A. THAT, subject to the conditions set out in Recommendations B and C of the Administrative Report dated February 1, 2007, entitled "Green House Gas Reduction Strategy (Corporate Climate Change Action Plan): - Report Back on Phase 1 (Upgrade Work to City Hall), and - Award of contract for Phase 2 - Park Board Energy Performance Contract", the General Manager of Parks and

Recreation be authorized to enter into a contract with Ameresco Canada Inc. for energy savings measures work on Parks and Recreation facilities, as set out in Table 1 of Appendix "A" of the report, at a maximum total capital cost of \$8.64 million plus GST; source of funding to be as follows:

- \$310,000 from the Park Board 2006-2008 capital plan (Community Centres, Rinks and Pools) for upgrading work;
 - \$175,000 from external energy efficiency incentives (BC Hydro); and
 - \$8.15 million from a loan from the Capital Financing Fund to be repaid back with interest from energy cost savings generated from the energy saving measures, on terms to be established by the Director of Finance.
- B. THAT the Director of Legal Services be authorized to execute and deliver on behalf of the City, all legal documents required to implement Recommendation A of the above-noted report.
- C. THAT all such legal documents be on terms and conditions satisfactory to the General Manager of the Board of Parks and Recreation and to the Director of Legal Services, and further that no legal rights or obligations will be created or arise by Council's adoption of Recommendations A, B, and C of the above-noted report unless and until such legal documents are executed and delivered by the Director of Legal Services.
- D. THAT the General Manager (Board of Parks and Recreation) report back within one year of the completion of the upgrade work set out in the above-noted report and that said report include information about the Greenhouse Gas ("GHG") reductions, the financial savings and the payback periods.

CARRIED UNANIMOUSLY

The Committee adjourned at 12:38 p.m.

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CITY OF VANCOUVER

REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

MARCH 1, 2007

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, March 1, 2007, at 12:38 p.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Sam Sullivan
Councillor Elizabeth Ball
Councillor David Cadman
Councillor Kim Capri
Councillor George Chow
Councillor Heather Deal
Councillor Peter Ladner
Councillor B.C. Lee
Councillor Raymond Louie

ABSENT: Councillor Suzanne Anton (Leave of Absence - Civic Business)
Councillor Tim Stevenson (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Judy Rogers, City Manager
Brent MacGregor, Deputy City Manager

CITY CLERK'S OFFICE: Tina Hildebrandt, Meeting Coordinator

COMMITTEE OF THE WHOLE

MOVED by Councillor Ladner
SECONDED by Councillor Deal

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

CARRIED UNANIMOUSLY

UNFINISHED BUSINESS

1. Replacement of Fire Hall #15

At the Standing Committee on City Services and Budgets meeting on February 15, 2007, Vancouver City Council referred decision on this matter to a Regular Council meeting on March 1, 2007, as Unfinished Business.

Accordingly, the attached Administrative Report dated February 2, 2007 (*previously distributed*), refers.

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Council recessed at 1:00 p.m. and reconvened at 2:00 p.m. with all members present.

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MOVED by Councillor Ladner

THAT Council postpone consideration on the Replacement of Fire Hall #15 for two weeks.

CARRIED
(Councillors Cadman, Chow Deal and Louie opposed)

COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets March 1, 2007

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

1. Report Back on Child Care Issues & Endowment Reserve
2. Budget Consultation Review
3. 450 Stanley Park Drive - Vancouver Rowing Club
Liquor Primary Liquor License for Outdoor Patio Seating
4. Report Back on Halloween Consumer Fireworks
5. Green House Gas Reduction Strategy (Corporate Climate Change Action Plan):
 - Report Back on Phase 1 (Upgrade Work to City Hall), and
 - Award of contract for Phase 2 - Park Board Energy Performance Contract

Items 1 - 5

MOVED by Councillor Ball

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of Thursday, March 1, 2007, as contained in Items 1 - 5, be approved.

CARRIED UNANIMOUSLY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Chow

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Deal
SECONDED by Councillor Lee

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

MOTIONS

A. Administrative Motions

None

B. Motions on Notice

Council referred the following Motions on Notice to the Council Meeting immediately following the Standing Committee on Planning and Environment meeting later that day, due to time constraints.

1. United We Can Recycling Depot (VanRIMS No. 13-6000-50)

MOVED by Councillor Chow
SECONDED by Councillor Lee

WHEREAS United We Can (UWC), since its inception in 1995, has been open for business everyday and provides an important source of income to some of our most marginalized citizens who collect bottles and containers from the downtown areas;

WHEREAS UWC has rescued 50 million containers from going to the landfill and has worked with the City, Gastown and Chinatown merchants in cleaning up garbage and litter in the areas;

WHEREAS UWC is more than a bottle depot as it also collects used computers and runs a bike shop - this combined operation has provided employment to hundreds of people living in the DTES;

WHEREAS UWC's success has meant a crowd of bidders waiting to get into its storefront (located on the north side of East Hastings Street between Columbia and Carrall Streets) that also attracts drug dealers camouflaging in the crowd and street vendors hawking goods of dubious origin and;

WHEREAS the result is constant chaos and an atmosphere of pending violence on the street around the UWC premises that also impact negatively on neighbouring stores such as Canada Ginseng Co. at 33 E Hastings Street - the violent death from stabbing in front of UWC on February 11 being a case in point;

WHEREAS the bidders are not the cause of the street disorder in front of UWC - they are victims to the inadequate physical facility surrounding UWC, a successful grass root enterprise that has outgrown its present premises;

THEREFORE BE IT RESOLVED that as an urgent matter city staff proceed immediately to assist United We Can to find new facility that is suitable for its operation and surrounding, and which takes into account the increased recycling activities required as a result of the 2010 Olympics.

referred

2. Municipal By Law Fine Collection (VanRIMS No. 08-4200-01)

MOVED by Councillor Capri
SECONDED by Councillor Lee

WHEREAS the City loses a significant amount of revenue annually because of unpaid by-law fines;

AND WHEREAS the unpaid fines relating to By-law Violation Notices issued by the Vancouver Police Department since 2003 is in excess of \$860,000;

AND WHEREAS there is a significant problem with disorderly conduct in the Entertainment District and in response to this problem the Vancouver Police Department issued approximately 600 By-law Violation Notices for disorderly conduct related offences which were referred to the City Prosecutor in 2006, most of which arose out of incidents occurring in the Entertainment District;

AND WHEREAS it is critical that a meaningful consequence be attached to the by-law enforcement process generally and specifically in order to deter conduct which detracts from the public's right to enjoy a safe and orderly Entertainment District;

AND WHEREAS the goal of the City is voluntary compliance with City by-laws;

AND WHEREAS voluntary compliance with City by-laws increases with the collection of by-law fines;

AND WHEREAS the only method currently available to the City for the collection of by-law fines is a slow, expensive, labour-intensive process;

THEREFORE BE IT RESOLVED THAT Vancouver City Council, through the Mayor, urge the Province and the Insurance Corporation of British Columbia to approve the collection of by-law fines in the same manner as fines imposed by Violation Tickets under Provincial statutes.

BE IT FURTHER RESOLVED that a copy of this resolution be forwarded to the Lower Mainland Local Government Association (LMLGA) for consideration and endorsement;

BE IT FURTHER RESOLVED that a copy of this resolution be forwarded to the Union of British Columbia Municipalities (UBCM) for consideration and endorsement.

referred

The Council adjourned at 2:47 p.m.

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