

ADMINISTRATIVE REPORT

Date: September 29, 2005
Author/Local: Ken Bayne / 7223
RTS No: 05491
CC File No. 1611
Council Date: October 4, 2005

TO: Vancouver City Council
FROM: General Manager of Corporate Services / Director of Finance
SUBJECT: 2006 - 2008 Capital Plan: Financial Plan and Plebiscite Questions

RECOMMENDATION

- A. *THAT Council approve the allocation of debenture authority, capital from revenue and development cost levy funding to programs/projects in the 2006 - 2008 Capital Plan as summarized in Appendix A.*
- B. *THAT the 2006 - 2008 Capital Plan borrowing plebiscite contain four questions in the following categories:*

<i>Public Works</i>	<i>\$74,100,000</i>
<i>Public Safety and Civic Facilities</i>	<i>\$42,400,000</i>
<i>Parks and Recreation</i>	<i>\$19,070,000</i>
<i>Community Legacy Projects - City Share</i>	<i>\$35,000,000</i>

AND THAT the wording of the questions be generally as set out in Appendix B, subject to any modifications required by Director of Legal Services to ensure consistency with the requirements of the Vancouver Charter.

A Bylaw authorizing these questions will be before Council at its meeting following City Services and Budgets Committee on October 6, 2005

CITY MANAGER COMMENTS

The City Manager RECOMMENDS approval of A and B.

COUNCIL POLICY

Council's policy for capital works is to fund sewer and water capital expenditures from debenture borrowing and to fund the balance of capital expenditures from a combination of debenture borrowing, contributions from the Operating Budget (Capital from Revenue) and Development Cost Levies.

Section 236 and 242 of the Vancouver Charter give Council the authority to approve borrowing authority for sewer and water capital expenditures without reference to the electors. Section 245 of the Charter requires that borrowing authority for other capital expenditures be approved by a majority of the electorate.

The limits to capital expenditure funding have been governed by three benchmarks established by Council. These benchmarks provide that:

- debt charges (principal and interest on outstanding debt) should remain below 15% of Operating Budget revenues.*
- debt charges and capital from revenue (the capital envelope) should fall in a range of 17% to 20% of Operating Budget revenues.*
- the capital envelope should not be a long term driver of property taxes.*

PURPOSE

The purpose of this report is to seek Council approval of the financial plan that will govern the funding of the 2006 - 2008 Capital Plan, including the allocation of capital expenditures from borrowing authority, capital from revenue and development cost levies. The report also seeks Council concurrence of the proposed wording of the borrowing questions that will appear on the ballot in November.

BACKGROUND

On September 20, 2005, Council passed the following recommendations which finalized the funding in the 2006 - 2008 Capital Plan:

A. THAT Council confirm funding for the 2006 – 2008 Capital Plan as follows:

- \$135.57 million from plebiscite-approved borrowing authority*
- \$ 74.43 million from Council approved Sewer borrowing authority*
- \$ 54.87 million from Council approved Water borrowing authority*
- \$ 55.60 million from Capital from Revenue*
- \$ 33.57 million from City-wide DCL funding*

B. THAT Council approve the allocation of funding to specific programs and projects in the 2006 – 2008 Capital Plan as detailed in the “2006 – 2008 Capital Plan Draft Allocation” report considered on June 28, 2005 (summarized in Appendix A).

C. THAT Council confirm additional funding from plebiscite borrowing authority of \$35 million above the financial limit of the 2006 – 2008 Capital Plan to allow the City to advance capital projects from future Capital Plans to take advantage of opportunities to access cost-shared funding from senior governments and the Vancouver Olympic Organizing Committee.

- D. *THAT Council establish the Strathcona/DTES Branch Library is a priority project for the City and instruct staff to work with the Library Board to acquire an appropriate site and, once acquired, to report back with a development plan and, if necessary, an interim source of financing, that would see completion during the term of the 2006 – 2008 Capital Plan.*
- E. *THAT the Director of Finance be instructed to report back on October 4, 2005 with a financial plan to support the 2006 – 2008 Capital Plan, including the breakdown of funding between borrowed funds, revenue funds and City-wide DCL funds, and on proposed wording for the borrowing questions that will be submitted to the electorate during the November civic election.*
- F. *THAT Council encourages the Park Board to reallocate \$1.4 million of its allocation in the 2006 – 2008 Capital Plan for the completion of change rooms at the Renfrew Community Centre pool.*
- G. *THAT Council encourage the Park Board to review options for keeping the Mt Pleasant outdoor pool open until completion of the proposed replacement for Percy Norman Pool at the new Hillcrest Centre and request the Board to report back on the additional costs that would be necessary in the Operating Budget.*

DISCUSSION

1. Total Funding in the 2006 - 2008 Capital Plan

Appendix A summarizes the City funding that has been approved for the 2006 - 2008 Capital Plan, including funding from the City's borrowing program, capital from revenue and the City-wide Development Cost Levy:

2006 - 2008 Capital Plan Funding	
Borrowing Program	
General ¹	\$170,570,000
Sewer	\$74,430,000
Water	\$54,870,000
Capital from Revenue	\$55,600,000
Development Cost Levy	\$33,575,000
Total Capital Plan	\$389,045,000

1. *includes borrowing authority of \$35 million to advance projects from future Capital Plans to take advantage of funding from VANOC and senior governments to complete Community Legacy projects.*

In addition to City funds designated within the Capital Plan, it is anticipated that additional funding will be provided by property owners (through the Local Improvement process), senior governments and other outside sources that will increase available funding to over \$500 million.

2. Allocation of Funding Sources to Programs/Projects

The financial plan that supports the 2006 - 2008 Capital Plan specifies the source of funding for each component of the plan. Appendix A summarizes the expenditures included in the Capital Plan approved by Council on September 20, 2005 and indicates which projects/programs are proposed to be funded by borrowing authorities, capital from revenue and/or development costs levies.

Sewer and Water expenditures are funded entirely from borrowing authority. Council has approved the following allocations of borrowing authority to these areas:

Sewer	\$74,430,000	Council Authority
Water	\$54,870,000	Council Authority

The balance of the Capital Plan totals \$259,745,000. This funding is allocated to specific projects generally on the following basis:

- Capital from Revenue funding is favoured for expenditure areas that do not involve infrastructure investments or that involve transfer of funds to others (eg. grant programs).
- smaller individual projects are funded from capital from revenue in order to keep the borrowing authority plebiscite questions from becoming overly complex.
- Supplementary Capital is funded from Capital from Revenue.
- debenture funding is favoured for projects that involve infrastructure investments or expenditures on assets with a longer life.
- program/project expenditures that are not divisible (such as replacement of a community centre or construction of a branch library) are funded from just one source.
- projects that meet the requirements of the development cost levy provisions of the Vancouver Charter and the City-wide DCL bylaw and that have a component associated with meeting the demands of growth can be funded in part from development cost levies.
- the balance of the Operating Budget funds are allocated across the remaining components of the plan.

Approval of the Capital Plan allocations does not provide authority to undertake program or project expenditures. Council will confirm these expenditures and the appropriate funding sources as part of the annual 2006, 2007 and 2008 Capital Budgets.

3. Plebiscite Questions

The Vancouver Charter gives Council the authority to approve borrowing authority for sewer and water capital expenditures without reference to the electorate. This assures that important health and safety issues are not subject to a public vote.

- report
- production of a brochure detailing the contents of the plan and the questions to be put to the voters. This brochure will be mailed to all eligible voters as part of the election campaign and will be available at community centres, branch libraries and other civic facilities.
 - Development of an information video on the components of the Capital Plan for presentation on Shaw Cable.
 - placement of public information advertisements in the daily and community newspapers.

On November 19, 2005, the electorate will be asked to vote on the borrowing questions as part of the civic election process.

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City of Vancouver
2006 - 2008 Capital Plan
Funding Allocation

APPENDIX A

Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL Funding \$000's	Total City Funding
	SUMMARY					
	Utilities					
D	Sewers	74,430	74,430			74,430
F	Waterworks	54,870	54,870			54,870
	Total Utilities	129,300	129,300	0	0	129,300
	Other Public Works					
A	Streets	76,600	74,100	2,500	7,700	84,300
B	Communications	1,900		1,900		1,900
C	Street Lighting	5,150		5,150		5,150
E	Yards	300		300		300
	Total Other Public Works	83,950	74,100	9,850	7,700	91,650
I	Library	3,300	3,300			3,300
J	Fire	4,600	4,600			4,600
K	Police	19,500	19,500			19,500
L,N,O	Community Services	29,820	10,000	19,820	11,375	41,195
F,Q, R	Parks	19,070	19,070	0	14,500	30,370
T	Advance Projects Park Board)	35,000	35,000		0	35,000
U	Other	8,280		8,280		8,280
W	Civic Property Management	9,650	5,000	4,650		9,650
	Supplementary Capital	3,000		3,000		3,000
	Inflation Adjustment and Debtenture Discounts	10,000		10,000		10,000
	Total Capital Plan	355,470	299,870	55,600	33,575	385,845

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding	Operating Funding	DCL / CAC Funding	Total City Funding
			\$000's	\$000's	\$000's	
PUBLIC WORKS - STREETS						
A1	Infrastructure					
A1a	Arterial Reconstruction	15,800	15,800			15,800
A1b	Peat Street Reconstruction					
A1c	Major Maintenance of City Bridges					
A1e	Pavement and Recycled Materials Research					
A1f	Granville Bridge PCB Removal*					
A1g	Reconstruction of Residential Streets and Lanes					
A1h	Rehab Work Complementing Cut Restoration & Dev't					
A6j	Granville Mall Reconstruction	11,000	11,000			11,000
A6l	Renfrew Street Beautification & Enhancement	1,000	1,000			1,000
A1	Total Infrastructure	27,800	27,800	0	0	27,800
A2	Pedestrians & Bicycles					
A2a	New Sidewalks	4,100	4,100		500	4,600
A2b	Sidewalk Reconstruction - Commercial	4,200	4,200		500	500
A2c	Sidewalk Reconstruction - Residential					4,200
A2d	Curb Ramp Program	1,800	1,800		200	2,000
A2e	Bicycle Network	4,000	4,000			4,000
A2f	Beautification/Street Trees				200	200
A2g	Pedestrian & Other Structures Pedestrian and Other Structures Historic Railway Safety Upgrades Laurel Land Bridge Landscaping Total Pedestrian & Other Structures					

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding	Operating Funding	DCL / CAC Funding	Total City Funding
			\$000's	\$000's	\$000's	
A2h	Greenways				500	500
	Central Valley Showcase Bridge				0	0
	Olympic Site Pocket Improvements				0	0
A6d	Carrall Street Greenway	4,700			300	5,000
	Total Greenways	4,700	4,700		800	5,500
A2i	Bicycle Parking and End of Trip Facilities					
A6h	Expo Deck Replacement	2,000	2,000			2,000
	General Allocation	4,900	4,900		2,500	7,400
A2	Total Pedestrians & Bicycles	21,500	21,500	0	4,700	26,200
A3	Traffic Signal Program					
A3a	Signal Construction	3,000	3,000			3,000
A3b	Signal Modification	1,100	1,100			1,100
A3c	Traffic Signal Management System					
A3d	Replace Aging Signal Plant Rebuild traffic signal intersections Replace rusty traffic signal poles Underground overhead spans Upgrade traffic signal head's backboards Replacement of Conflict Monitors Total Replace Aging Signal Plant	2,500		2,500		2,500
A3	Total Traffic Signal Program	6,600	4,100	2,500	0	6,600
A4	Transit & Safety					
A4a	Transit/Safety Improvements	7,500	7,500		2,500	10,000
A4b	Aging Uncurbed Arterials					
A4c	Bus Shelters					
A4d	Bus Slabs & Passenger Landings					
A4e	Property Fund					
A4	Total Transit & Safety	7,500	7,500	0	2,500	10,000

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding	Operating Funding	DCL / CAC Funding	Total City Funding
		\$000's	\$000's	\$000's	\$000's	
A5	Local Area					
A5a	Neighbourhood Traffic Calming	2,000	2,000		500	2,500
A5b	Higher Zoned Streets - Local Improvement	1,300	1,300			1,300
A5c	Residential Streets - Local Improvement	4,400	4,400			4,400
A5d	Higher Zone Lanes - Local Improvement	200	200			200
A5e	Residential Lanes - Local Improvement	2,200	2,200			2,200
A5f	Drainage & Utility Relocation Prior to Paving	600	600			600
A5g	Grade & Open Streets & Lanes	0				
A5h	Minor Property Acquisition	0				
A5i	Neighbourhood Collector Program	2,500	2,500			2,500
A5	Total Local Area	13,200	13,200	0	500	13,700
	Debtenture Costs					
	TOTAL STREETS	76,600	74,100	2,500	7,700	84,300

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Ref #	Department	2006 - 2008 Approved	Debenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
PUBLIC WORKS - COMMUNICATIONS						
B1	Above Ground Cable Test Terminal	600		600		600
B2	Underground Cable Replacement					
B3	Underground Communications Network Expansion	1,200		1,200		1,200
B4	Engineering Radio System Upgrade	100		100		100
B5	Logging Recorder Systems Projects Debenture Costs					
TOTAL COMMUNICATIONS		1,900	0	1,900	0	1,900

C1	Renovate and Upgrade Plant	5,000		5,000		5,000
C2	New Local Improvements Debenture Costs	150		150		150
TOTAL STREET LIGHTING & U/G		5,150	0	5,150	0	5,150

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding	Operating Funding	DCL / CAC Funding	Total City Funding
		\$000's	\$000's	\$000's	\$000's	
PUBLIC WORKS - SEWERS						
D1	System Replacement	58,907				58,907
D1a1	Main Sewer Reconstruction	0				
D1a2	BC Community Water Improvement Program - Sewer Sep	2,949				2,949
D1b	Connection & Manhole Reconstruction	1,255				1,255
D1c	Local Repairs, Catch Basins & Spurs	7,849				7,849
D1d	Upgrading & Replacement of Pump Stations					
D1	Total System Replacement	70,960	70,960	0	0	70,960
D2	System Management	680				680
D2a	Television Inspection	340				340
D2b	Investigation for Design					
D2	Total System Management	1,020	1,020	0	0	1,020
D3	System Expansion	0				
D4	Pollution Abatement	1,750				1,750
D4b	Sewer Separation on Private Property					
D4c	Inflow/Infiltration	100				100
D4d	Still Creek Environmental Initiatives					
D4	Total Pollution Abatement	1,850	1,850	0	0	1,850
	Contribution to B4 Radio System Upgrade	100				100
	Contribution to E1 Manitoba Yards Improvements	500				500
	Debtenture Discount/Commissions					
	TOTAL SEWERS	74,430	74,430	0	0	74,430

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL/CAC Funding \$000's	Total City Funding
PUBLIC WORKS - YARDS						
E1 E1	Relocate Cambie Yards Manitoba Yards Improvements	300		300		300
E2 E2	Kent Avenue Yards Property Acquisition Manitoba Works Yard Relay Building Improvement					
E3	Manitoba Yards Central Stores Emergency Power Supply					
E4	Manitoba Yards Central Stores Main Transformer					
E5	Vancouver South Transfer Station Infrastructure Upgrades					
E6	Landfill Projects					
	Debtenture Costs					
TOTAL YARDS		300	0	300	0	300

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
PUBLIC WORKS - WATERWORKS						
F1	Aging Infrastructure Replacement					
F1a	Distribution system	31,320	31,320			31,320
F1b	Transmission system	3,600	3,600			3,600
F1c	Services, PRV's & Hydrant Connections	9,700	9,700			9,700
F1	Total Aging Infrastructure Replacement	44,620	44,620	0	0	44,620
F2	Addressing Growth					
F2a	Storage & Transmission Optimization	1,200	1,200			1,200
F2b	Miscellaneous Fire upgrading	200	200			200
F2c	Conservation Capital projects	250	250			250
F2d	New meters & services	4,950	4,950			4,950
F2e	Minor Improvements to the system	600	600			600
F2	Total Addressing Growth	7,200	7,200	0	0	7,200
F3	Emergency Planning					
F3a	Dedicated Fire Protection System	300	300			300
F3b	Emergency Supplies					
F3	Total Emergency Planning	300	300	0	0	300
F4	Investigation, Monitoring & Control					
F4a	Telemetry System - New & Replacement	400	400			400
F4b	Engineering & Site Investigations	750	750			750
F4	Total Investigation, Monitoring & Control	1,150	1,150	0	0	1,150

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
F5	Water Quality					
F5a	Rechlorination Stations					
F5b	Miscellaneous Water Quality Projects	1,000	1,000			1,000
F5	Total Water Quality	1,000	1,000	0	0	1,000
	Contribution to B4 Radio System Upgrade	100	100			100
	Contribution to E1 Manitoba Yards Improvements	500	500			500
	Debtenture Costs					
	TOTAL WATERWORKS	54,870	54,870	0	0	54,870

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	LIBRARY					
I1	Central and Branch Libraries Branch Renewal RFID Conversion - Moved to Section U Total Central and Branch Libraries	800 800	800 800	0 0	0 0	800 800
I2	Branch Libraries Downtown Eastside/Strathcona ¹ Total Branch Libraries	2,500 2,500	2,500 2,500	0 0	0 0	2,500 2,500
	Debtenture Costs					
	TOTAL LIBRARY	3,300	3,300	0	0	3,300

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Ref.#	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
PUBLIC SAFETY - FIRE & RESCUE						
J1	Training Facilities					
J1	Firehalls Replacement of Firehall 15	4,600	4,600			4,600
	Total Firehalls	4,600	4,600	0	0	4,600
	Debtenture Costs					
	TOTAL FIRE	4,600	4,600	0	0	4,600
PUBLIC SAFETY - POLICE SERVICES						
K1	Police Facilities					
K1a	E.R.T. Relocation	17,000	17,000			17,000
K1b	Property and Forensic Storage Facility	17,000	17,000	0	0	17,000
K1	Total Police Facilities	17,000	17,000	0	0	17,000
K2	Relocate Dog Squad Kennels - Property Acquisition	1,200	1,200			1,200
K3	Training Facilities					
K3	Officer Training Facility	0	0			
K4	Transition Funding ¹	1,300	1,300			1,300
K5	Desktop Infrastructure Project - moved to Section U					
	Debtenture Costs					
	TOTAL POLICE	19,500	19,500			19,500

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Ref #	Department	2006 - 2008 Approved	Debt/Funding Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
COMMUNITY SERVICES						
L1	Affordable Housing Fund	1,000		1,000	11,200	12,200
L1a	DTES Housing Sites					
L1b	Supportive Non Market Housing Sites					
L1c	Purchasing & Renovating Rooming Houses & Res. Hotels					
L1d	Secondary Suites					
L1e	Single Room Accommodation Incentives					
L1	Total Affordable Housing	1,000	0	1,000	11,200	12,200
L2	Non Market Housing	200		200		200
L2a	Elevator Repairs/Replacement (Non Mkt Ops Residences)					
L2b	Supportive Housing for Seniors					
L2	Total Non Market Housing	200	0	200	0	200
N1	City-Owned Social & Cultural Facilities					
N1a	Childcare Reinvestment					
	Provincial Partnership					
	At Risk Projects					
	Total Childcare Reinvestment	4,770		4,770		4,770
	Childcare New Initiatives					
	City Gate II					
	Woodwards					
	Downtown South				175	175
	Total Childcare New Initiatives ¹	4,770	0	4,770	175	4,945
N1b	Social Service and Cultural Facilities					
	Cultural Reinvestment Fund/Olympic Legacy	10,000	5,000	5,000		10,000
	Upgrade to Cultural Heritage Buildings ²	750		750		750
	Total Cultural Reinvestment	10,750	5,000	5,750	0	10,750
N1c	Civic Theatres					
	Safety & Security					
	Stage					
	Front of House	5,000	5,000			5,000
	Queen Elizabeth Theatre	5,000	5,000	0	0	5,000
	Total Civic Theatres	10,000	10,000	0	0	20,000
N1	Total City-Owned Social & Cultural Facilities	20,520	10,000	10,520	175	20,695
N2	Total Capital Grants	500		500		500

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N3	Special Projects					
N3a	Little Mountain Neighbourhood House Replacement	0				
N3b	Urban Native Youth Association					
N3c	Childcare					
N3d	Oppenheimer Park Field House ²					
N3	Total Special Projects	0	0	0	0	0
N4	Total Civic Public Art Program	1,000		1,000		1,000
	Emerging Neighbourhoods					
O1	DTES Revitalization Program ³	3,600		3,600		3,600
O2	DTES Heritage Façade Rehabilitation Program	1,000		1,000		1,000
O3	Gastown/Chinatown Building Façade upgrade Program Hastings Park/PNE Planning	2,000		2,000		2,000
	Total Emerging Neighbourhoods	6,600	0	6,600	0	6,600
O4	Great Streets					
O4a	2nd Avenue					
O4b	Burrard Street	0				
O4c	Georgia Street					
	Total Central Area Planning	0	0	0	0	0
O5	Animal Control					
	New Animal Shelter ⁴					
	Debtenture Costs					
	TOTAL COMMUNITY SERVICES	29,820	10,000	19,820	11,375	41,195

see Section W

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL/CAC Funding \$000's	Total City Funding
PARKS & RECREATION						
	Overhead Charges	3,150	3,150		750	3,900
		3,150	3,150	0	750	3,900
Parks (was R3 to R6 in Previous Plans)						
P1	Neighbourhood Park Renewal	1,070	1,070		3,100	4,170
P1a	Park Renewal Projects	0			1,000	1,000
P1b	Mount Pleasant Park Renewal	1,800	1,800			1,800
T2	Upgrades to Hillcrest & Nat Bailey Stadium Parks	2,870	2,870	0	4,100	5,170
	Total Neighbourhood Park Renewal					
P2	Playgrounds	100	100		600	700
P2a	Park Playground Upgrades	100	100	0	600	700
	Total Playgrounds					
P3	Playfields	500	500		600	1,100
P3a	Grass Playing Fields	0			1,500	1,500
P3b	Synthetic Turf	500	500	0	2,100	2,600
	Total Playfields					
P4	Sport Courts/Active Uses	350	350		350	350
P4a	Tennis/Sports Courts - Repair/Rebuild	0			350	350
P4b	Youth Park (BMX/Skateboard)	350	350	0	350	700
	Total Sport Courts/Active Uses					
P5	Park Improvements/Upgrades	400	400			400
P5b	Minor Improvements and Unforseen Projects	400	400	0	0	400
	Total Park Improvements/Upgrades					

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Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
PARKS & RECREATION						
P6	Waterfront					
P6a	Foreshore Erosion Control	250	250			250
P6b	Jericho Park Marginal Wharf	600	600			600
P6c	Seawall Reconstruction, Upgrades and Repairs	50	50			50
	Total Waterfront	900	900	0	0	900
P7	Conservation/Restoration					
P7a	Stanley Park Forest Regeneration	200	200		300	300
	Total Conservation/Restoration	200	200	0	300	500
P8	Park Infrastructure					
P8a	Park Structures	750	50			750
P8b	Stanley Park - Utility Upgrades		250			250
P8c	Stanley Park - Cliff Stabilization/Annual Sealing		200			200
P8d	Stanley Park - Brockton Point		250			250
T4	Roads, Pathways and Parking Lots	0				
	Total Park Infrastructure	750	750	0	0	750
P9	Park Partners/Neighbourhood Matching Fund					
P9a	Park Partners/Neighbourhood Matching Fund	150	150		50	200
	Total Park Partners/Neighbourhood Matching Fund	150	150	0	50	200
P10	Park Planning and Research					
P10a	Park Design Studies	50	50		150	150
P10b	Park Planning and Feasibility Studies	50	50	0	250	150
	Total Park Planning and Research	100	100	0	400	300
	TOTAL PARKS	6,270	6,270	0	7,750	12,220
Q1	Park Land Acquisition					
Q1a	Acquire Land for Parks	0			5,000	5,000
	Total Park Land Acquisition	0	0	0	5,000	5,000
Q2	New Park Development					
Q2a	Development of Newly Acquired Park Land	0			1,000	1,000
	Total New Park Development	0	0	0	1,000	1,000
	TOTAL PARK DEVELOPMENT	0	0	0	6,000	6,000

City of Vancouver
2006 - 2008 Capital Plan
Funding Allocation

APPENDIX A

Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
	PARKS & RECREATION					
R1	Major Renewal/Replacement					
R1a	Renfrew Park Community Ctr/Pool - Phase 2	2,800	2,800			2,800
R1b	Vandusen Garden Facilities Renewal	1,400	1,400			
	Total Major Renewal Replacement	4,200	4,200	0	0	2,800
R2	Improvements/Renovations					
R2a	Nat Bailey Stadium - Roof & Other Improvements	500	500			500
R2e	Concessions - Renos/Upgrades	250	250			250
R2f	Fieldhouses & Washrooms - Renos/Upgrades	250	250			250
R2h	Facilities - Other Renovations and Upgrades	400	400			400
	Total Improvements/Renovations	1,400	1,400	0	0	1,400
R3	Major Maintenance					
R3a	Roof Replacement	900	900			900
R3b	Painting Interior/Exterior	350	350			350
R3c	Floor Replacements	200	200			200
R3d	Abatement Programs: Asbestos, Lead and Mould	350	350			350
R3e	Community Centres - Major Maintenance	400	400			400
R3f	Pools - Major Maintenance	250	250			250
R3g	Rinks - Major Maintenance	200	200			200
	Total Major Maintenance	2,650	2,650	0	0	2,650
R4	Conservation/Energy					
R4a	Energy Conservation Initiatives	0	0			0
R4b	Water Conservation Initiatives	300	300			300
	Total Conservation/Energy	300	300	0	0	300
R5	Technical Upgrades					
R5a	Computer Systems Upgrades	350	350			350
R5b	Telephone System Upgrade	0	0			0
	Total Technical Upgrades	350	350	0	0	350
	TOTAL FACILITIES	8,900	8,900	0	0	7,500
S1	Street Trees (Was R2 in previous plans)					
S1a	Street Trees	750	750			750
	TOTAL STREET TREES	750	750	0	0	750
	Debtenture Costs					
	TOTAL PARKS & RECREATION	19,070	19,070	0	14,500	30,370

City of Vancouver
2006 - 2008 Capital Plan
Funding Allocation

APPENDIX A

Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
	OLYMPICS					
T1	Olympic Legacy	see Section N1b				
T2	Upgrades to Hillcrest & Nat Bailey Stadium Parks					
T3	Percy Norman Pool Replacement	20,000	20,000			20,000
T4	Park Road Resurfacing	0				
T5	Practice Rink at Killarney Practice Rink at Trout Lake	8,000 7,000	8,000 7,000			8,000 7,000
T6	Hillcrest Facility (VANOC cost \$2002)					
T7	Temporary Ice Surface Contribution Debtenture Costs	see Section T5				
	TOTAL OLYMPICS	35,000	35,000		0	35,000

**City of Vancouver
2003 - 2005 Capital Plan
Funding Allocation**

APPENDIX A

Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	BCL / CAC Funding \$000's	Total City Funding
U5	OTHER					
U5a	Information Technology SAP Evolution SAP Phase 1 IT Infrastructure Electronic Service Delivery Revenue Billing System Other Applications	2,500		2,500		2,500
K5	Police: Desktop Infrastructure Project Library: RFID Conversion	180 0		180		180
	Total Information Technology	2,680		2,680		2,680
U6	Corporate Risk Data Management					
U6a	Contract/Agreement Management	250		250		250
U6b	Property/Asset Tracking	200		200		200
U6c	Claims Management	150		150		150
	Total Corporate Risk Management	600		600		600
U7	City Clerk's Office					
U7a	Access Vancouver - 311 Public Access Initiative	3,000		3,000		3,000
U7b	Electronic Records and Document Management System					
U7c	Upgrade Voting Equipment	2,000		2,000		2,000
	Total City Clerk's Office	5,000	0	5,000	0	5,000
	Debtenture Costs					
	TOTAL OTHER	8,280	0	8,280	0	8,280

City of Vancouver
2003 - 2005 Capital Plan
Funding Allocation

APPENDIX A

Ref #	Department	2006 - 2008 Approved	Debtenture Funding \$000's	Operating Funding \$000's	DCL / CAC Funding \$000's	Total City Funding
CIVIC PROPERTY MANAGEMENT						
W	Facilities Development					
W1	Sustainable Initiatives					
W1	Environmental Services - Asbestos Mgmt ¹	700		700		700
W2	City Hall Precinct Office Upgrade	5,100	5,000	100		5,100
W3	Physical Plant Upgrades					
W3a	Flooring Program					
W3b	Painting Program					
W3c	Exteriors Program					
W3d	Plumbing Program					
W3e	Fire Alarm and Safety					
W3f	Heating and Ventilation					
W3g	Elevator Program					
	Total Physical Plant Upgrades	5,100	5,000	100		5,100
W3-1	Physical Plant Upgrades - Non Profit Capital Assets	2,000		2,000		2,000
W4	Structural Upgrading Program					
W4a	Structural / Non Structural Mitigation Program					
W4b	Roofing and Façade Upgrading Program	900		900		900
	Total Structural Upgrading Program	900		900		900
W7	IT Infrastructure					
	Backup Server Room	450		450		450
O5	Animal Control					
	New Animal Shelter ²	500		500		500
	Debtenture Costs	500	0	500	0	500
	Total Facilities Development	9,650	5,000	4,650	0	9,650

Appendix B
2006 - 2008 Capital Plan
Draft Debenture Authority Questions

1. PUBLIC WORKS

This question seeks authority to borrow funds to be used in carrying out the basic capital works program with respect to Public Works.

ARE YOU IN FAVOUR OF COUNCIL HAVING THE AUTHORITY, WITHOUT FURTHER APPROVAL OF THE ELECTORS, TO PASS BYLAWS BETWEEN JANUARY 1, 2006 AND DECEMBER 31, 2008 TO BORROW AN AGGREGATE SEVENTY FOUR MILLION ONE HUNDRED THOUSAND DOLLARS (\$74,100,000) FOR THE FOLLOWING PURPOSES?

A. Streets and Bridge Infrastructure

To provide for major maintenance and reconstruction of the arterial and residential street and lane networks and to undertake major maintenance on the City's bridges \$27,800,000

B. Pedestrian and Cycling Facilities

To provide sidewalks, bikeways, curb ramps, greenways, walkways and other facilities in public corridors and open spaces to develop a City-wide network that emphasizes pedestrian and bicycle movements. \$21,500,000

C. Transit and Safety Improvements

To provide facilities that improve traffic safety and transit services, including improvements to arterial streets and construction of left turn bays, major maintenance and modifications to existing traffic signals and the construction of new traffic and pedestrian signals \$11,600,000

D. Local Area Improvements

To provide for neighbourhood traffic initiatives that reduce through traffic in neighbourhoods; to provide the City's share of local improvement projects on streets and lanes; including construction of new curbs and gutters, installation of new street and lane lighting, and to provide other beautification features. \$13,200,000

Total \$74,100,000

If this question receives the assent of the electors, Council has the power, without further assent of the electors, to pass by-laws, as and when Council considers appropriate, to borrow money for the projects described up to Seventy Four Million One Hundred Thousand Dollars (\$74,100,000).

2. PUBLIC SAFETY AND CIVIC FACILITIES

This question seeks authority to borrow funds to be used in carrying out the basic capital works program with respect to Public Safety and Civic Facilities.

ARE YOU IN FAVOUR OF COUNCIL HAVING THE AUTHORITY, WITHOUT FURTHER APPROVAL OF THE ELECTORS, TO PASS BYLAWS BETWEEN JANUARY 1, 2006 AND DECEMBER 31, 2008 TO BORROW AN AGGREGATE FORTY TWO MILLION FOUR HUNDRED THOUSAND DOLLARS (\$42,400,000) FOR THE FOLLOWING PURPOSES?

A. Public Safety

To provide for replacement of aging facilities of the Vancouver Police Department and Vancouver Fire Department that are beyond economical repair and no longer meet operational needs. \$24,100,000

B. Civic Facilities

To provide for the major maintenance, rehabilitation and replacement of civic facilities and social and cultural facilities owned by the City, which are beyond economical repair and no longer meet operational needs..... \$15,800,000

C. Library

To purchase a site for a new Downtown Eastside/Strathcona branch library. \$2,500,000

Total \$42,400,000

If this question receives the assent of the electors, Council has the power, without further assent of the electors, to pass by-laws, as and when Council considers appropriate, to borrow money for the projects described up to Forty Two Million Four Hundred Thousand Dollars (\$42,400,000).

3. **PARKS AND RECREATION FACILITIES**

This question seeks authority to borrow funds to be used in carrying out the basic capital works program with respect to Parks and Recreation.

ARE YOU IN FAVOUR OF COUNCIL HAVING THE AUTHORITY, WITHOUT FURTHER APPROVAL OF THE ELECTORS, TO PASS BYLAWS BETWEEN JANUARY 1, 2006 AND DECEMBER 31, 2008 TO BORROW AN AGGREGATE NINETEEN MILLION SEVENTY THOUSAND DOLLARS (\$19,070,000) FOR THE FOLLOWING PURPOSES?

A. Recreation Facilities

To provide for major maintenance, upgrading, replacement and/or expansion of community centre facilities, ice rinks, field houses, community pools, and other parks and recreation facilities, including Renfrew Pool, Nat Bailey Stadium and Van Dusen Gardens. \$10,660,000

B. Park Development

To provide for the improvement or development of City-wide and neighbourhood parks, shoreline stabilisation, sport fields and playgrounds; to continue the planting of street trees in City neighbourhoods; to provide for maintenance and upgrading of major parks including Stanley Park and Hillcrest Park; \$ 8,410,000

Total \$19,070,000

If this question receives the assent of the electors, Council has the power, without further assent of the electors, to pass by-laws, as and when Council considers appropriate, to borrow money for the projects described up to Nineteen Million Seventy Thousand Dollars (\$19,070,000).

4. COMMUNITY LEGACY PROJECTS - CITY SHARE

This question seeks authority to borrow funds to be used in providing the City share of funding for community legacy projects to be funded and developed jointly with senior governments prior to 2010. These legacies include the replacement of ice rinks at Killarney and Trout Lake and construction of a new Percy Norman Aquatic Centre as part of the new Hillcrest Centre. Following 2010, the new aquatic centre will form part of a complex being constructed by the Olympic Organizing Committee to include a replacement for the Riley Park community centre and ice rink, the Vancouver Curling Club and the Riley Park branch library.

ARE YOU IN FAVOUR OF COUNCIL HAVING THE AUTHORITY, WITHOUT FURTHER APPROVAL OF THE ELECTORS, TO PASS BYLAWS BETWEEN JANUARY 1, 2006 AND DECEMBER 31, 2008 TO BORROW UP TO AN AGGREGATE THIRTY FIVE MILLION DOLLARS (\$35,000,000) TO FUND THE CITY SHARE OF COMMUNITY LEGACY PROJECTS THAT RECEIVE FUNDING FROM AND/OR ARE DEVELOPED WITH SENIOR GOVERNMENTS AND OTHER AGENCIES.

If this question receives the assent of the electors, Council has the power, without further assent of the electors, to pass by-laws, as and when Council considers appropriate, to borrow money for the projects described up to Thirty Five Million Dollars (\$35,000,000).