



**REPORT TO COUNCIL**  
**STANDING COMMITTEE OF COUNCIL**  
**ON TRANSPORTATION AND TRAFFIC**

**SEPTEMBER 20, 2005**

A Regular Meeting of the Standing Committee of Council on Transportation and Traffic was held on Tuesday, September 20, 2005, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

**PRESENT:** Councillor Fred Bass, Chair  
Mayor Larry Campbell  
Councillor David Cadman  
Councillor Jim Green  
\*Councillor Peter Ladner, Vice-Chair  
Councillor Raymond Louie  
Councillor Tim Louis  
Councillor Anne Roberts  
Councillor Tim Stevenson  
Councillor Ellen Woodsworth

**ABSENT:** Councillor Sam Sullivan

**CITY MANAGER'S OFFICE:** Brent MacGregor, Deputy City Manager

**CITY CLERK'S OFFICE:** Pat Boomhower, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

**ADOPTION OF MINUTES**

The Minutes of the Standing Committee on Transportation and Traffic meetings of June 28 and July 19, 2005, were adopted.

**RECOMMENDATION**

**1. False Creek Flats - Strategic Rail Overview and Detailed Operation Study (File 8203)**

The Committee had before it an Administrative Report dated September 1, 2005, in which the General Manager of Engineering Services in consultation with the Director of Current Planning presented findings of the Lower Mainland Rail Infrastructure Study, described how Phase 2 (visioning) of the False Creek Flats planning will handle the uncertainty regarding the future rail footprint, and recommended that Council request the Port, Gateway Council, and railways to expedite a more detailed rail operation and network study for the False Creek Flats and Waterfront rail support yards. The City Manager recommended approval of the report recommendations.

Dale Bracewell, Strategic Transportation Planning Engineer, and Karis Hiebert, Central Area Planner, provided an overview of the report and the land use and transportation planning process, noting staff will report back in the near future on Phase 1 Scoping and Phase 2 Terms of Reference including details of the work program. It was also noted the City does not control the use of rail yards. Staff advised that during discussions with the Vancouver City Planning Commission, it was suggested the last five words "as described in this report" be deleted in Recommendation C, in order to allow consideration of a range of rail scenarios.

Mr. Bracewell and Ms. Hiebert together with Jerry Dobrovlny, Assistant City Engineer - Transportation, and Jim Cox, Vice-President - Infrastructure Development, Vancouver Port Authority, responded to questions regarding forecasting container and bulk commodities traffic, the impacts of fuel costs, truck traffic, noise and emissions, the City's role in the study, timeline, stakeholders and capacity for accommodating growth.

In response to questions, staff noted the report back will include an outline of environmental efficiencies of rail in goods movement. Nick Losito, Regional Director - Health Protection, Vancouver Coastal Health (VCH), stated VCH staff could assist with noise readings, projections and recommendations.

The following speakers expressed support of the report recommendations:

Robert Williams, Chair, Vancouver City Planning Commission  
Jim Cox, Vice-President - Infrastructure Development, Vancouver Port Authority  
Richard Campbell, Director of Active Transportation, Better Environmentally Sound Transportation

Their comments included:

- emphasis on the importance of the False Creek Flats in the broader context of the Downtown peninsula, the surrounding neighbourhoods and land use choices;
- the report does not go into details of possible scenarios if there was more cooperation in the Lower Mainland within the rail system;
- noted opportunity exists in the corridor between Glen Drive and Clark Drive for a streetcar line and other potential land use and rail patterns;
- highlighted the importance of the port to the local economy and False Creek Flats' importance with regard to goods movement;
- funding is available to proceed with the study;
- noted the goal of trying to accommodate growth without an increase in emissions and outlined a pilot initiative in the near future, to move containers by barge within the Lower Mainland; and
- consider solutions to address the obstacles rail yards pose for pedestrians and cyclists who are trying to cross the Flats.

MOVED by Councillor Woodsworth  
THAT the Committee recommend to Council

- A. THAT Council receive the Lower Mainland Rail Infrastructure Study for information.
- B. THAT Council request the Vancouver Port Authority, Gateway Council, and Railways to begin as soon as possible a more detailed rail operation and network study of the False Creek Flats and Waterfront rail support yards, and that staff work with the Port, Gateway Council, and Railways to complete this study in a timely way.
- C. THAT Council advise staff that the Phase 2 land use and transportation planning for False Creek Flats should take into account the range of possible future rail "footprints".

CARRIED UNANIMOUSLY

**2. Pilot Project Regarding Capacity for Liquor Primary Licensed Beverage Establishments (File 2610)**

The Committee had before it a Policy Report dated July 28, 2005, in which the Chief License Inspector in consultation with the Fire Chief and the Chief Building Official sought Council approval to initiate a pilot project that would consist of approximately three to six Liquor Primary licensed beverage establishments testing an increased occupant load as well as enhanced life-safety building features. The General Manager of Community Services recommended approval.

Guy Gusdal, License Coordinator, gave an overview of the report and described factors with respect to calculations in capacity and the problem for the industry in estimating the number of people. He further advised that staff cannot recommend a particular counter without testing the technology at venues.

Mr. Gusdal, together with Inspector Steve Schnitzer, Vancouver Police Department and Will Johnston, Deputy Chief Building Official, responded to questions regarding overcrowding, occupancy standards, cost comparison and accuracy of people counting technology and hardware needed, and voluntary participation in the pilot.

John Teti, President, Barwatch, thanked staff for inviting input into the report, and spoke in support of the project, providing that costs are not prohibitive to establishments and hoped the pilot helps to regain previously lost capacity and put establishments on "an equal footing" with the rest of the province and competitors.

The following speakers raised concerns about counting systems:

Ross Pascuzzo, General Manager, Celebrities Nightclub  
Blaine Culling, Co-Owner, Granville Entertainment Group

Their comments included:

- the problem of using beams when two people enter at once or enter and exit at the same time;
- the purchase, installation and servicing of a quality system to cover all the doors is expensive;
- capacity calculation has been different in Vancouver, meanwhile the rest of the province has the benefit of additional capacity;
- there is a problem grouping nightclubs and restaurants together because the floor space requirements differ with regard to seating and servers;
- space needed for dancing has changed over the years, therefore capacity should be based on safety rather than out-of-date standards;
- agreed with the need to have counting accuracy but noted nervousness about the possibility of electronic Big Brother; and
- requested the industry be allowed to have capacity similar to other places so that they are not deemed to be overcrowded.

MOVED by Councillor Woodsworth  
THAT the Committee recommend to Council

THAT Council approve a pilot project for six to twelve months that will permit an increased occupant load for select licensed beverage establishments in conjunction with testing enhanced life-safety building improvements, as generally outlined in Appendix A of the Administrative Report dated July 28, 2005, entitled "Pilot Project Regarding Capacity for Liquor Primary Licensed Beverage Establishments".

CARRIED UNANIMOUSLY

### **3. Hours of Liquor Service Policy: Regulatory Impact Reduction Measures (File 2610)**

The Committee had before it a Policy Report dated August 30, 2005, in which the Chief License Inspector sought Council approval for impact reduction measures to be implemented as a requirement of the Standard and Extended Hours Liquor Establishment Business Licenses, and proposed amendments to the License By-law. The General Manager of Community Services recommended approval of the Recommendation A through D and submitted E for consideration.

Guy Gusdal, License Coordinator, gave an overview on the report and together with Inspector Steve Schnitzer, Vancouver Police Department, Paul Teichreob, Chief License Inspector, and Nick Losito, Regional Director - Health Protection, Vancouver Coastal Health, responded to questions regarding privacy and safety issues, the consultation process, and effectiveness of identification scanners, as well as the issue of noise levels.

The following speakers raised concerns regarding potential License By-law amendments:

Ross Pascuzzo, General Manager, Celebrities Nightclub  
John Teti, President, Barwatch  
Reid Doig, Bartender, Pumpjack Pub

Their comments included:

- requiring identification scanners would negatively impact business;
- expressed concern related to mandatory wandering and safety for doormen;
- name tags could be similar to what police officers have and noted the problem of lost name tags;
- because some bars serve a true pint, the number of fluid ounces in Appendix B, *Section 19.2A (i) h(iii)* should be changed to 20;
- staff name plates should have an identification number;
- Barwatch supports Recommendations A to D, but does not want required identification scanners, noting some bars have put them in voluntarily;
- cautioned about lowering decibel levels in bars;
- want to move from the current monthly user fees for policing costs to one licensing fee;
- pricing structure for drinks is unfair to those on low income;
- concerns around identification scanners are not just a gay issue; and
- noted concerns people have with regard to identification scanners infringing on rights and privacy, to the detriment of the business, employees and customers.

MOVED by Councillor Green  
THAT the Committee recommend to Council

- A. THAT Council approve amendments to the License By-law to add definitions associated with extended hours of liquor service, generally as described in the Administrative Report dated August 30, 2005, entitled "Hours of Liquor Service Policy: Regulatory Impact Reduction Measures" and Appendix A; and

FURTHER THAT Council instruct the Director of Legal Services to bring forward a by-law amending the License By-law, generally as described in the aforementioned report and Appendix A.

- B. THAT Council approve the amendments to the License By-law to add regulations that will apply to Standard Hours Liquor Establishments and Extended Hours Liquor Establishments, generally as set out in the Administrative Report dated August 30, 2005, entitled "Hours of Liquor Service Policy: Regulatory Impact Reduction Measures" and Appendix B, noting the following text changes to Appendix B of the afore-mentioned report:

- *Section 19.2A (1) (a)* delete the words "name and" so as to read: "a name plate that is clearly visibly and that shows an identification number"; and

- *Section 19.2A (1) (h) (iii)* to substitute the number 12 for the number 20, so as to read "20 fluid ounces of beer, cider or a cooler";

FURTHER THAT Council instruct the Director of Legal Services to bring forward a by-law amending the License By-law, generally as set out in the aforementioned report and Appendix B with the above-mentioned amendments.

- C. THAT Council direct staff to work collaboratively to develop a training program for Liquor Establishments with the Province and Industry.
- D. THAT Council direct staff to report back outlining a work plan and associated resources to implement broader city-initiatives for impact reduction measures associated with liquor licensed establishments.

CARRIED UNANIMOUSLY  
(Councillor Ladner absent for the vote)

The Committee adjourned at 12:18 p.m.

\* \* \* \* \*



## CITY OF VANCOUVER

### REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON TRANSPORTATION AND TRAFFIC

SEPTEMBER 20, 2005

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, September 20, 2005, at 12:18 p.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Transportation and Traffic meeting, to consider the recommendations and actions of the Committee.

**PRESENT:** Mayor Larry Campbell  
Councillor Fred Bass  
Councillor David Cadman  
Councillor Jim Green  
Councillor Raymond Louie  
Councillor Tim Louis  
Councillor Anne Roberts  
Councillor Tim Stevenson  
Councillor Ellen Woodsworth

**ABSENT:** Councillor Peter Ladner  
Councillor Sam Sullivan

**CITY MANAGER'S OFFICE:** Brent MacGregor, Deputy City Manager

**CITY CLERK'S OFFICE:** Pat Boomhower, Meeting Coordinator

#### COMMITTEE OF THE WHOLE

MOVED by Councillor Cadman  
SECONDED by Councillor Roberts

THAT this Council resolve itself into Committee of the Whole, Mayor Campbell in the Chair.

CARRIED UNANIMOUSLY

#### COMMITTEE REPORTS

##### Report of Standing Committee on Transportation and Traffic September 20, 2005

Council considered the report containing the recommendations and actions taken by the Standing Committee on Transportation and Traffic. Its items of business included:

1. False Creek Flats - Strategic Rail Overview and Detailed Operation Study
2. Pilot Project Regarding Capacity for Liquor Primary Licensed Beverage Establishments
3. Hours of Liquor Service Policy: Regulatory Impact Reduction Measures

**Items 1 -3**

MOVED by Councillor Cadman

THAT the recommendations and actions taken by the Standing Committee on Transportation and Traffic at its meeting of September 20, 2005, as contained in items 1 - 3, be approved.

CARRIED UNANIMOUSLY

**RISE FROM COMMITTEE OF THE WHOLE**

MOVED by Councillor Cadman

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

**ADOPT REPORT OF COMMITTEE OF THE WHOLE**

MOVED by Councillor Roberts  
SECONDED by Councillor Bass

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

**NEW BUSINESS**

1. **Leave of Absence - Councillor Louie** (File 1254)

MOVED by Councillor Stevenson  
SECONDED by Councillor Roberts

THAT Councillor Louie be granted a Leave of Absence for Civic Business from the Standing Committee on Transportation and Traffic meeting on October 18, 2005.

CARRIED UNANIMOUSLY



**2. Leave of Absence - Councillor Cadman (File 1254)**

MOVED by Councillor Louis  
SECONDED by Councillor Roberts

THAT Councillor Cadman be granted a Leave of Absence from the Public Hearing on October 6, 2005.

CARRIED UNANIMOUSLY

**ENQUIRIES AND OTHER MATTERS**

**1. Vehicles for Hire (File 2801)**

Councillor Green requested clarification from staff regarding amendments to By-law # 6066 with respect to the training requirement for taxi cab drivers.

The Council adjourned at 12:20 p.m.

\* \* \* \* \*