#### REPORT TO COUNCIL



## STANDING COMMITTEE OF COUNCIL ON TRANSPORTATION AND TRAFFIC

#### **SEPTEMBER 12, 2006**

A Regular Meeting of the Standing Committee of Council on Transportation and Traffic was held on Tuesday, September 12, 2006, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor B.C. Lee, Chair

Mayor Sam Sullivan

Councillor Suzanne Anton

Councillor Elizabeth Ball, Vice-Chair

Councillor David Cadman Councillor Kim Capri Councillor George Chow Councillor Peter Ladner Councillor Raymond Louie Councillor Tim Stevenson

ABSENT: Councillor Heather Deal (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Brent MacGregor, Deputy City Manager

CITY CLERK'S OFFICE: Pat Boomhower, Meeting Coordinator

#### **ADOPTION OF MINUTES**

The Minutes of the Standing Committee on Transportation and Traffic meeting of July 18, 2006, were adopted.

#### RECOMMENDATION

1. 2005 Annual Report - Family Court/Youth Justice Committee (VanRIMS No. 08-3000-11)

The Committee had before it a report dated June 30, 2006, in which the Family Court/Youth Justice Committee (FC/YJ) provided Council with an account of its activities for the period of January 1, 2005 to December 31, 2005, and recommended additional follow-up to its 2004 Annual Report recommendations, including an investigation into detox bed availability for youth. The report also requested an annual grant for committee expenses, assistance with increasing awareness in the community of the FC/YJ Committee's mandate, feedback on priority matters, and recognition of Committee members' work.

The City Manager, in her comments, reviewed actions taken related to Family Court/Youth Justice Committee recommendations that were approved by Council in April 2005. In addition, she also provided information regarding funding which is currently available for

special advisory committees to access on a case by case basis, and regarding work undertaken by Social Planning in relation to youth.

Frank Tester, Chair, FC/YJ Committee, reviewed the report and provided information regarding future restorative justice forums being presented by the committee. Mr. Tester also emphasized the need for sharing information on steps taken by the City and responses, if any, pertaining to the committee's recommendations, for financial support of committee expenses, and recognition of the work of volunteers involved in the advisory committee.

Mr. Tester, along with Roberta Bradbury, FC/YJ Committee Member, and Brent MacGregor, Deputy City Manager, responded to questions regarding detox bed access comparison with across Canada and internationally, Social Planning youth outreach, information sharing, municipal, provincial and inter-agency liaison, committee activities related to city issues, committee mandate, funding and policy regarding support for committee expenses.

In response to questions, staff agreed to report back on what is being done to recognize volunteers, including cost estimates in relation to civic receptions for advisory volunteers.

MOVED by Councillor Cadman
THAT the Committee recommend to Council

- A. THAT the 2005 Annual Report Family Court/Youth Justice Committee be received for information.
- B. THAT Council respond to the recommendations presented in the Family Court/Youth Justice Committee's 2004 Annual Report and report back to the Family Court/Youth Justice Committee on what, if any, action has been taken in regard to those recommendations. (The Extract from the Council Meeting following the Standing Committee on Planning and Environment on April 14, 2005 refers and is attached as Appendix 2).

AND FURTHER THAT Council call upon the Attorney General to respond and report back on those recommendations.

AND FURTHER THAT these actions be shared with the Family Court/Youth Justice Committee.

C. THAT Council request staff investigate the quantity, accessibility and adequacy of the detox beds available to youth in the city to determine if the number is adequate and compares favourably with other municipal jurisdictions and, if necessary, to take steps to address the problem of numbers and access, and to report back and share this information with the Family Court/Youth Justice Committee. MOVED by Councillor Cadman
THAT the Committee recommend to Council

THAT an annual grant of \$1000.00 be provided by the City to the Vancouver Family Court/Youth Justice Committee for use in exercising its mandate and in doing the research and advocacy necessary to ensure that the committee is effective in what it does; monies to be duly accounted for by way of invoices and receipts on an annual basis consistent with City procedure.

LOST (Councillors Anton, Ball, Capri, Chow, Louie, Stevenson and the Mayor opposed)

MOVED by Councillor Cadman
THAT the Committee recommend to Council

- D. THAT Council request staff meet with the Chair of the Youth Subcommittee of the Family Court/Youth Justice Committee to find a way in which materials can be displayed for public viewing, of photographs and essays written by youth in the City of Vancouver, and dealing with the experiences of youth with the youth justice system, for a period of time at City Hall or in another appropriate venue associated with, or arranged by, the City.
- E. THAT, to facilitate input from Council with regard to matters of interest to Council, the Council Liaison to the Family Court/Youth Justice Committee canvass Council members and other persons helpful in identifying matters which should be addressed by the Committee;
  - AND FURTHER THAT the Liaison meet with the Committee Chair and Vice Chair to outline those matters which Council believes should be given some priority in the work of the Family Court/Youth Justice Committee.
- F. THAT Council request staff to meet with the Family Court/Youth Justice Committee to find a way of increasing the profile of the Committee to ensure its mandate and potential are better known among those who may wish, or need, to seek its assistance in raising matters of concern before Council and the Attorney General;
  - AND FURTHER THAT costs associated with this undertaking be considered for possible production of a poster, pamphlets or other means for accomplishing the objective.
- G. THAT Council recognize members of the Family Court/Youth Justice Committee and the effort members have put into their work.

MOVED by Councillor Louie
THAT the Committee recommend to Council

H. THAT Council direct staff to investigate the possibility of an annual budget for each of the advisory committees of Council.

#### CARRIED UNANIMOUSLY

Final Motion as Approved
THAT the Committee recommend to Council

- A. THAT the 2005 Annual Report Family Court/Youth Justice Committee, dated June 30, 2006, be received for information.
- B. THAT Council respond to the recommendations presented in the Family Court/Youth Justice Committee's 2004 Annual Report and report back to the Family Court/Youth Justice Committee on what, if any, action has been taken in regard to those recommendations. (See Appendix 2 of the 2005 Annual Report Family Court/Youth Justice Committee dated June 30, 2006), and

FURTHER THAT Council call upon the Attorney General to respond and report back on those recommendations, and

FURTHER THAT these actions be shared with the Family Court/Youth Justice Committee.

- C. THAT Council request staff investigate the quantity, accessibility and adequacy of the detox beds available to youth in the city to determine if the number is adequate and compares favourably with other municipal jurisdictions and, if necessary, to take steps to address the problem of numbers and access, and to report back and share this information with the Family Court/Youth Justice Committee.
- D. THAT Council request staff meet with the Chair of the Youth Subcommittee of the Family Court/Youth Justice Committee to find a way in which materials can be displayed for public viewing, of photographs and essays written by youth in the City of Vancouver, and dealing with the experiences of youth with the youth justice system, for a period of time at City Hall or in another appropriate venue associated with, or arranged by, the City.
- E. THAT, to facilitate input from Council with regard to matters of interest to Council, the Council Liaison to the Family Court/Youth Justice Committee canvass Council members and other persons helpful in identifying matters which should be addressed by the Committee, and

FURTHER THAT the Liaison meet with the Committee Chair and Vice Chair to outline those matters which Council believes should be given some priority in the work of the Family Court/Youth Justice Committee.

F. THAT Council request staff meet with the Family Court/Youth Justice Committee to find a way of increasing the profile of the Committee to ensure its mandate and potential are better known among those who may wish, or need, to seek its assistance in raising matters of concern before Council and the Attorney General, and

FURTHER THAT costs associated with this undertaking be considered for possible production of a poster, pamphlets or other means for accomplishing the objective.

- G. THAT Council recognize members of the Family Court/Youth Justice Committee and the effort members have put into their work.
- H. THAT Council direct staff to investigate the possibility of an annual budget for each of the advisory committees of Council.

### 2. Support for Restorative Justice Programs (VanRIMS No. 08-3000-11)

The Committee had before it a report dated July 4, 2006, in which the Family Court/Youth Justice Committee sought Council support in principle for the development of a restorative justice program in the City of Vancouver, and provided a review of restorative justice programs and rationale for such a program.

The City Manager, in her comments, noted the topic involves multiple levels of government, and that financial and organizational implications of a restorative justice program in the City is not known at this time. She also listed several non-governmental organizations providing restorative justice programs, and reviewed the City's current involvement in and support for restorative justice.

Frank Tester, Chair, Family Court/Youth Justice Committee, reviewed the report and noted the limited local restorative justice services, lack of funding for sustainable services, the Youth Criminal Justice legislation related to alternative measures and the lack of alternative measures available in the city.

Mr. Tester, along with Roberta Bradbury, Family Court/Youth Justice Committee Member, Amy Powter, Coordinator of Youth Services, John Howard Society, and Wendy Au, Manager - Special Projects, City Manager's Office, responded to questions regarding the status of the RESTART program, clarification of principles and concept development, other local municipalities' support, and feasibility of grant funding for restorative justice programs.

MOVED by Councillor Capri
THAT the Committee recommend to Council

THAT Council support the principle of restorative justice programs for youth in the City of Vancouver.

carried unanimously

AMENDMENT MOVED by Councillor Cadman

That the motion be amended by inserting the phrase ", the creation and operation" following the words "support the principle".

lost

AMENDMENT TO THE AMENDMENT MOVED by Councillor Cadman

THAT the word "sustainable" be inserted following the words "the creation and operation of".

LOST

(Councillors Anton, Ball, Capri, Chow, Stevenson, and the Mayor opposed)

The amendment to the amendment having lost, the amendment was put and lost with Councillors Anton, Ball, Capri, Chow, Ladner, Stevenson, and the Mayor opposed.

The amendment having lost, the motion was put and CARRIED UNANIMOUSLY.

#### 3. Report Back: Additional Traffic Signals for 2006 (VanRIMS No. 13-5000-30)

The Committee had before it an Administrative Report dated July 20, 2006, in which the General Manager of Engineering Services recommended two additional locations for the installation of pedestrian signals as part of the 2006 Traffic Signal Program.

Sarah Tardiff, Traffic Management Branch, reviewed the report and together with Jerry Dobrovolny, Assistant City Engineer - Transportation, responded to questions regarding determining number and priority locations for improvements, collision history, and consultation in the West End and with ICBC.

The following spoke in support of staff recommendations:

Judy Walker, York House School Lee Gahr Lynn Gardiner, Executive Director, West End Seniors Network Richard Campbell, Director of Active Transportation, Better Environmentally Sound Transportation The foregoing speakers cited pedestrian safety concerns with respect to poor visibility of current crosswalks and oncoming traffic, vehicle speed and volume, and driver focus and discourteousness. One speaker expressed concern about the number of other locations needing improvements as well, and recommended completing the list.

MOVED by Councillor Cadman
THAT the Committee recommend to Council

- A. THAT Council approve pedestrian signals at the intersections of Robson Street at Jervis Street and King Edward Avenue at Alexandra Street, as described in the Administrative Report dated July 20, 2006, entitled "Report Back: Additional Traffic Signals for 2006", at a total cost of \$185,000. Source of funding to be \$143,000 from the 2005 Traffic Signal Program and \$42,000 contribution from ICBC.
- B. THAT additional annual costs of \$5,000 related to ongoing maintenance be reflected in future Operating Budgets, subject to the 2007 budget review process.
- C. THAT if there is remaining unallocated funding from the 2006 Traffic Signal Program, and future years, that staff report back on additional locations for possible improvements, and
  - FURTHER THAT staff consult with ICBC on any priorities they would be prepared to contribute funding to for signal improvements, and to report back.

#### CARRIED UNANIMOUSLY

4. 49<sup>th</sup> Avenue Bike Route, Southwest Marine Drive to Ontario Street (VanRIMS No. 13-5000-20)

The Committee had before it an Administrative Report dated August 29, 2006, in which the General Manager of Engineering Services sought Council approval to establish a formalized bike route on West 49<sup>th</sup> Avenue between Southwest Marine Drive and Ontario Street in Fall 2006, weather permitting.

Scott Edwards, Manager, Greenways and Neighbourhood Transportation, and Jerry Dobrovolny, Assistant City Engineer - Transportation, responded to questions regarding parking, bicycle access and facilities around shopping districts, Ontario Street intersections at 15<sup>th</sup> and 25<sup>th</sup> Avenues, road markings, future routes, updates and promotion in schools.

Richard Campbell, Director of Active Transportation, Better Environmentally Sound Transportation, spoke in favour of the 49<sup>th</sup> Avenue bike route and encouraged the City explore parallel routes such as along 45<sup>th</sup> Avenue. Mr. Campbell also recommended having bike lanes in both directions along the Ontario to Cambie Street section, and expressed concern about cyclists sharing lanes with wide vehicles.

## MOVED by Mayor Sullivan THAT the Committee recommend to Council

- A. THAT a formalized bike facility be established on West 49<sup>th</sup> Avenue from Southwest Marine Drive to Ontario Street as described in the Administrative Report dated August 29, 2006, entitled "49<sup>th</sup> Avenue Bike Route, Southwest Marine Drive to Ontario Street", at an estimated cost of \$64,000 to be funded from the following sources:
  - \$60,500 from the 2006 Streets Basic Capital Budget for the Bicycle Network for the section of West 49<sup>th</sup> Avenue from Southwest Marine Drive to Alberta Street, and
  - \$3,500 from Langara College, secured through the Langara Parkade Development Permit (DE409072) for the bike facilities on West 49<sup>th</sup> Avenue between Alberta Street and Ontario Street.
- B. THAT, commencing in 2008, the Operating Budget be increased by \$4,900, without offset, subject to the 2008 Budget Review, for maintenance of new signs and paint markings.

CARRIED UNANIMOUSLY

The Committee adjourned at 12:12 p.m.

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#### CITY OF VANCOUVER

# REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON TRANSPORTATION AND TRAFFIC

#### **SEPTEMBER 12, 2006**

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, September 12, 2006, at 12:13 p.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Transportation and Traffic meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Sam Sullivan

Councillor Suzanne Anton Councillor Elizabeth Ball Councillor David Cadman Councillor Kim Capri Councillor George Chow Councillor Peter Ladner Councillor B.C. Lee

Councillor Raymond Louie Councillor Tim Stevenson

ABSENT: Councillor Heather Deal (Leave of Absence - Civic Business)

CITY CLERK'S OFFICE: Pat Boomhower, Meeting Coordinator

#### COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson SECONDED by Councillor Anton

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

CARRIED UNANIMOUSLY

#### **COMMITTEE REPORTS**

Report of Standing Committee on Transportation and Traffic August 25, 2006

Council considered the report containing the recommendations and actions taken by the Standing Committee on Transportation and Traffic. Its items of business included:

- 1. 2005 Annual Report Family Court/Youth Justice Committee
- 2. Support for Restorative Justice Programs
- 3. Report Back: Additional Traffic Signals for 2006
- 4. 49<sup>th</sup> Avenue Bike Route, Southwest Marine Drive to Ontario Street

#### Items 1 - 4

#### MOVED by Councillor Ladner

THAT the recommendations and actions taken by the Standing Committee on Transportation and Traffic at its meeting of September 12, 2006, as contained in items 1 - 4, be approved.

#### CARRIED UNANIMOUSLY

#### RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Ball

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

#### ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Capri SECONDED by Councillor Cadman

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

The Council adjourned at 12:14 p.m.

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