These minutes will be adopted at the Regular Council meeting on October 31, 2006.



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

OCTOBER 5, 2006

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, October 5, 2006, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

PRESENT:	Councillor Peter Ladner, Chair Mayor Sam Sullivan Councillor Suzanne Anton Councillor Elizabeth Ball Councillor David Cadman Councillor Kim Capri Councillor George Chow Councillor Heather Deal Councillor B.C. Lee Councillor Raymond Louie, Vice-Chair Councillor Tim Stevenson
CITY MANAGER'S OFFICE:	Judy Rogers, City Manager
CITY CLERK'S OFFICE:	Lori Isfeld, Meeting Coordinator

ADOPTION OF MINUTES

The Minutes of the Standing Committee on City Services and Budgets meeting of September 14, 2006, were adopted.

RECOMMENDATION

1. Improvements to the City Recycling Receiving Yard (VanRIMS No.: 02-1200-40)

The Committee had before it an Administrative Report dated July 20, 2006, in which the General Manager of Engineering Services sought approval for funding for upgrades to the City owned recycling receiving yard at 1198 East Kent Avenue South.

Bob McLennan, Solid Waste Management Engineer, provided an overview of the report and responded to questions. Mr. McLennan confirmed the yard handles City recycling trucks and that repayment of funds borrowed from the Capital Financing Fund would be achieved through residential recycling fees.

MOVED by Councillor Cadman THAT the Committee recommend to Council

- A. THAT Council authorize the General Manager of Engineering Services to initiate improvements to the City's recycling receiving yard at 1198 East Kent Avenue South at a one time cost of approximately \$850,000, financing to be provided from the Capital Financing Fund (Solid Waste Capital Reserve) on terms acceptable to the Director of Finance with repayment to be funded from residential recycling fees.
- B. THAT the General Manager of Engineering Services seek proposals for the detailed design, supply and construction of a fabric cover structure at the City's recycling receiving yard.

CARRIED UNANIMOUSLY

2. Year 2007 Zoning, Building and Trade Permit Inflationary Fee Increases and Fee Increases to Support New Information Technology (VanRIMS No. 11-4200-01)

The Committee had before it an Administrative Report dated August 23, 2006, in which the Co-Director of Development Services – Policy & Regulation, sought approval for an inflationary adjustment of 2.75% in zoning, subdivision, sign, tree removal, secondary suite inspection, building and trade permit fees based on a "flat fee", and miscellaneous fees, to reflect increased costs due to inflation in the year 2007. A further 1% increase was proposed to these fees, including all building and trade permit fees, to establish an initial cost-recovery revenue stream for operating costs related to phased implementation of a new IT system to replace PRISM and provide enhanced support to the City's permitting, inspection and compliance services. The General Manager of Community Services recommended approval.

Rick Scobie, Co-Director of Development Services, provided an overview of the report and responded to questions regarding the cost recovery component and fee and processing time comparisons with other municipalities.

MOVED by Councillor Anton

THAT the Committee recommend to Council

- A. THAT Council approve an across-the-board 2.75% increase in all zoning, subdivision, sign, tree removal, secondary suite inspection, "flat fee" building and trade permit fees, and miscellaneous fees, to compensate for inflationary increases to the City's costs;
- B. FURTHER THAT Council approve an additional across-the-board 1.0% fee increase in all zoning, subdivision, sign, tree removal, secondary suite inspection, building and trade permit, and miscellaneous fees, as an initial increase (expected to increase by a further 1% in 2008) to provide revenue required to recover the additional, on-going operating costs of providing an enhanced IT system for permitting, inspection and compliance services using AMANDA;

- C. AND FURTHER THAT the Director of Legal Services bring forward for enactment the necessary by-law amendments to By-laws Nos. 5585, 5208, 8057, 5563, 6553, 3507, 6510, 7347 and 5644, generally in accordance with the fee schedules attached to the Administrative Report dated August 23, 2006, entitled "Year 2007 Zoning, Building and Trade Permit Inflationary Fee Increases and Fee Increases to Support New Information Technology", to be effective January 1, 2007.
- D. THAT the Director of Development Services and the Chief Building Official advise the development and building community of these changes.

CARRIED UNANIMOUSLY

3. Report on Sustainability of the Childcare Endowment Reserve (VanRIMS No.: 11-2200-20)

The Committee had before it an Administrative Report dated September 19, 2006, in which the Acting Director of Social Planning:

- Provided an overview of the Childcare Endowment Reserve.
- Outlined current Federal/Provincial arrangements respecting child care, indicating that there is an opportunity to seek Provincial support to assist in supporting highly needed infant/toddler care in Vancouver through a private/public/community partnership.
- Recommended that the City negotiate with the Province of British Columbia in order to sustain the Childcare Endowment Reserve for on-going support for existing 144 infant/toddler child care spaces and up to 132 additional spaces not yet built.
- Recommended a review of the terms and conditions of the Childcare Endowment reserve, should the Province provide matched funding and report back in spring, 2007.

The General Manager of Community Services recommended approval.

Carol Ann Young, Child Development Coordinator, provided an overview of the report and with the City Manager responded to questions regarding endowment fund uses, funding through Community Amenity Contributions and Development Cost Levies, and other strategies that could potentially help strengthen the fund such as working with non-profit organizations and re-establishment of the Joint Council on Childcare.

The following expressed support for staff's recommendations:

Sharon Gregson, Vancouver School Board Trustee, Collingwood Neighbourhood House Robin Chakrabarti, Vancouver Society of Children's Centres Janet Austin, CEO, YWCA

Points raised by the speakers included:

• there is a childcare crisis in Vancouver, i.e. in the Collingwood community there are 250 families waiting for 24 childcare spaces;

- exorbitant prices and long wait lists make living in Vancouver impossible for many families;
- childcare facilities are already running a deficit and operating costs continue to rise each year;
- the City should enter into negotiations with the Province as soon as possible to secure its share of the \$127 million provincial funding earmarked for childcare;
- the endowment fund needs to be sustained to continue offsetting the high cost of operating infant/toddler programs and the additional costs of delivering service in high density buildings;
- subsidizing childcare spaces is crucial because operating costs are not covered by fees paid by parents;
- childcare workers are already underpaid;
- high operating costs leave no money for needed infrastructure improvements;
- support was expressed for the universal approach to ensure childcare is available to all families.

MOVED by Councillor Louie

THAT the Committee recommend to Council

- A. THAT Council direct senior management to enter into negotiations with the Province of British Columbia for a matched contribution of \$6M by 2009, or the earliest date possible, to the Childcare Endowment Reserve to facilitate the sustainability of the fund at the current rate of \$1,650 per year for infant and toddler spaces in high-density non-profit City-owned facilities, and report back in Spring, 2007.
- B. THAT Council direct staff to review the terms and conditions of the Childcare Endowment Reserve, should the Province provide matched funding, and report back in spring 2007.
- C. THAT Council direct staff to:
 - 1. Reinstate the Joint Council on Childcare and renew its goals, along with an objective of a further 5% increase in childcare spaces in the next two years.
 - Undertake a rigorous supply and demand review of infant, toddler, 3 5 year old and out of school care spaces, and benchmark the data on a neighbourhood by neighbourhood basis.
 - Identify a mechanism and necessary funding options to implement a sustainable City Wide Childcare Endowment Grant (Universal Approach) while limiting impacts on existing services.
 - 4. Identify a mechanism and necessary funding options to create a sustainable centralized child care wait-list system.

5. Provide this information in a timely fashion that will allow for partnership and financial support from the Provincial and Federal governments.

amended

AMENDMENT MOVED by Councillor Capri

THAT the motion be amended as follows:

• THAT the first line of C read as follows:

"THAT Council direct staff to report back on the resources required and a business plan to fulfil items 1 to 5 as follows:"

- THAT the following be inserted at the end of the motion:
 - "D. THAT Council direct staff to review the guidelines with respect to City of Vancouver child care standards to facilitate the principles of eco density and economic development strategy."

carried

The Committee agreed to deal with each amendment separately.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Louie

THAT the amendment to C be amended by relocating the first line to make it item 6 at the end of the C.

LOST

(Councillors Anton, Ball, Capri, Ladner, Lee and the Mayor opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Louie

THAT the amendment to C be amended by replacing the first line with the following:

"THAT the City Manager be authorized to spend up to \$100,000 from the Contingency Reserve in order for staff to initiate items 1 to 5 as follows:"

LOST

(Councillors Anton, Ball, Capri, Ladner, Lee and the Mayor opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Louie

THAT the amendment to C be amended by inserting the words "within one month" following the words "THAT Council direct staff to report back".

LOST

(Councillors Anton, Ball, Capri, Ladner, Lee and the Mayor opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Cadman

THAT the amendment to C be amended by inserting the words "prior to the Christmas break" following the words "THAT Council direct staff to report back".

carried unanimously

The Chair ruled that in the interest of time, Council would be limited to speaking once on each motion. Councillor Louie challenged the ruling of the Chair.

The Chair then put the question:

Shall the decision of the Chair be sustained?

(Councillors Cadman, Chow, Deal, Louie and Stevenson opposed)

A two-thirds majority is required to overrule the decision of the Chair. Therefore the Chair's decision was SUSTAINED.

The decision of the Chair having been sustained, Councillor Cadman's amendment to the amendment to C was put and CARRIED UNANIMOUSLY.

The amendment to the amendment to C having carried, the amendment to C was put and CARRIED UNANIMOUSLY.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Deal

THAT amendment D be amended by inserting the following words at the end: "as long as these guidelines are not weakened or diluted in any way by this review."

LOST

(Councillors Anton, Ball, Capri, Ladner, Lee and the Mayor opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Cadman

THAT amendment D be amended by inserting the following words at the end: "and to report back on the resources required and a business plan to fulfil the review."

LOST

(Councillors Anton, Ball, Capri, Ladner, Lee and the Mayor opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Lee

THAT amendment D be amended by relocating it as item 6 at the end of C.

Not Put

The Chair ruled the amendment to amendment D was out of order.

The amendments to amendment D having lost, amendment D was put and CARRIED with Councillors Cadman, Chow, Deal, Louie and Stevenson opposed.

The amendments having CARRIED, the motion as amended was put and CARRIED with Councillors Cadman, Chow, Deal, Louie and Stevenson opposed to D.

FINAL MOTION AS AMENDED AND ADOPTED

- A. THAT Council direct senior management to enter into negotiations with the Province of British Columbia for a matched contribution of \$6M by 2009, or the earliest date possible, to the Childcare Endowment Reserve to facilitate the sustainability of the fund at the current rate of \$1,650 per year for infant and toddler spaces in high-density non-profit City-owned facilities, and report back in Spring, 2007.
- B. THAT Council direct staff to review the terms and conditions of the Childcare Endowment Reserve, should the Province provide matched funding, and report back in spring 2007.
- C. THAT Council direct staff to report back prior to the Christmas break on the resources required and a business plan to fulfil items 1 to 5 as follows:
 - 1. THAT Council direct staff to reinstate the Joint Council on Childcare and renew its goals and along with an objective of a further 5% increase in childcare spaces in the next two years.
 - 2. THAT Council direct staff to undertake a rigorous supply and demand review of infant, toddler, 3 5 year old and out of school care spaces, and benchmark the data on a neighbourhood by neighbourhood basis.

- 3. THAT Council direct staff to identify a mechanism and necessary funding options to implement a sustainable City Wide Childcare Endowment Grant (Universal Approach) while limiting impacts n existing services.
- 4. THAT Council direct staff to identify a mechanism and necessary funding options to create a sustainable centralized child care wait-list system.
- 5. THAT Council direct staff to provide this information in a timely fashion that will allow for partnership and financial support from the Provincial and Federal governments.
- D. THAT Council direct staff to review the guidelines with respect to City of Vancouver child care standards to facilitate the principles of eco density and economic development strategy.

4. West Broadway Street Rehabilitation and Transportation Improvements (VanRIMS No.: 13-4300-01)

The Committee had before it an Administrative Report dated September 19, 2006, in which the General Manager of Engineering Services summarized the public process undertaken for the street rehabilitation and transportation improvement of West Broadway, and sought approval of funding in advance of the 2007 Capital Budget for the rehabilitation of the roadway and sidewalks and approval of geometric changes to West Broadway to allow for the installation of pedestrian and bus bulges. The City Manager recommended approval.

MOVED by Mayor Sullivan

THAT the Committee recommend to Council

THAT due to time constraints, the Administrative Report dated September 19, 2006, entitled "West Broadway Street Rehabilitation and Transportation Improvements", be referred to the Standing Committee on Transportation and Traffic meeting on Tuesday, October 17, 2006, at 9:30 a.m.

CARRIED UNANIMOUSLY

The Committee adjourned at 12:59 p.m.

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CITY OF VANCOUVER

REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

OCTOBER 5, 2006

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, October 5, 2006, at 12:59 p.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

PRESENT:	Mayor Sam Sullivan Councillor Suzanne Anton Councillor Elizabeth Ball Councillor David Cadman Councillor Kim Capri Councillor George Chow Councillor Heather Deal Councillor Peter Ladner Councillor B.C. Lee Councillor Raymond Louie Councillor Tim Stevenson
CITY MANAGER'S OFFICE:	Judy Rogers, City Manager

COMMITTEE OF THE WHOLE

CITY CLERK'S OFFICE:

MOVED by Councillor Stevenson SECONDED by Councillor Anton

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

Lori Isfeld, Meeting Coordinator

CARRIED UNANIMOUSLY

COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets October 5, 2006

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

- 1. Improvements to the City Recycling Receiving Yard
- 2. Year 2007 Zoning, Building and Trade Permit Inflationary Fee Increases and Fee Increases to Support New Information Technology
- 3. Report on Sustainability of the Childcare Endowment Reserve
- 4. West Broadway Street Rehabilitation and Transportation Improvements

Items 1 - 4

MOVED by Councillor Chow

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of October 5, 2006, as contained in items 1 - 4, be approved.

CARRIED UNANIMOUSLY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Lee

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Ball SECONDED by Councillor Capri

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

MOTIONS

A. Administrative Motions

None.

- B. Motions on Notice
- 1. Moratorium on SRA Conversions (VanRIMS No.: 11-2200-21)

At the Regular Council meeting on October 3, 2006, the following motion was submitted by Councillor Stevenson. Councillor Ladner called Notice under Section 5.4(c) of the Procedure By-law.

MOVED by Councillor Stevenson SECONDED by Councillor Deal

WHEREAS:

- 1. the number of homeless in Vancouver's streets is steadily climbing
- 2. conversions of single room accommodation units is increasing despite the SRA bylaw; and
- 3. these conversions within a few blocks of the Olympic village may constitute a violation of the City of Vancouver's commitments to the IOC under the Inclusivity Intent Statement with our bid to host the 2010 Olympic Winter Games and Winter Paralympic Games;

THEREFORE BE IT RESOLVED

- 1. That Council impose a moratorium on any conversions of SRA accommodation pending a report from staff on the threat to this crucial housing.
- 2. Direct staff to recommend measures necessary to strengthen the SRA bylaw, including increasing the conversion fee.
- 3. Be it finally Resolved that Council, through the Mayor, call on both senior levels of government to commit to restore funding for affordable housing to confront the crisis.

referred

The Mayor advised requests to speak had been received, and Council agreed to refer this matter to the Standing Committee on Planning and Environment meeting on Thursday, October 19, 2006, at 2:00 p.m.

The Council adjourned at 1:00 p.m.

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