



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

JULY 21, 2005

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, July 21, 2005, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

- PRESENT:**
- Councillor Tim Louis, Chair
 - Mayor Larry Campbell
 - Councillor Fred Bass
 - Councillor David Cadman
 - *Councillor Jim Green
 - Councillor Peter Ladner
 - Councillor Raymond Louie
 - Councillor Anne Roberts
 - Councillor Tim Stevenson
 - *Councillor Sam Sullivan
- ABSENT:**
- Councillor Ellen Woodsworth, Vice-Chair (Leave of Absence - Civic Business)
- CITY MANAGER'S OFFICE:** Judy Rogers, City Manager
- CITY CLERK'S OFFICE:** Tina Hildebrandt, Meeting Coordinator

*Denotes absence for a portion of the meeting.

ADOPTION OF MINUTES

The Minutes of the Standing Committee on City Services and Budgets meeting of June 30, 2005, were adopted.

RECOMMENDATION

1. 2005 Operating Budget - May Review (File 1605)

The Committee had before it an Administrative Report dated June 24, 2005, in which the General Manager of Corporate Services/Director of Finance reviewed the status of the revenue and expenditure appropriations in the 2005 Operating Budget at May 31, 2005, provided a projection for year-end and identified any significant variance for Council. This review was initiated as a result of a number of challenges to the budget being identified in early June.

Estelle Lo, General Manager of Corporate Services/Director of Finance, explained the purpose of the report and, together with Henry Woo, Manager of Budget Services, and Jim Chu, Deputy Chief Constable, Police Services, responded to questions related to the budget projections outlined in the report and expenditures.

MOVED by Councillor Bass
THAT the Committee recommend to Council

THAT Council receive the Administrative Report dated June 24, 2005, entitled "2005 Operating Budget - May Review" for information.

CARRIED UNANIMOUSLY

2. Knight at 49th Avenue - Left Turn Bay (File 5761-1)

The Committee had before it an Administrative Report dated June 29, 2005, in which the General Manager of Engineering Services sought Council's approval for the construction of north and southbound Left Turn Bays (LTB) on Knight Street at 49th Avenue and to acquire the properties to complete the project.

Peter Navratil, Budgets & Administration Engineer, Scott Edwards, Structures and Greenways Engineer and Jerry Dobrovolny, Assistant City Engineer - Transportation, responded to questions concerning the acquisition of property from the Fleming Elementary School site and whether staff have considered alternatives such as making Knight Street into a five lane street with the centre lane used as an alternating left turn lane. Staff also responded to questions concerning left turn bays and advanced left turn lights and whether there is any comparison data outlining effectiveness and cost.

Robert Louie, PAC Chairperson, Sir Sandford Fleming Elementary School, spoke in opposition to staff's recommendations and expressed concern with regard to the timing of this proposal given that school is on summer recess and there is no way for affected parties to express concerns. In addition, he pointed out that although a left turn bay is a good idea, it will not reduce the number of accidents and that the only solution is enforcement against bad drivers. He also pointed out that during warm weather school children will be unable to open windows because of the noise and pollution. He also expressed concern with regard to the public consultation on this matter, adding that he never received any information on the proposal.

Staff responded to questions regarding the concerns raised by the foregoing speaker.

MOVED by Councillor Roberts
THAT the Committee recommend to Council

THAT Council postpone decision on the Administrative Report dated June 29, 2005, entitled "Knight at 49th Avenue - Left Turn Bay" until staff report back on the feasibility of alternatives such as a centre lane with alternating left turn lane, the effectiveness of this model which has been used in other cities and specific details on capacity in relation to increased transit service and other measures to reduce single occupancy vehicle use.

LOST
(Councillors Bass, Cadman, Green, Ladner, Louie, Stevenson, Sullivan and the Mayor opposed)

MOVED by Councillor Louie
THAT the Committee recommend to Council

- A. THAT north and south bound left-turn bays on Knight Street at 49th Avenue as shown in Appendix 1 of the Administrative Report dated June 29, 2005, entitled “Knight at 49th Avenue - Left Turn Bay” be approved for construction at an estimated cost of \$3,000,000 with funding from the following sources:
 - 2003 Street Basic Capital for Clark-Knight Corridor Improvement \$1,250,000 (Order Group CB1EA4AX3X)
 - Cost-shared funding contribution from Translink \$1,250,000
 - Federal Border Infrastructure Fund \$500,000.
- B. THAT Council grant the Director of Real Estate Services in consultation with the General Manager of Engineering Services, the authority to commence property negotiations for the acquisition of the road widening strips with reports back as necessary.
- C. THAT the Operating Budget for traffic signals, resurfacing and road markings be increased by \$3,500 annually without offset, commencing in 2006 and subject to budget review.
- D. THAT an interim north/south left turn light be installed, subject to a cost implementation report, and that staff report the results to Council of a comparison of the current situation, the data collected and existing data on a full left turn bay with signal.

CARRIED

(Councillor Roberts opposed to A and B)
(Councillor Ladner opposed to D)
(Councillor Sullivan absent for the vote)

3. Sponsorship and Naming Rights Study for City-owned Facilities (File 1008)

The Committee had before it a Policy Report dated July 4, 2005, in which the Ad Hoc Interdepartmental Steering Committee comprised of the Director of Financial Planning, Director of Civic Theatres, Director of Social Planning, Director of Corporate Services, Park Board and Managing Director, Cultural Services, provided information obtained through research, stakeholder interviews and an independent telephone survey of Vancouver residents on the issues and opportunities associated with naming – corporate or commemorative, of City-owned facilities, whether operated by the City, or leased to non-profit tenants, and sought Council’s direction on next steps to clarify the City’s intent with respect to the naming of civic buildings. The City Manager recommended approval of the foregoing.

Sue Harvey, Managing Director of Cultural Services and Christina Medland, Senior Social and Cultural Planner, presented an overview of the sponsorship and naming rights study, reviewed key findings and related civic policy. Staff, together with Evi Mustel, Mustel Group Market

Research, responded to questions related to the study, including the initiation process, costs to date, the survey used and funding sources.

In response to questions, the City Manager agreed to provide a memorandum on the total costs involved with this study to date.

Jane MacDonald, Director - Communications & Corporate Affairs, Vancouver International Film Festival (VIFF), expressed concern with regard to staff's recommendations, in particular Recommendation B. She advised that VIFF signed a sponsorship agreement with VanCity two and a half years ago for the naming rights of the theatre within the new Vancouver International Film Centre which will be opening soon. At the time, VIFF was not a tenant of a city-run or city-owned building and was therefore not apprised of appropriate procedure. Ms. MacDonald noted that the issues in this report came to light when VIFF submitted designs for exterior signage outside the new film centre, which is intended to identify that the VanCity Theatre is inside and provide directions to it. She expressed concern with regard to the timing of staff's recommendations as VIFF could now be faced with having to pay back money already spent because it will not be able to recognize the valuable contributions of VanCity as its sponsor. She asked that Council please ensure this does not happen, adding that VIFF will not have this chance again.

Heather Redfern, Executive Director, Alliance for Arts and Culture, spoke in general favour of creating policy but expressed concern with regard to Recommendation B in staff's report, adding that it asks that a moratorium on any decision making around naming rights or sponsorship be placed on hold until a new sponsorship and naming-rights policy has been passed. She advised there are several significant cultural projects for this city which have sponsorship issues that need to be addressed and that it is important to allow these organizations to come forward and make their cases. She cautioned that should Council delay decision for 6 to 12 months to develop this policy, with an election in the middle, it's not going to do anybody a service. Ms. Redfern suggested Council not pass Recommendation B and go ahead with Recommendation D but remove the section referring to the interior of buildings in order to make it possible for organizations such as VIFF to be able to go to Council requesting a sign be placed outside their building that refers to the interior of the building.

Staff responded to questions regarding concerns raised by the foregoing speakers and the impacts should Council not go ahead with Recommendation B.

MOVED by Councillor Sullivan
THAT the Committee recommend to Council

- A. THAT Council approve the development of comprehensive naming rights policies for city owned and occupied buildings and for city owned buildings leased to non-profit tenants with the policies to be developed under the guidance of the inter-departmental Steering Committee and direct staff to review and report back early in 2006 with a draft policy as well as proposed amendments to related City policies or bylaws.
- B. THAT Council indicate that it will not consider any proposals for the sponsorship or naming of City-owned buildings operated by the City or by a

non-profit tenant until such time as Council adopts a new comprehensive sponsorship and naming-rights policy.

- C. THAT Council approve the formation of a Sponsorship and Naming Rights Advisory Committee comprised of community, corporate and city representatives to provide advice to the Steering Committee in the development of a policy.
- D. THAT Council approve the naming of rooms within City-owned or City-leased facilities subject to the terms and conditions outlined in the Policy Report dated July 4, 2005, entitled "Sponsorship and Naming Rights Study for City-owned Facilities" and subject to approval by the City Manager; (excluding Park Board and Library Board).
- E. THAT Council approve an allocation of \$75,000 for the creation of a comprehensive sponsorship policy including the creation of one temporary full-time staff position subject to classification by the General Manager of Human Resources for a term of six months. The semi-annual cost (2005) of the position including benefits is \$45,100 plus a one time cost of \$5,000 for a computer and software, plus a further \$25,000 for studies and consultant support; source of funds to be the 2005 Social, Childcare and Cultural Capital Budget.

carried

AMENDMENT MOVED by Mayor Campbell

THAT B be struck from the motion.

LOST

(Councillors Cadman, Ladner, Louis, Roberts and Sullivan opposed)
(Councillor Green absent for the vote)

AMENDMENT MOVED by Councillor Ladner

THAT the words "with an option for a case by case exception to limiting signage to the interior of buildings" be added at the end of D.

LOST

(Councillors Bass, Cadman, Louie, Louis, Roberts, Stevenson and Sullivan opposed)
(Councillor Green absent for the vote)

The amendments having LOST, Councillor Sullivan's motion was put and CARRIED with Councillor Bass opposed, Councillor Louie opposed to B, Councillor Louis opposed to A, C, D and E, Councillor Roberts opposed to A, D and E, and Councillor Stevenson opposed to B. Councillor Green was absent for the vote on A, B, C and D.

INFORMATION

4. Parking Meter - Pay by Phone - Award of Contract (File 5654/1805)

Due to time constraints, this item was referred to the Standing Committee on Planning and Environment meeting to be held later that day.

RECOMMENDATION

5. Recycling Depots (File 3758)

Vancouver City Council, at its meeting on July 19, 2005, received a request to speak on this matter and agreed to refer consideration to the Standing Committee on City Services and Budgets meeting on Thursday, July 21, 2005, in order to hear from the speaker.

Accordingly, the Committee had before it the following:

MOVED by Councillor Ladner
SECONDED by Councillor Louie

Whereas industry-run recycling depots are an essential part of a city that recycles, accounting for around 85% of all containers recovered from consumers in B.C.

And whereas these depots are preferred by consumers over retail stores because they accept all recyclable containers in unlimited amounts at one location and eliminate the need for extra sorting;

And whereas these depots take pressure off liquor stores and grocery stores which don't encourage recycling because it conflicts with their primary business;

And whereas these depots provide entry-level employment opportunities;

And whereas non-returned recyclable containers end up in the landfill;

And whereas the City of Vancouver needs approximately 15 more depots to bring our recyclable return rate up to the provincial average;

And whereas residents and adjacent property owners are often opposed to having these depots in their neighbourhoods even though placing them throughout the city encourages recycling;

And whereas city policy is unclear on whether these depots must be in industrial zones or whether they are allowed in commercial zones and how much the approval should be based on neighbourhood input;

Therefore be it resolved that city staff report back on a process to develop a policy that would assess the demand for and location of recycling depots and address neighbourhood concerns with recycling depots.

Referred

Bill Boons, Co-Manager of the Processing Centre - Development Services, was available to respond to questions.

Neil Hastie, President and CEO, Encorp Pacific (Canada), spoke in favour of the motion and sought Council's support with respect to the location of bottle depots in Vancouver. He noted that although the recycling rate for empty beverage containers in BC is good, Vancouver has the lowest rate. He advised that there is an opportunity here for the city to improve its recycling performance by increasing service levels for residents through the creation of a balanced policy that will address the needs of the local community and provide access and convenience for those wishing to recycle beverage containers. Mr. Hastie pointed out that within the last 12 months there have been three independent businesses that have made applications to the city to open bottle depots but have been refused.

Mr. Boons, together with Jacquie Forbes-Roberts, General Manager of Community Services, Tom Timm, General Manager of Engineering Services and Susan Mundick, General Manager, Park Board, responded to questions concerning the current rate for container recycling in Vancouver, the handling of containers that enter the landfill and related land use policy.

In response to questions, staff agreed to provide memorandums on the following:

- the Park Board's Policy on recycling; and
- information, in consultation with United We Can, on the state of recycling in Vancouver, including land-use policy and distribution of recycling centres in Victoria compared to Vancouver.

Subsequently, Council agreed to take no action at this time on Councillor Ladner's motion.

The Committee adjourned at 1:44 p.m.

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CITY OF VANCOUVER

REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

JULY 21, 2005

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, July 21, 2005, at 1:44 p.m., in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Larry Campbell
Councillor Fred Bass
Councillor David Cadman
Councillor Jim Green
Councillor Peter Ladner
Councillor Raymond Louie
Councillor Tim Louis
Councillor Tim Stevenson
Councillor Sam Sullivan

ABSENT: Councillor Anne Roberts
Councillor Ellen Woodsworth (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Judy Rogers, City Manager

CITY CLERK'S OFFICE: Tina Hildebrandt, Meeting Coordinator

"IN CAMERA" MEETING

MOVED by Councillor Cadman
SECONDED by Councillor Green

THAT Council will go into a meeting later this day which is closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraph:

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Councillor Louie
SECONDED by Councillor Cadman

THAT this Council resolve itself into Committee of the Whole, Mayor Campbell in the Chair.

CARRIED UNANIMOUSLY

COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets
July 21, 2005

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

1. 2005 Operating Budget - May Review
2. Knight at 49th Avenue - Left Turn Bay
3. Sponsorship and Naming Rights Study for City-owned Facilities
4. Parking Meter - Pay by Phone - Award of Contract
5. Recycling Depots

Items 1 - 5

MOVED by Councillor Louie

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of Thursday, July 21, 2005, as contained in Items 1 - 5, be approved.

CARRIED UNANIMOUSLY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Louie

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Louie
SECONDED by Councillor Cadman

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

MOTIONS

A. Administrative Motions

1. Approval of Form of Development: CD-1 - 950 Quebec Street (File 2608)

MOVED by Councillor Louis
SECONDED by Councillor Louie

THAT the form of development for the CD-1 zoned site known as 950 Quebec Street be approved generally as illustrated in Development Application No. DE408609 prepared by John Perkins Jr., Architect, and stamped "Received, City of Vancouver Planning Department, February 3, 2005", provided that the Director of Planning may approve design changes which would not adversely affect either the development character and livability of this site or adjacent properties.

CARRIED UNANIMOUSLY

B. Motions on Notice

1. Parking Facilities in New Developments

MOVED by Councillor Louie
SECONDED by Councillor Stevenson

THAT Council direct staff to consider adaptive reuse options for parking facilities when processing new developments.

CARRIED UNANIMOUSLY

NEW BUSINESS

1. Providence Health Care (File 4101)

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At this point in the proceedings Mayor Campbell declared Conflict of Interest as his wife is on the senior management of Providence Health Care and has just recently become involved in this project. He left the meeting at 1:48 p.m. and did not participate in the discussion or voting on this matter. Deputy Mayor Green assumed the Chair.

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The following Motion was submitted by Councillor Stevenson. Councillor Sullivan called Notice under Section 5.4(c) of the Procedure By-law and the Motion was placed on the Regular Council agenda immediately following the Standing Committee on Planning and Environment meeting held later that day.

MOVED by Councillor Stevenson
SECONDED by Councillor Green

WHEREAS:

1. Providence Health Care has secured property on False Creek Flats for a proposed medical facility to include an acute care hospital, medical research facilities and related development; and
2. This proposal has raised concerns in the West End that St Paul's Hospital will close with a loss of crucial health services to that community; and
3. The creation of new medical facilities is welcome provided they do not imply a loss of health or medical services to any one part of the city; and
4. The redevelopment of the St Paul's Hospital site posed very serious challenges given the heritage value of some of the buildings, the concerns in the community and the city's clear need to ensure the best quality public health care facilities are available to citizens.

THEREFORE BE IT RESOLVED:

1. THAT Council call on Providence Health Care to undertake a comprehensive community consultation on its vision for the St Paul's Hospital site and the provision of acute care services in the downtown core; and
2. THAT Council call on Providence Health Care to defer any development at the new site until that consultation has produced a health services plan that meets the needs of the West End and the City as a whole.

Notice

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At 1:50 p.m., the Mayor returned and assumed the Chair.

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ENQUIRIES AND OTHER MATTERS

1. Vancouver International Sculpture Biennale (File 2051)

Councillor Green referred to a letter dated July 15, 2005, from the Vancouver International Sculpture Biennale and advised that he would like to address this matter at the Standing Committee on Planning and Environment meeting to be held later that day.

The Council adjourned at 1:51 p.m.

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