



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON TRANSPORTATION AND TRAFFIC

DECEMBER 12, 2006

A Regular Meeting of the Standing Committee of Council on Transportation and Traffic was held on Tuesday, December 12, 2006, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

PRESENT:

- Councillor B.C. Lee, Chair
- Mayor Sam Sullivan
- Councillor Suzanne Anton
- Councillor Elizabeth Ball, Vice-Chair
- Councillor David Cadman
- Councillor Kim Capri
- Councillor George Chow
- Councillor Heather Deal
- Councillor Peter Ladner
- Councillor Raymond Louie
- Councillor Tim Stevenson

CITY MANAGER'S OFFICE: Judy Rogers, City Manager

CITY CLERK'S OFFICE: Pat Boomhower, Meeting Coordinator

VARY THE AGENDA

Council agreed to deal with Items # 1 and # 2 concurrently so as to hear the presentations and speakers on both reports prior to discussion and decision. For ease of reference, staff and delegations comments and the final motion are noted under Item # 2.

RECOMMENDATION

1. Southeast False Creek and Olympic Village: Bike Movement (VanRIMS No.11-2000-14) and
2. Cycling Facilities and Loading Access in the SEFC Sub-area 2A (Olympic Village site) (Van RIMS No. 13-5000-20)

The Committee had before it a report dated August 2, 2006, in which the Bicycle Advisory Committee (BAC) recommended design guidelines for Southeast False Creek (SEFC) bicycle facilities pertaining to Ontario Street, the seaside path, Ontario Bikeway/greenway, and access to the school. The City Manager, in her comments, noted staff provided responses in the CD-1 Rezoning report for the Olympic Village site, to the BAC motions. She further noted changes had taken place to the SEFC neighbourhood and that a number of advisory committees, including the BAC, had provided input into the rezoning process.

The Committee also had before it an Administrative Report dated November 28, 2006, in which the General Manager of Engineering Services, in consultation with the Project Manager for Southeast False Creek (SEFC) and the Olympic Village, and General Manager Park Board, provided information on cycling facilities in SEFC, sought approval to install a bicycle and pedestrian permeable median on 2nd Avenue at Ontario Street to restrict vehicle access to Ontario Street, and responded to the Bicycle Advisory Committee's (BAC) recommendations to Council in a report on SEFC cycling facilities dated August 2, 2006.

The Committee also had before it a memorandum from the Vancouver Heritage Commission dated December 12, 2006, in support of truck route access on Ontario Street to avoid compromising the Salt Building structure and access to the plaza and Salt Building.

Wali Memon, Strategic Transportation Planning, reviewed the report and provided information on the public open house held December 1, 2006, truck access and loading in the area, and advised that staff are working on bikeway connections.

Mr. Memon, together with Jerry Dobrovolny, Assistant City Engineer - Transportation, and David Rawsthorne, Greenways and Neighbourhood Transportation Engineer, and Robin Petri, Manager of Engineering, SEFC and Olympic Village Project Office, responded to questions regarding determining traffic on bicycle routes, public consultation and questionnaire, bike boxes, design for minimizing hazards between persons carrying boats and other traffic, and truck turning and access on routes shared by cyclists.

The following delegations spoke in support of measures to reduce general traffic on Ontario Street:

Richard Campbell, Better Environmentally Sound Transportation (*brief submitted*)
Bonnie Fenton, Chair, Bicycle Advisory Committee (BAC)
Jack Becker, Vancouver Area Cycling Coalition (*brief submitted*)
Bill Taylor

Comments provided by the foregoing speakers included the following:

- concerned access is developed around the automobile by default, rather than other modes of transportation, especially since walking and bicycle is the most likely mode in False Creek;
- a car-free street is needed; those who cycle deserve a safe place, and traffic is the number one reason people are not cycling as they might;
- to increase the number of people cycling, the amount of vehicle traffic on bike routes needs to be reduced;
- with bicycle facilities and design, SEFC could accommodate a cycling mode share greater than the city-wide goal of 10%;
- for a sustainable neighbourhood, positive change, and conscious choice, create a street without cars;
- encouraged Council to either make Ontario Street car-free or one-way;
- recommended design have trucks avoid Ontario Street in SEFC;
- a smaller grocery store would not require the large trucks;

- throughout the Science World area , there is conflict between cyclists and vehicles;
- the median design should discourage motorists from driving over it;
- provide a transportation balance by way of a streetcar along 1st Avenue;
- Granville Island has successful one-way and shared streets; and
- consider community centre boat users and parking.

Stephen Gardener, Ward Consulting, provided information with respect to determining traffic volume on bicycle routes, level of development at the time studies were done, and truck traffic.

Following the delegations, staff along with Tom Timm, General Manager of Engineering Services, Jody Andrews, Project Manager, Southeast False Creek and Olympic Village, and Lon LaClair, Strategic Transportation Planning Engineer, responded to questions regarding traffic north of 1st Avenue, proposed grocery store size, trucking needs, options for one-way access, signal priorities, area access points, path width, and the range of boats, ownership, transport, storage options, costs, and decision process with respect to boat facilities.

MOVED by Councillor Anton

THAT the Committee recommend to Council

- A. THAT Council receive Administrative Report dated November 28, 2006, entitled "Cycling Facilities and Loading Access in the SEFC Sub-area 2: (Olympic Village site)" for INFORMATION.
- B. THAT Council approve the installation of a bike and pedestrian permeable median at 2nd Avenue and Ontario Street to reduce general traffic on Ontario Street.
- C. THAT Council thank the Bicycle Advisory Committee and Vancouver Area Cycling Coalition for their advice over the past several years on this issue; and

FURTHER THAT Council supports the recommendation of the Bicycle Advisory Committee that the final design for cycling in the Southeast False Creek development include the following:

- a) pedestrian/cycling path parallel to Ontario street;
 - b) the seaside path be designed to minimize conflicts and maximize safety;
 - c) off-road pedestrian and cyclist access be provided to the school; and
 - d) direct bicycle/pedestrian connections from the Ontario Bikeway/greenway to Science World and points north.
- D. THAT Council encourage efforts to place boat storage at the waters edge.

carried

AMENDMENT MOVED by Councillor Deal

THAT the motion be amended by adding "THAT Council request staff to continue to explore opportunities to make Ontario Street north of 1st Avenue one-way in the future."

LOST

(Councillors Anton, Ball, Capri, Ladner, Lee and the Mayor opposed)

AMENDMENT MOVED by Councillor Deal

THAT the motion be amended by adding "THAT staff continue to work to improve cycling options at the corner of 1st Avenue and Ontario Street."

CARRIED UNANIMOUSLY

The amendment having carried, the motion, as amended, was put and CARRIED UNANIMOUSLY.

FINAL MOTION AS APPROVED

THAT the Committee recommend to Council

- A. THAT Council receive Administrative Report dated November 28, 2006, entitled "Cycling Facilities and Loading Access in the SEFC Sub-area 2: (Olympic Village site)" for INFORMATION.
- B. THAT Council approve the installation of a bike and pedestrian permeable median at 2nd Avenue and Ontario Street to reduce general traffic on Ontario Street.
- C. THAT Council thank the Bicycle Advisory Committee and Vancouver Area Cycling Coalition for their advice over the past several years on this issue; and

FURTHER THAT Council supports the recommendation of the Bicycle Advisory Committee that the final design for cycling in the Southeast False Creek development include the following:

- a) pedestrian/cycling path parallel to Ontario street;
 - b) the seaside path be designed to minimize conflicts and maximize safety;
 - c) off-road pedestrian and cyclist access be provided to the school; and
 - d) direct bicycle/pedestrian connections from the Ontario Bikeway/greenway to Science World and points north.
- D. THAT Council encourage efforts to place boat storage at the waters edge.
 - E. THAT staff continue to work to improve cycling options at the corner of 1st Avenue and Ontario Street.

**3. Rezoning Inquiry - Bay Parkade Site and Dunsmuir House -
599 West Georgia Street and 500 Dunsmuir Street (respectively)
(Van RIMS No. 11-3600-03)**

The Committee had before it an Administrative Report dated November 21, 2006, in which the Director of Planning, in consultation with the Director of the Housing Centre, sought Council approval of directions to guide a possible rezoning of the Bay Parkade and Dunsmuir House. The City Manager and General Manager of Community Services recommended approval.

Brent Toderian, Director of Planning, and Michael Gordon, Senior Planner, Central Area Planning, reviewed the report.

Messrs. Toderian and Gordon, along with Trish French, Assistant Director of Current Planning, and Ronda Howard, Senior Planner, CityPlans, responded to questions regarding potential residential and commercial capacity and shortfall, bonus density, CACs, communication with developer, single room accommodation and heritage components, provision of recreational space, economic development, and vacancy rates.

Richard Henriquez, Henriquez Partners Architects, on behalf of the owner, spoke against staff's recommendation to require the full FSR 5.0 commercial space for the site. He also requested more height flexibility and recommended the City do an economic analysis of various forms of development on this site as well as review the height limit guidelines of the Downtown core (*brief submitted*).

Simon Lim, Holborn Group and Owner, Bay Parkade and Dunsmuir House, also spoke in opposition to the staff recommendation of FSR 5.0 commercial and noted the site was purchased with the expectation of 2.0 FSR commercial and 3.0 FSR residential. He also noted the risk involved with increased FSR commercial, and the residential space and height required for a viable project.

Following delegations, staff responded to questions concerning height review, view cones and the commercial component if it was less than FSR 5.0.

Due to time constraints, Council referred discussion and decision on the matter to the Regular Council meeting later that day as Unfinished Business.

**4. Highway 1 - Potential Vancouver Transportation Projects Near On/Off Ramps and
Gateway Program Update (Van RIMS No. 13-1400-22)**

The Committee had before it an Administrative Report dated November 28, 2006, in which the General Manager of Engineering Services provided an update on the provincial Gateway Program's Pre-design Community Consultation Phase 2, and sought Council direction for staff to consult with the community on potential City-initiated transportation projects in the vicinity of the Highway 1 on and off ramps on Grandview Highway, 1st Avenue, and Boundary Road.

Lon LaClair, Strategic Transportation Planning Engineer, reviewed the report and together with Jerry Dobrovlny, Assistant City Engineer - Transportation, responded to questions regarding funding, Renfrew Park, left turn bay at Grandview and Boundary Road, HOV lanes and parking on Grandview Highway.

The following delegations expressed concern regarding potential impacts of increased traffic from highway expansion and twinning of the Port Mann Bridge, removal of parking for HOV lanes, air quality and schools near busy routes, and lack of local consultation and information about provincial plans on the highway expansion, and recommended expanding the scope of cycling improvements along the highway corridor and improving the pedestrian environment:

Eric Doherty, Transportation Committee, Society Promoting Environmental
Conservation (*brief submitted*)

Richard Campbell, Better Environmentally Sound Transportation (*brief submitted*)

Jack Becker, Vancouver Area Cycling Coalition (*brief submitted*)

Due to time constraints, Council referred discussion and decision on the matter to the Regular Council meeting later that day as Unfinished Business.

The Committee adjourned at 1:10 p.m.

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CITY OF VANCOUVER

REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON TRANSPORTATION AND TRAFFIC

DECEMBER 12, 2006

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, December 12, 2006, at 1:10 p.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Transportation and Traffic meeting, to consider the recommendations and actions of the Committee.

PRESENT:

- Mayor Sam Sullivan
- Councillor Suzanne Anton
- Councillor Elizabeth Ball
- Councillor David Cadman
- Councillor Kim Capri
- Councillor George Chow
- Councillor Heather Deal
- Councillor Peter Ladner
- Councillor B.C. Lee
- Councillor Raymond Louie
- Councillor Tim Stevenson

CITY MANAGER'S OFFICE: Judy Rogers, City Manager

CITY CLERK'S OFFICE: Pat Boomhower, Meeting Coordinator

COMMITTEE OF THE WHOLE

MOVED by Councillor Lee
SECONDED by Councillor Stevenson

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

CARRIED UNANIMOUSLY

COMMITTEE REPORTS

Report of Standing Committee on Transportation and Traffic December 12, 2006

Council considered the report containing the recommendations and actions taken by the Standing Committee on Transportation and Traffic. Its items of business included:

1. Southeast False Creek and Olympic Village: Bike Movement
2. Cycling Facilities and Loading Access in the SEFC Sub-area 2A (Olympic Village site)
3. Rezoning Inquiry - Bay Parkade Site and Dunsmuir House - 599 West Georgia Street and 500 Dunsmuir Street (respectively)
4. Highway 1 - Potential Vancouver Transportation Projects Near On/Off Ramps and Gateway Program Update

Items 1 - 4

MOVED by Councillor Anton

THAT the recommendations and actions taken by the Standing Committee on Transportation and Traffic at its meeting of December 12, 2006, as contained in items 1 - 4, be approved.

CARRIED UNANIMOUSLY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Chow

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Ladner
SECONDED by Councillor Ball

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

NEW BUSINESS

1. Motion to Address Street Disorder

The following motion was submitted by Councillor Capri. Councillor Anton called Notice under Section 5.4 (c) of the *Procedure By-law*. The motion will be considered at the Regular Council meeting to be held later that day.

MOVER: Councillor Kim Capri

SECONDER: Mayor Sam Sullivan

WHEREAS

1. the City of Vancouver has enjoyed a reputation for being one of the most safe and liveable cities in the world;
2. incidents of street disorder have increased and Vancouverites are expressing significant concern for their safety and well-being;
3. the Mayor's report on disorder "the white paper" including the Mayor's survey and Mayor's dialogues on crime and disorder identified that the community is greatly concerned about issues of aggressive panhandling, open drug dealing and drug use;
4. Vancouver's reputation for being a safe city is being challenged in travel magazines and the Boards of Trade and Tourism have expressed grave concern regarding public disorder and the impact this has both on our economy, reputation and quality of experience for visitors and residents of our city;
5. the Province, through the Attorney General's office, is negotiating a Community Court pilot project in Vancouver.
6. residents of Vancouver deserve the right to enjoy public and private space free from being victims of crime and disorder.
7. Council unanimously adopted the EcoDensity Principles which commits the City to providing a public realm that is clean, safe and secure;
8. the Vancouver City Council has unanimously adopted the Homeless Action Plan and endorsed the GVRD 3 Ways to Home document, Canadians remain homeless on the streets of Vancouver;
9. Canada's National homeless problem is manifesting itself on the streets of Vancouver;
10. a safe, stable, residential environment is a key component in addressing street disorder;
11. project Civil City compliments and does not replace the city's initiatives to address homelessness;

THEREFORE BE IT RESOLVED that Council is committed to Project Civil City and will seek to:

1. Increase housing opportunities and eliminate homelessness, with at least a 50% reduction by 2010.
2. Eliminate the open drug market on Vancouver's streets, with at least a 50% reduction by 2010.
3. Eliminate the incidence of aggressive panhandling with at least a 50% reduction by 2010.
4. Increase the level of public satisfaction with the City's handling of public nuisance and annoyance complaints by 50% by 2010.

BE IT FURTHER RESOLVED that Council:

- A. Provide \$300,000 from the 2006 Contingency Reserve to immediately establish a new Project Civil City Implementation Office (PCCIO) including the hiring of a new Project Civil City Commissioner. The PCCIO will serve as a support to the Mayor in his role as Chair of the Project Civil City Leadership Council
- B. Immediately strike a Project Civil City Leadership Council, chaired by the Mayor which initially include the following:
 - Minister of Health - Province of BC
 - Minister of Employment and Income Assistance - Province of BC
 - Solicitor General - Province of BC
 - Attorney General - Province of BC
 - Industry Minister - Government of Canada
 - Minister of Human Resources and Social Development - Government of Canada
 - Parliamentary Secretary to the Minister for the Pacific Gateway and the 2010 Olympic and Paralympic Games

The Leadership Council will meet quarterly with the first meeting being held in early 2007.

- C. Immediately establish a Project Civil City Implementation Team that will consist of key staff such as the City Manager, Chief of Police, General Manager of the Park Board, General Manager of Community Services, and the General Manager of Engineering, as well as appropriate staff with the Provincial and Federal governments. Meetings will initially be held bi-weekly and will be Chaired by the Mayor for at least the first six months.
- D. Request the City Manager and the Chief of Police review the ideas and suggestions outlined in the Project Civil City report and that they present a Project Civil City Implementation Plan for Council's consideration within the next 90 days. This Plan

- will include possible partnership opportunities for funding parts or all of the PCC initiative.
- E. Revitalize the City's Neighbourhood Integrated Service Teams (NIST) by re-aligning them toward program delivery and meeting public disorder reduction goals.
 - F. Advise bar owners and their patrons in Vancouver's entertainment district that they have a 60-day countdown toward implementing immediate solutions that will significantly improve public order or Council may consider the option of bringing Vancouver bar hours in line with other GVRD jurisdictions.
 - G. In order to track the progress of Project Civil City, immediately benchmark the current level of incidents of aggressive panhandling and open drug sales and use in our City. In addition, conduct an immediate litter audit as well as benchmark the current satisfaction of citizens in relation to how the City manages complaints for public nuisances such as excessive motorcycle noise. The source of funding will be through the Project Civil City budget allocation.
 - H. Request that the Vancouver Police Board seek out every opportunity to significantly increase the street presence of our police force.
 - I. Conduct thorough review of ticketing, by-laws and fines with the objective of improving efficiencies and increasing their effectiveness in countering public disorder. This review shall be completed within 60 days and be incorporated into the PCC Implementation Plan. Source of funding to be through the Project Civil City budget allocation.
 - J. Request that the City Manager seek out every opportunity to work within existing budgets in the preparation of the PCC Implementation Plan.
 - K. Request that the City Manager outline a proposal that will seek to work with other levels of government to significantly increase the collection of unpaid fines as a possible means of funding part of the PCC Implementation Plan.
 - L. That Council receives for information the Project Civil City document "the white paper," as prepared by the Mayor's Office.

notice

2. Mayor's Award for the Arts

MOVED by Councillor Ball
SECONDED by Mayor Sullivan

WHEREAS:

1. The City of Vancouver wishes to acknowledge the cultural, social and economic importance of the arts and culture sector in Vancouver;
2. The City wishes to publicly recognize those remarkably talented individuals who have enriched Vancouver through their creative contributions;
3. The Arts Community as represented by The Alliance for Arts and Culture has formally requested the Mayor and the City of Vancouver create a new event starting in 2007 that will demonstrate further support for the arts community;
4. The Arts Community have asked that this event be entitled the Mayor's Awards for Arts;
5. The Arts Community proposal is based on the Edmonton model whereby the Mayor takes a leadership role in support of arts and culture and where annual revenues raised through their award event benefits the Arts Community; and
6. The Arts Community believes the Mayor's Awards for Arts would attract significant support from the business and wider community.

THEREFORE BE IT RESOLVED

1. THAT Council direct staff to report back prior to the end of January with a process to seek proposals for the creation of the Mayor's Awards for the Arts that:
 - a. Seeks input from the Arts Community on award categories, criteria and financial parameters;
 - b. Is sustainable based on the Edmonton model maximizing sponsorship and earned revenues and providing annual financial benefits to the Arts Community; and
 - c. Produces an annual Mayor's Awards for the Arts event to be held in a civic cultural venue in each of 2007, 2008 and 2009.
2. THAT the proponent(s) chosen for the event be experienced in presenting events of this nature, be familiar with the local arts and cultural community and be successful in securing such sponsorships as are essential to fulfilling this project.
3. That the inaugural Mayor's Awards for Arts be held in 2007 at the Vancouver Playhouse on a date set in consultation with the Arts Community.

referred

MOVED by Councillor Raymond Louie

THAT the motion regarding the Mayor's Award for the Arts be referred to a Standing Committee on December 14, 2006, in order to hear delegations who may wish to speak on the matter.

carried unanimously

Councillor Ball rose on a point of order and noted the right to have her motion read.

Councillor Deal rose on a point of order that debate should pertain to the motion to refer.

On the advice of the Meeting Coordinator, the Chair ruled to permit reading of the main motion for clarity.

Councillor Deal challenged the ruling of the Chair.
The Chair then put the question:

Shall the ruling of the Chair be sustained?

CARRIED
(Councillors Cadman, Chow, Deal, Louie, and Stevenson opposed)

A two-thirds majority of those present is required to overrule the ruling of the Chair.
Therefore the ruling of the Chair was sustained.

Councillor Ball read the main motion under consideration for the referral. The motion to refer the matter was put and CARRIED UNANIMOUSLY.

ENQUIRIES AND OTHER MATTERS

1. **Media Release** (VanRIMS No. 08-9000-30)

Councillor Deal expressed concern that the Mayor's Office press release regarding the civil city initiative was issued prior to debate on the motion.

The Mayor noted the word "proposed" was included in the media release.

The Council adjourned at 1:57 p.m.

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