



REPORT TO COUNCIL
STANDING COMMITTEE OF COUNCIL
ON CITY SERVICES AND BUDGETS

DECEMBER 15, 2005

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, December 15, 2005, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Peter Ladner, Chair
Mayor Sam Sullivan
Councillor Suzanne Anton
Councillor Elizabeth Ball
Councillor David Cadman
Councillor Kim Capri
Councillor George Chow
Councillor Heather Deal
Councillor B.C. Lee
Councillor Raymond Louie, Vice-Chair
Councillor Tim Stevenson

CITY MANAGER'S OFFICE: Judy Rogers, City Manager

CITY CLERK'S OFFICE: Tina Hildebrandt, Meeting Coordinator

ADOPTION OF MINUTES

The Minutes of the Standing Committee on City Services and Budgets meetings of October 20, and November 3, 2005, were adopted.

RECOMMENDATION

1. Annual Review of Water Rates for 2006 under the Water Works By-law (File 1755)

The Committee had before it an Administrative Report dated November 28, 2005, in which the General Manager of Engineering Services recommended increases to water charges for 2006.

Tom Timm, General Manager of Engineering Services, introduced Don Brynildsen, Assistant City Engineer - Water and Sewers, and Ken Bayne, Director of Financial Planning and Treasury, provided an overview of the report and explained the rationale for the recommendations. Mr. Brynildsen responded to questions related to water consumption and conservation measures, in particular, whether there are initiatives underway to address rising water use in the industrial sector, as well as issues related to metered water service.

MOVED by Councillor Louie
THAT the Committee recommend to Council

- A. THAT Council approve an increase of 7.5%, as detailed in the Administrative Report dated November 28, 2005, entitled "Annual Review of Water Rates for 2006 under the Water Works By-law" and as set out in Appendix A of the report, to the following fees under the Water Works By-law:
- Flat fees for single dwelling units (increase from \$306 to \$329) (Schedule B);
 - Other flat water service charges for single family dwelling unit with suite and each strata title duplex (Schedule "B");
 - Charges for metered water service (Schedule "D"); and
 - Charges for temporary water service during construction (Schedule "F").
- B. THAT Council approve an increase of 5%, as detailed in the Administrative Report dated November 28, 2005, entitled "Annual Review of Water Rates for 2006 under the Water Works By-law" and as set out in Appendix A of the report, to the following fees for services under the Water Works By-law:
- Flat rate water connection fees and removal fees (Schedule "A");
 - Service pipe removal fees (Schedule "A.1");
 - Flat service charges for unmetered fire service pipes (Schedule "C");
 - Meter service charges (Schedule "E"); and
 - Flat rate fees for installation of water meters (Schedule "G").
- C. THAT the Director of Legal Services be instructed to bring forward for enactment amendments to the Water Works By-law, substantially as set out in Appendix A of the Administrative Report dated November 28, 2005, entitled "Annual Review of Water Rates for 2006 under the Water Works By-law", to give effect to A and B above.

CARRIED UNANIMOUSLY

2. Annual Review of Sewer Rates for 2006 under the Sewer and Watercourse By-law (File 1755)

The Committee had before it an Administrative Report dated November 25, 2005, in which the General Manager of Engineering Services recommended revised sanitary sewer user fees, Sewer BOD/TSS/Flow rates and public sewer connection fees for 2006.

Tom Timm, General Manager of Engineering Services, provided an overview of the report and explained the rationale for the recommendations. Don Brynildsen, Assistant City Engineer - Water and Sewers, and Ken Bayne, Director of Financial Planning and Treasury, were available to respond to questions.

MOVED by Councillor Stevenson
THAT the Committee recommend to Council

- A. THAT the 2006 sanitary sewer user rates be set as per Appendix A (Schedule A) of the Administrative Report dated November 25, 2005, entitled "Annual Review of Sewer Rates for 2006 under the Sewer and Watercourse By-law".
- B. THAT the 2006 public sewer connection fees be set as per Appendix A (Schedule A) of the Administrative Report dated November 25, 2005, entitled "Annual Review of Sewer Rates for 2006 under the Sewer and Watercourse By-law".
- C. THAT 2006 Biochemical Oxygen Demand/Total Suspended Solids / Flow (BOD/TSS/Flow) rates payable by waste discharge permit users ("permitted industrial users") be set as per Appendix A (Schedule B) of the Administrative Report dated November 25, 2005, entitled "Annual Review of Sewer Rates for 2006 under the Sewer and Watercourse By-law".
- D. THAT the Director of Legal Services be instructed to bring forward for enactment amendments to the Sewer and Watercourse By-law, substantially as set out in Appendix A of the Administrative Report dated November 25, 2005, entitled "Annual Review of Sewer Rates for 2006 under the Sewer and Watercourse By-law", to give effect to A, B and C above.

CARRIED UNANIMOUSLY

3. 2006 Solid Waste Utility (SWU) Fees and By-Law Changes (File 1755/3756)

The Committee had before it an Administrative Report dated November 29, 2005, in which the General Manager of Engineering Services sought Council's approval to set the 2006 Solid Waste Utility Fees (SWU) and VLF demolition tipping fees, increase the VSTS and VLF Operating Budgets to allow extended summer operating hours and to make various housekeeping changes to the Solid Waste and Recycling By-law, including changes to reflect implementation of the automated garbage collection program.

Tom Timm, General Manager of Engineering Services, provided an overview of the report. Brian Davies, Assistant City Engineer - Solid Waste, introduced Chris Underwood, Solid Waste Management Engineer, and Paul Henderson, Manager - Transfer & Landfill Operations. Messrs. Underwood and Henderson gave a presentation on the City's solid waste services, including an overview of the regional solid waste system and the new automated garbage collection program, and explained the rationale for the recommendations.

Staff responded to questions concerning issues related to the solid waste utility fees for garbage collection, measures to reduce solid waste, recycling and the composting program.

MOVED by Councillor Stevenson
THAT the Committee recommend to Council

- A.
- i) THAT the 2006 annual garbage collection fees be established as \$27 per 100 litre of garbage receptacle volume plus a \$50 service fee per cart as follows:

<u>Cart Size</u>	<u>Service Fee</u>	<u>Cart Fee</u>	<u>Total Fee</u>
75 litres	\$ 50	\$ 20	\$ 70
120 litres	\$ 50	\$ 32	\$ 82
180 litres	\$ 50	\$ 49	\$ 99
240 litres	\$ 50	\$ 65	\$ 115
360 litres	\$ 50	\$ 97	\$ 147

- ii) THAT the 2006 annual garbage collection fees be established as \$27 per 100 litre of garbage receptacle volume plus \$50 per stop for properties where it is not possible to provide automated collection service.
- ii) THAT the 2006 annual recycling fees for single dwelling unit properties be increased by \$1 to \$20, and for multiple dwelling unit properties be increased by \$1 to \$10 per dwelling unit but remain at \$10 per stop.
- iii) THAT the 2006 annual yard waste collection fees be increased by \$2 to \$40 per stop.
- B. THAT Vancouver Landfill demolition tipping fees be adjusted from \$410 to \$430 for each tandem axle trailer and from \$495 to \$520 for each tridem axle trailer to reflect market rates.
- C. THAT Council authorize the City to recover costs from any person who disposes at the Vancouver Landfill or Vancouver South Transfer Station, Prohibited Materials, as defined in Schedule E of the Solid Waste and Recycling By-law.
- D. THAT funding of \$100,000 per year be provided in the Vancouver South Transfer Station and Vancouver Landfill Operating Budgets to continue a trial extending operating hours during summer months, with costs shared by Vancouver Landfill and Vancouver South Transfer Station users resulting in no impact on the City's Operating Budget.
- E. THAT the Director of Legal Services be instructed to bring forward for enactment the revisions to the Solid Waste and Recycling By-law substantially as referred to in A, B, C and D above and substantially as set out in Appendix A of the Administrative Report dated November 29, 2005, entitled "2006 Solid Waste Utility (SWU) Fees and By-Law Changes".

CARRIED UNANIMOUSLY

**4. Contract for Services Agreement: Britannia Community Services Centre Society
(File 2151/1203)**

The Committee had before it an Administrative Report dated November 8, 2005, in which the Director of Social Planning and the General Manager of Corporate Services sought Council's approval for the City to enter into a Contract for Services Agreement with Britannia Community Services Centre Society to provide the salary and benefit costs of a Latin American Youth worker and Vietnamese Seniors worker. The City Manager recommended approval.

Anne Kloppenborg, Social Planner, provided an overview of the report and responded to questions related to the grant request.

MOVED by Councillor Cadman
THAT the Committee recommend to Council

- A. THAT Council approve a grant of \$7,500 to Britannia Community Services Centre Society toward the salary and benefit costs of the Britannia Latin American Youth Outreach Worker and the Vietnamese Seniors Worker; source of funds being the unallocated balance in the 2005 Community Services Grants Budget.
- B. THAT Council authorize the Director of Legal Services to finalize and execute a Contract for Services Agreement with Britannia Community Services Centre Society, generally as described in the Administrative Report dated November 8, 2005, entitled "Contract for Services Agreement: Britannia Community Services Centre Society", at an annual estimated cost of \$102,800 based on 2006 wage and benefits. Funding to be provided by a reallocation of \$97,500 from the 2006 Community Services Grants Budget to the Britannia Operating Budget and an additional \$5,300 to be added to the 2006 Britannia Operating budget without offset. Subsequent year wage increases to be funded on the basis of the City's budget process.

CARRIED UNANIMOUSLY

5. Grant to 'Save Our Living Environment' (File 2251)

The Committee had before it an Administrative Report dated November 22, 2005, in which the General Manager of Engineering Services sought Council's approval for a grant to Save Our Living Environment (SOLE) of \$75,000, so that it can continue for twelve months with its very successful program of supplementary cleaning of public spaces in the Downtown Eastside (DTES).

Tom Timm, General Manager of Engineering Services, introduced Bob Ross, Engineering Consultant - Solid Waste. Mr. Ross provided an overview of the report and explained the mandate of the program.

Staff, together with Brian Davies, Assistant City Engineer - Solid Waste, responded to questions concerning the program, including its effectiveness and proposed mitigation efforts to address the increase in litter in the DTES, such as securing garbage containers and implementing a needle exchange. In response to questions regarding whether there are similar grant programs for street cleaning available to other neighbourhoods, Mr. Davies agreed to report back.

Ken Lyotier, United We Can, spoke in support of the grant request and provided some background on the program. With regard to the effectiveness of the program, he noted that the clean-up being done by the workers in this neighbourhood is stellar and that any lane cleaned up is immaculate; however, he pointed out that these areas quickly become dirty again. He also noted that this program has helped to stabilize the lives of many workers who have had difficulty integrating into the community. Mr. Lyotier encouraged Council to support this grant and work cooperatively to find real solutions that will work for the community.

Jamie Lee Hamilton acknowledged the good work that many groups do in the DTES but stressed that the real issue here is bad behaviour and whether this kind of behaviour should be awarded with a cash incentive. She pointed out that there needs to be a whole new approach to addressing the issues of poverty and drug addiction in the DTES, adding that providing funding for clean-up is not the answer.

MOVED by Councillor Cadman
THAT the Committee recommend to Council

THAT Council approve a grant of \$75,000 to Save Our Living Environment (SOLE) for supplementary cleaning of sidewalks, lanes and public spaces in the Downtown Eastside in 2006, as outlined in the Administrative Report dated November 22, 2005, entitled "Grant to 'Save Our Living Environment' ", with funding provided from the Solid Waste Capital Reserve.

CARRIED UNANIMOUSLY

The Committee adjourned at 11:31 a.m.

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CITY OF VANCOUVER

REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

DECEMBER 15, 2005

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, December 15, 2005, at 11:31 a.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Sam Sullivan
Councillor Suzanne Anton
Councillor Elizabeth Ball
Councillor David Cadman
Councillor Kim Capri
Councillor Heather Deal
Councillor Peter Ladner
Councillor B.C. Lee
Councillor Raymond Louie
Councillor Tim Stevenson

ABSENT: Councillor George Chow

CITY MANAGER'S OFFICE: Judy Rogers, City Manager

CITY CLERK'S OFFICE: Tina Hildebrandt, Meeting Coordinator

COMMITTEE OF THE WHOLE

MOVED by Councillor Cadman
SECONDED by Councillor Stevenson

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

CARRIED UNANIMOUSLY

COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets
December 15, 2005

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

1. Annual Review of Water Rates for 2006 under the Water Works By-law
2. Annual Review of Sewer Rates for 2006 under the Sewer and Watercourse By-law
3. 2006 Solid Waste Utility (SWU) Fees and By-Law Changes
4. Contract for Services Agreement: Britannia Community Services Centre Society
5. Grant to 'Save Our Living Environment'

Items 1 - 3

MOVED by Councillor Cadman

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of Thursday, December 15, 2005, as contained in items 1 - 3, be approved.

CARRIED UNANIMOUSLY

Items 4 and 5

MOVED by Councillor Cadman

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of Thursday, December 15, 2005, as contained in items 4 and 5, be approved.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Anton

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Lee
SECONDED by Councillor Ball

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

BY-LAWS

MOVED by Councillor Anton
SECONDED by Councillor Deal

THAT Council enact the by-laws listed on the Agenda for this meeting as numbers 1 to 3 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Water Works By-law No. 4848 regarding 2006 fee increases (By-law No. 9224)
2. A By-law to amend Sewer and Watercourse By-law No. 8093 regarding 2006 fee increases (By-law No. 9225)
3. A By-law to amend Solid Waste and Recycling By-law No. 8417 regarding 2006 fee increases and housekeeping amendments (By-law No. 9226)

MOTIONS

A. Administrative Motions

None

B. Motions on Notice

Council agreed to refer the following Motions to the Standing Committee on Planning and Environment meeting to be held later this day in order to hear from speakers.

1. **Triple-R Review** (File 3001/1251)

MOVED by Mayor Sullivan
SECONDED by Councillor Ladner

WHEREAS

Council is starting a new term and this is an opportunity to consider how to make this an effective one for the citizens of Vancouver.

Council should establish policies and priorities that take positive, proactive steps ensuring effective government this term. The inaugural speech spoke of a Triple R Review to consider roles, relationships and responsibilities for the City. Such a framework should define and differentiate political and staff roles and responsibilities. It should establish the different relationships that Council and staff have with the

community. It should formalize, in policy, Council's commitment to both good government and ethical public administration.

Community consultation and advice is an essential part of civic government, both to City Council directly and to staff in the development and implementation of policies and programs. The contribution of citizen members of advisory committees, boards and commissions is invaluable. We owe those citizens the respect of Council by establishing mechanisms that allow them to be heard and that makes an effective and efficient use of their valuable personal time. Council should consider what methods of community input best serve citizens, Council and staff.

To be effective, Council must set priorities and goals for this term. With these established Council can evaluate policy, program, financial and staffing decisions. In the absence of priorities and goals not only does it make Council less effective, it also makes it difficult for staff to serve the Council. Council should meet early in the new year to plan its direction for the term.

THEREFORE BE IT RESOLVED THAT:

1. Council establish a Triple-R Review (the "Review") to consider the roles, relationships and responsibilities of Council, city staff and citizens in an effort to ensure that they are properly aligned with the City's overall goals and objectives leading up to and beyond 2010.
2. The advisory bodies considered as part of this Review are only those that were originally formed pursuant to s. 160 of the Vancouver Charter. They include:
 - Peace and Justice Committee
 - Vancouver Food Policy Council
 - Pedestrian Safety Task Force
 - Neighbourhood Engagement Task Force
 - Women's Advisory Committee
 - City Creative Task Force
 - Sustainable Purchasing Task Force
 - Mayor's Working Group on Immigration
 - Vancouver Prevention Task Force
 - Advisory Committee on Disability Issues
 - Advisory Committee on Diversity Issues
 - Advisory Committee on Seniors Issues
 - Bicycle Advisory Committee
 - Chinatown Historic Area Planning Committee
 - Fire and Rescue Services Advisory Committee
 - First Shaughnessy Advisory Design Panel
 - Gastown Historic Area Planning Committee
 - Public Art Committee
 - Vancouver City Planning Commission
 - Vancouver Civic Theatres Board
 - Vancouver Heritage Commission

3. One component of the Review will be to consider whether advisory bodies that were in existence as of November 19, 2005:
 - (a) should be continued;
 - (b) should be disbanded;
 - (c) the terms of reference of the advisory body should be varied.
4. The Review will consider whether new advisory bodies should be formed.
5. Staff report to the January 17, 2006, Council meeting recommending the terms of reference for the Review Panel, with the goal of completing the advisory body component of the Review by February 2006.
6. Staff prepare a strategic planning process for Council early in 2006 in order to establish the directions and work plan for this Council.
7. The Review will consider the strategic directions and work plan of Council in making its recommendations.
8. That the Review include the examination of current and alternative methods of input for citizen advice to Council and staff that will be the most effective.
9. The following individuals will comprise the Triple R Review Panel: Dr. Allan Tupper, May Brown, Milton Wong, Judy Rogers, Syd Baxter.

referred

2. Re-establishment of Advisory Committees (File 3001)

MOVED by Councillor Stevenson
SECONDED by Councillor Louie

WHEREAS:

1. citizen input is vital to the proper operation of the City of Vancouver and fundamental in any democracy; and
2. suspension of all citizen engagement during a review of "roles, responsibilities and relationships" has not been approved by Council; and
3. this suspension could negatively affect development for an unknown length of time; and
4. Council may determine the current "roles, responsibilities and relationships" are appropriate and do not need changing; and
5. the Mayor has the power to recommend such changes, but not to impose them unilaterally.

THEREFORE BE IT RESOLVED

THAT this Council ask existing committees to remain in place and functioning pending the outcome of any proposed review.

referred

3. Cultural Performances at Council Meetings (File 1259)

MOVED by Councillor Ladner
SECONDED by Councillor Capri

WHEREAS:

1. The Mayor has announced his commitment to the arts and our artists, by seeking to establish a new Vancouver Arts Partnership Agreement with the federal and provincial governments to provide for significantly larger investments in arts infrastructure throughout the City of Vancouver;
2. The contract with the Greater Vancouver Alliance for Arts and Culture Society to arrange cultural performances at Council meetings expires at year end;
3. Civic funding in support of the arts community should be directed to initiatives that connect artists to the community, rather than to the provision of entertainment for City Councillors;
4. The City currently has a variety of recognition programs and awards which highlight the contribution of Vancouver artists to our city, including:
 - i. Vancouver Arts Awards
 - ii. City of Vancouver Book Award
 - iii. City of Vancouver Artist Residency Award
 - iv. City of Vancouver Artist Studio Rental Award
 - v. Starwalk/BC Entertainment Hall of Fame
 - vi. Freedom of the City

THEREFORE BE IT RESOLVED:

THAT in the 2006 operating budget the \$18,000 allocated to fund cultural performances at Council meetings be reallocated to increase general cultural grants.

referred

4. Burrard Bridge (File 5752-3)

MOVED by Councillor Ladner
SECONDED by Councillor Anton

WHEREAS:

1. Council had previously directed staff to pursue two options for improving cycling and pedestrian facilities on the Burrard Bridge; and
2. Staff are currently expending significant resources on advancing both these options; and
3. The Mayor, in his inaugural address, recommended fast-tracking the introduction of new cycling lanes that will help to facilitate cyclists and pedestrians crossing False Creek.

THEREFORE BE IT RESOLVED:

1. THAT the trial closure of travel lanes on the Burrard Bridge not be pursued further.
2. THAT the design of the sidewalk widening be advanced to the final design stage, and staff report back as soon as possible on a recommended consultant team for undertaking the final design of outward widening of the Burrard Bridge sidewalk with and without "pinch points".

referred

5. Southeast False Creek Official Development Plan and Financial Plan and Strategy (File 8206)

MOVED by Councillor Ball
SECONDED by Councillor Ladner

THEREFORE BE IT RESOLVED:

- A. THAT Council consider changes to the Southeast False Creek Official Development Plan and Financial Plan and Strategy to improve the economic sustainability of the development by having the Property Endowment Fund recover the land value of the site (estimated at \$50,000,000) over the anticipated 15 year build out by adjusting the housing mix and other public amenities, with minimal impact on the other aspects of the development and with no adverse impact on the delivery of the Olympic Village for the 2010 Olympic and Paralympic Winter Games;

- B. THAT City staff report back at the first Community Services and Budget Committee meeting in January, 2006 recommending one or more options to implement the improvements and objectives outlined in Resolution A above; and
- C. THAT the Project Manager for the Southeast False Creek/Olympic Village Project Office be instructed to issue an Addendum to the Request for Proposals for the development of Southeast False Creek advising the participating Short-listed Respondents of Council's adoption of Resolutions A and B above.

referred

The Council adjourned at 11:37 a.m.

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