



## VANCOUVER POLICE DEPARTMENT OPERATIONS DIVISION – LIQUOR COORDINATOR

Date: October 31, 2003

To: B. Rich, Deputy Chief Constable i/c Operations Division

Subject: 4 am bar closing; Trial period July 4 – September 29, 2003

---

### Background & Report Format

Liquor service extensions to 4 am were started on July 4 for a 3 month trial period. The trial period was to end September 29. I wrote an Interim report on the trial period two-thirds of the way through the programme. This report is a continuation of the report dated September 15 and should be read in conjunction with it. Therefore, this report contains:

- 1) Report of Detective Constable P. Ruschke dated September 15, 2003
- 2) Liquor Call-out Squad Summary Friday July 4 to Saturday September 27, 2003
- 3) Call-load Analysis

Initial promotion of later bar service was lobbied by bar owners predicting:

- 1) a trickle out effect at bar closing instead of the usual 2 a.m. mass exodus
- 2) a reduction of noise and disorder issues
- 3) the elimination of illegal after-hours clubs

### Street Scene

During the first two months of the trial period there was a massive amount of people on the streets after midnight. 4 am closing brought just as much chaos as the 2 am closings putting an end to the prediction that there would be a trickle out effect reducing bar closing problems. Police were required to deploy call-out personnel to both Districts 1 and 2 to provide a highly visible uniform presence just to keep a lid on marauding groups of thugs whose sole purpose was to find a fight.

Night after night Police noted the increasing level of intoxication as the night wore on. Over-service in the bars is definitely a contributing factor to the chaos on the street. This was coupled by the heightening belligerence of many people towards the police and each other as the hours got later.

Bars were not able to contain or control their line-ups which meant blocked sidewalks and pedestrians having to walk on the street. At these times the interaction between pedestrians and occupants of vehicles increased as numbers of vehicles cruised the area. These events seem to agitate and energize both factions.

The crowd was so heavy and uncontrolled one evening that the 900 block Granville had to be shut down to vehicular traffic, except for cabs and public transit. Once this was done the crowd calmed down and police were able to restore order. The combination had a significant impact on the disorder issues providing a safer environment for everyone. This tactic also led to a relatively calm bar closure that night. The only downside to this strategy is the number of police required to close the street and maintain traffic control which reduces police availability to other problems.

### **Police Staffing**

September, the last month of the trial period, brought little relief to what had been experienced over the summer months. Even with school back in and the weather cooling there was only a slight decrease in the large numbers of people on Granville Mall after midnight. Police had to deploy in the same numbers as the summer. District 2 assigned staff was frequently moved up to Granville Street to cover the 4 am closing. Consistently 9 police members were required to be on location on Granville Mall for bar closing.

In addition, the Emergency Response Team was regularly instructed to be in the area before bar closing to augment the 9 specifically assigned members. This strategy reduced roving ERT patrols in other areas of the city. If ERT was required in the outlying city areas their response time would be increased. The 4 am bar closing in the downtown core was drawing in additional resources thereby reducing service to other areas of the City.

### **Police Calls for Service**

VPD was not able to police the downtown core through to 5 am with existing on-duty personnel so the above-mentioned call-out squad was deployed. The call-out squad deployed in the usual manner, that is to say that they took care of their calls without adding them to the District Computer Aided Dispatch [CAD] call-load unless other resources were required.

The attached report from the Crime Analysis Unit is a comparative analysis of calls for service between last year, 2002, and the same time period this year in District 1. During the 3 month trial period July, August and September 2003 there was an increase in all types of calls for service of 5.3%. However calls for service between 0200 and 0459 hours increased 15% over last year.

### **Fights & Assaults**

Fight and assault calls were up 9% over last year during the 24 hour period but up a very significant 36% during the trial period between the 0200 and 0459 hour time period.

It must be remembered that these figures do not include the calls handled in routine call-out fashion. Therefore, these increases do not include all of the calls taken by the call-out squad, the Emergency Response Team or CET. As well, it does not include any calls for service in District 2, such as the triple homicide at the Loft 6 nightclub at 4 am closing time on August 16, 2003 or any of the assaults, fights or stabbings which took place in and around the District 2 premises.

This 36% increase in violent calls clearly shows the increased level of energy and violence detailed night after night by the call-out shift summaries. The direct and indirect costs of this

level of violence is staggering and makes it's own statement on public safety in the downtown core after 2 am.

### **Patios**

Patios were open past their permitted times. When Police told the premises to close the patios staff would say that the City had verbally told them they could stay open. When Police attempt to enforce patio permit times in other areas of the City owners often cite the preferential treatment to Granville Mall businesses. All permit hours must be enforced across the board by the City.

### **Noise**

The predicted reduction of noise brought about by patrons gradually leaving the bars did not happen. There continued to be crowd control and noise issues. Bar closing time is typically described as the 'Mardi Gras' hours. These hours now start about 2 am and continue until at least 5 am. Residents are complaining to Police about patrons exiting bars particularly in Gastown and Yaletown. There seems to be a tolerance to 2 am weekend bar exiting noise but area residents are making the point that 4 am is a breaking point. This further robs their sleep when they are awakened with revving motorcycles and people whooping and hollering as they exit the bars.

### **Provincial 'Temporary Change to Liquor Licence'**

LCLB will not cancel issued 'Temporary Change to Liquor Licence'. Therefore even if the city instituted it's own cancellation clause for problems or poorly managed premises it would not be backed by the Province. Police requested cancellation of the TCLL for Loft 6 after the August 16 shootings and the request was refused. There are other premises that have been written up by their own LCLB staff for overcrowding beyond fire occupant load and still the TCLL has not been cancelled. *If LCLB will not cancel for bars that continually put the public at risk then the City should not contemplate approving any TCLL.*

### **Inspection Staff Security & Public Safety**

Bylaw officers made a difference to parking congestion while they were on shift. Once they left the area parking problems increased. It has been brought to my attention that Bylaw officers are concerned for their safety working in this environment. Between now and the end of November call-out squads have been asked to look out for these people.

LCLB staff have been issued a security advisory about going in to certain bars in the downtown core because of concern for their safety. They have been instructed not to enter these bars without Police escort and/or coverage.

These two points make it clear that some of our downtown bars and areas of the downtown core are not a safe place for COV and LCLB staff to be so how safe are they for the public who is not as aware of most of the background events? At least staff is forewarned and can be alert for

their own safety. The touring and partying public do not have this luxury and have a naive expectation that the establishments and the area is safe.

## Summary

4 am bar closings have not had the promoted benefits. Shift end reports show that:

- 1) There has not been a trickle out effect at bar closing. The exodus hours now extend from 2 am to 5 am.
- 2) There has not been a reduction of noise and disorder issues. In fact there was one shooting during the trial period at closing time and there has been another shooting in the recent weeks as well.
- 3) There is no evidence that illegal after-hours clubs have decreased due to the later closings. The Multi-Agency Inspection team has reported that there is no reduction in the number of illegal venues since the 4 am closing was instituted. It seems that illegal venues attract a different type of clientele than do the legal ones.

The close monitoring of the Granville Mall and Gastown area over the past 3 months has shown that:

- The later the bars are open, the higher the level of intoxication and the poorer the demeanour of the crowd
- There are too many liquor seats in a concentrated area
- There are not enough police officers deployed on a permanent basis in highly saturated liquor seating areas to deal with the public disorder issues
- Police require tools to quickly deal with violence, such as an Anti-fighting bylaw

From a policing perspective the 4 am bar closings have not worked as it relates to noise, public disorder and illegal venues. It has also not worked from the point of view of the amount of emergency services personnel (police, fire, ambulance and hospitals) required to deal with an extra two hours of drinking for a small selection of liquor establishments.

Overservice was a contributing factor to disorder issues on the street. LCLB should do late night covert inspections inside the bars which target over-service.

There is pressure from approved business applicants to continue the 4 am openings permanently. To the end of September policing costs alone are more than \$2100 per premises. The city will have to assess if the increased costs to the taxpayer is worth 57 premises being permitted to serve alcohol for an extra two hours.

Some liquor primary owners who are not permitted to have 4 am closings have expressed concern to me about their loss of business. This is not usually a police reporting matter but police do have to be prepared to put extra resources on the outlying premises as they will surely be creative in implementing ways to increase their sales.

My September 10 report recommended that the 4 am bar closing trial period end on schedule on September 29. That did not happen and it has been extended to November 30. The extended trial period should end November 30. There is now a substantial amount of information collected to be able to assess what worked and what didn't so that a comprehensive hours and policy review can take place by civic staff. If the 4 am closings are permitted to continue without this policy being in place first, there will be extreme resistance by industry to change or enforce what they see as status quo to this point.

**Recommendations:**

- 1) The extended trial period should end November 30
- 2) No additional liquor seats be approved by the City for the Granville Mall
- 3) The City not to approve any Temporary Change to Liquor Licence applications unless LCLB agree in writing to cancel licences if requested to do so by the municipality for public safety reasons
- 4) An Anti-fighting bylaw be instituted with support staff to be able to take charges to court and to collect the fines
- 5) Patio permit hours be should be enforced

Should Council decide to proceed with 4 am bar closing the following recommendations are in addition to the above 4 items:

- 6) A call-out squad be funded to work each evening 4 am closings are scheduled. The squad would be between 9 to 16 members depending on the season and planned civic events
- 7) Two traffic officers be called out to work 1900 to 0600 hours
- 8) 900 Granville be closed to vehicular traffic (except taxis and public transit) Friday and Saturday nights midnight to 0500 hrs.
- 9) Bylaw officers assigned to work the Downtown Entertainment District to 5 am
- 10) Any scheduled extensions (even if they are only the Sunday before a holiday Monday) be co-ordinated to include staffing Multi-agency Inspection Team

  
P. Ruschke, PC 1326  
VPD Liquor Co-ordinator and  
Licence Inspection Team Co-ordinator



**VANCOUVER POLICE DEPARTMENT  
OPERATIONS DIVISION**

**Date:** September 15, 2003

**To:** P. Teichroeb, Chief Licence Inspector

**Subject:** Trial Period for 4 am bar closings in Downtown Peninsula

---

Attached is a report from Constable Ruschke, VPD Liquor Co-ordinator. Her report notes trends which need to be analyzed before 4 am bar closings are continued in District 1 and Gastown or extended citywide.

The trial period illustrates how the late night policing issues have magnified existing problems. On duty members point out that there is a Mardi Gras atmosphere at bar closing time. This attitude continued on until long past 4 am. during the trial period.

Before 4 am bar closings can be entrenched in this City two of the issues that need to be addressed are the high saturation of liquor seats in the small concentrated area of Granville Street and the number of on-duty police required to be assigned on a permanent basis.

The trial period should end on September 29. After that time a proper analysis of the 3 months can be made. The analysis may suggest strategies to enhance public safety which is paramount to any business decisions.

R. Rich  
Deputy Chief Constable  
Operations Division



## VANCOUVER POLICE DEPARTMENT OPERATIONS DIVISION – LIQUOR COORDINATOR

**Date:** September 15, 2003

**To:** DCC R. Rich, Operations Division

**Subject:** Trial Period for 4 am bar closings in Downtown Peninsula

---

The 3 month trial period for 4 am closing of 57 liquor primary establishments in the Downtown peninsula is just over 2/3 finished. It will end September 29, 2003.

At the conclusion of the trial period police call load will be fully analyzed to identify and evaluate the impacts of later closing hours.

This report is a synopsis of trends and concerns to date.

### **Deployment Strategy**

Police planned to provide a high visibility on the street throughout the trial period by deploying 9 uniform members. This decision was taken to set a clear tone for the duration that public disorder would not be tolerated now or if 4 am closing became permanent. Deployment was achieved with call-out members since District 1 and 2 could not supply the members from on-duty personnel. LCLB and City Licensing were to inspect inside the licensed premises while Police took care of disorder issues on the street. ICBC Counter Attack programme was to set up in-bound set-ups after midnight to address migration.

### **Actual Deployment**

Some evenings the call-out squad was not able to staff planned levels due to a shortage of call-out members. Reasons for this varied; staff levels below minimum strength on regular shifts so call-back members were required to back-fill patrol which left less people available for this call-out shift; festival days required a high number of call-out members, annual leave, etc.

For the most part the original deployment strategy was adhered to until the Loft 6 shooting which resulted in 3 people being killed. After August 16 Police were inspecting inside premises as well as maintaining as high a visibility on the street as possible.

### **Public Comments**

Many people commented to call-out members that they were pleased to see uniform members on the streets. It appeared this gave a feeling of security to the public.

### Police Comments

- The consistent comment throughout the summer from each shift was that the number of police officers was not sufficient to deal with the huge number of people on the street.
- After midnight street crowds increased. From talking to people on the street Police noted the large number of people and groups coming into the Downtown core, not necessarily to enter clubs but just to be part of the street scene. Many of these people were ones causing problems as the night wore on.
- An extreme level of intoxication was noticed as the hours got later (especially after 2 am). Over-service inside the bars is the root cause.
- Crowd demeanour was usually positive in the earlier hours and turned sour towards 4 am.
- Fights broke out quickly and most times were over quickly due to police presence and response.
- Inconsistency in patio closing time. Many premises operating patios past 11 pm., quoting verbal approval from the City.
- Instead of the approximate 90 minute closing problems existing around 2 am closing the same problems started around 2 but continued until at least 5. This is not a 'trickle-out' effect but a longer period of police presence required.

### Other Factors

- ICBC Drinking Driver Squads were to provide support by setting up in-bound traffic set-ups to minimize migration of people coming from other areas of Vancouver or other municipalities. Due to ICBC contract it was not possible to set up passed 1:30 rendering this plan ineffective.
- The Multi-Agency Inspection Team continued throughout the trial period on their planned schedule and did not notice a decrease in the number of after-hours establishments or illegal venues.
- Staggered closing times were dictated by business decisions to stay open each evening. Not all 57 establishments stayed open until 4 am every evening. Even so this did not have the desired effect of a 'trickle-out' effect as evidenced by the high number of people on the street.
- Even though there were only 57 licences taking part in the trial there was a marked increase in the number of people on the street and a deterioration of attitude and behaviour in the crowd as the hours got later.

### Costs

- 30 days: 1 Sgt. & 8 Constables \$ 118,560.00
- Costs are lower than reality as they only calculate salaries and don't take into account capital costs such as added use and wear and tear on vehicles, radios, uniforms, etc.
  - Costs do not include overtime required to investigate the homicides, assaults and other calls that required follow-up investigation.
  - The number of police required to work each shift was based on unknown factors, such as the size of crowds and the demeanour. It was decided to start with a projected sufficient number and decrease the squad as the trial progressed.
  - A decrease has not been possible and most shifts comment that a larger squad is required.



## Recommendations


1. No extension of trial period past September 29, 2003 due to:
  - policing costs
  - reality of being able to staff a call-out squad due to large number of retirements
  - ICBC Drinking Drive Squad not being available.
  - 1 Homicide inside a bar at 4 am. 3 people dead. Shootings over the past year have been outside bars. Time is needed to analyze this change.
  - 10 Assaults on Police Officers in the past 4 weeks in District 1 and 2. This is an increase over the norm. Time is needed to analyze to see if they are related to later bar closings.
  - An increase in the number of fights. Time is needed to analyze to see if there are an increased number after 2 am.
  - Time is needed to analyze if there was a cost benefit to the City for 57 licences to add two hours to their business operations vs the cost to the taxpayer (Police, EHS, hospitals, civic staff, etc.).
  - complaints from bar owners outside the trial area about patrons leaving their bars around midnight to go downtown; ie. economic hardship of businesses outside the trial area and migration issues of patrons leaving one bar late at night and travelling to another

If the City contemplates 4 am closings, either on another trial or a permanent basis the following recommendations are made:

1. Strict guidelines be adhered to. For example, if the premises is not operating properly a cancellation clause to take effect.
2. All businesses should have the same rules for patios; ie whatever is on their patio permit so inspecting staff know what the closure times are.
3. Proper budgeting should be implemented to properly staff Police squads on a permanent basis.
4. ICBC contract should be negotiated to later hours if 4 am closings are in the future.
5. A partnership commitment must be made between Police, Fire, LCLB and City Licensing to monitor and inspect participating premises and address street disorder issues.
6. A fighting by-law should be instituted with the capability of prosecution and collecting fines.
7. Regular press stories illustrating how public disorder will not be tolerated in Vancouver; eg. give details of recent charges.

## CONCLUSION

The trial period has been a valuable tool to assess the future of 4 am closings. This policy must be carefully thought out and strict rules put in place before continuing with any further late night closings. With 2010 Olympics in our future we need to prove that Vancouver is a safe city for citizens and tourists alike.

  
P. Ruschke, PC 1326  
VPD Liquor Co-ordinator and  
Licence Inspection Team Co-ordinator



## VANCOUVER POLICE DEPARTMENT PATROL SUPPORT SECTION

### Police Calls for Service in District 1 (Downtown Core and West End)

The attached statistics are calls received by E-Comm *from citizens*.

The statistics DO NOT necessarily include calls initiated, or dealt with 'on view', by the call-out squad. Nor do they include:

- any calls in the Gastown area
- number of police shifts that were held over due to high call load
- Emergency Response Members assigned to 'special attention' to 4 am bar closing
- Counter Attack crew held over
- Citywide Enforcement Team deployment to 4 am bar closing

In other words, the true call load and therefore costs are significantly higher.

### All Calls for Service

During the 3 month trial period July, August and September 2003 there was an increase in all types of calls for service of 5.3%. However calls for service between 0200 and 0459 hours increased 15% over the same time frame as last year.

### Fights & Assaults

Fight and assault calls were up 9% over last year during the 24 hour clock but a very significant 36% during the trial period between the 0200 and 0459 hour time period.

### All Priority 1 Calls

Priority 1 calls are down in the twenty-four hour time period but are up over last year by 14% in the 2 to 5 am hours.

**All Priority 1 Calls**

**Saturday-Sunday (all hours)**

	2002	2003	% Chg.
Jan	92	1	-99%
Feb	110	77	-30%
Mar	106	127	20%
Apr	132	82	-38%
May	109	130	19%
Jun	168	116	-31%
Jul	155	135	-13%
Aug	170	160	-6%
Sep	140	132	-6%
Oct	138		
Nov	136		
Dec	47		

**Saturday-Sunday (0200 to 0459)**

	2002	2003	% Chg.
Jan	18	0	-100%
Feb	25	19	-24%
Mar	17	26	53%
Apr	21	8	-62%
May	21	27	29%
Jun	26	26	0%
Jul	29	43	48%
Aug	36	35	-3%
Sep	29	28	-3%
Oct	28		
Nov	29		
Dec	6		

**Percent of Total D1 Calls occurring 0200:0459 (comparative Sat/Sun)**

2002	0000:2359	0200:0459	% of Total
Jul Wk1	382	47	12%
Jul Wk2	371	46	12%
Jul Wk3	418	48	11%
Jul Wk4	424	59	14%
Aug Wk1	420	40	10%
Aug Wk2	481	57	12%
Aug Wk3	376	57	15%
Aug Wk4	388	61	16%
Sep Wk1	333	46	14%
Sep Wk2	398	68	17%
Sep Wk3	357	51	14%
Sep Wk4	327	59	18%

2003	0000:2359	0200:0459	% of Total
Jul Wk1	396	60	15%
Jul Wk2	362	58	16%
Jul Wk3	413	59	14%
Jul Wk4	445	77	17%
Aug Wk1	469	47	10%
Aug Wk2	511	52	10%
Aug Wk3	435	69	16%
Aug Wk4	372	58	16%
Sep Wk1	361	51	14%
Sep Wk2	390	72	18%
Sep Wk3	399	62	16%
Sep Wk4	377	68	18%

**Patrol District One - Calls for Service Comparison**

**All Calls for Service**

Saturday-Sunday (all hours)

	2002	2003	% Chg.
Jan	1230	1228	0%
Feb	1290	1253	-3%
Mar	1510	1485	-2%
Apr	1373	1037	-24%
May	1296	1608	24%
Jun	1888	1637	-13%
Jul	1595	1616	1%
Aug	1829	2194	20%
Sep	1612	1527	-5%
Oct	1216		
Nov	1500		
Dec	1384		

Saturday-Sunday (0200 to 0459)

	2002	2003	% Chg.
Jan	149	170	14%
Feb	173	184	6%
Mar	179	204	14%
Apr	157	137	-13%
May	137	215	57%
Jun	228	208	-9%
Jul	200	254	27%
Aug	243	286	18%
Sep	254	253	0%
Oct	169		
Nov	222		
Dec	196		

**Fight and Assault Calls**

Saturday-Sunday (all hours)

	2002	2003	% Chg.
Jan	58	52	-10%
Feb	49	95	94%
Mar	64	85	33%
Apr	64	52	-19%
May	51	85	67%
Jun	85	93	9%
Jul	86	89	3%
Aug	113	141	25%
Sep	86	85	-1%
Oct	68		
Nov	68		
Dec	70		

Saturday-Sunday (0200 to 0459)

	2002	2003	% Chg.
Jan	12	14	17%
Feb	16	35	119%
Mar	21	20	-5%
Apr	16	14	-13%
May	10	33	230%
Jun	17	31	82%
Jul	22	42	91%
Aug	30	36	20%
Sep	37	36	-3%
Oct	26		
Nov	21		
Dec	23		

This report is posted on M: \Everyone \Licensed Premises  
\Liquor Call-out Squad for 4am Bar closings - Summary:

1 Sgt. 8 PCs per shift

2003	Arrests Breaches Seizures Other	Tickets VTs* and Bylaws	Shift Sgt's Comments
Friday July 4	1 Criminal Mischief  1 Breach	7 Drinking in Public 3 Urinating in Public 2 Jaywalking 2 Ped Red	<ul style="list-style-type: none"> <li>Some drunks; numerous fights</li> <li>Numerous bars closed about 3 am.</li> </ul> <p style="text-align: right;">J. Graham</p>
Saturday July 5	4 SIPP <sup>^</sup>  1 Breach	1 Drinking in Public 1 Ped Red 2 Jaywalking	<ul style="list-style-type: none"> <li>More people on the street in general and specifically until 04:30.</li> <li>D2 quiet by 3 am so members transferred to D1 to handle sheer numbers on Granville.</li> <li>Potential is there for chaos on Granville St. if unchecked. The extra members are needed for liability alone.</li> </ul> <p style="text-align: right;">J. Graham</p>
Friday July 11	5 fighting SIPP  1 Weapon in a bar (LCLA - seized knife)	4 Drinking in Public 2 Illegal Parking	<ul style="list-style-type: none"> <li>5 major fights; 1 unfounded gun call</li> <li>a lot of people standing around waiting for something to happen</li> <li>at 2:30 900 Granville was ground zero; this is where most of the people congregated</li> <li>both pairs of beat members should stay separate for higher Police visibility</li> <li>D2 members brought to D1 to help with high volume once Gastown was quiet</li> <li>longer hours permitting crowds to disperse gradually</li> </ul> <p style="text-align: right;">S. Gibson</p>
Saturday July 12	3 SIPP  <ul style="list-style-type: none"> <li>rained until 2100</li> <li>no big events downtown</li> </ul>	6 Drinking in Public (several warnings & liquor poured out) 7 Ped Red & Jaywalking	<ul style="list-style-type: none"> <li>a lot more pedestrians at 22:00 than Friday</li> <li>crowds thinned out as night progressed</li> <li>2 fights at [REDACTED]</li> <li>covered several patrol calls for fights and disturbances due to lack of units</li> <li>focused manpower in 900 Granville after 2 am.</li> <li>[REDACTED], [REDACTED] &amp; [REDACTED] were the busiest</li> <li>D2 teams pulled up to Granville at 3 am</li> </ul> <p style="text-align: right;">S. Gibson</p>

- \* Violation Tickets
- ^ State of Intoxication in a Public Place
- # Breach of the Peace
- + 24 hours driver's licence suspension

2003	Arrests Breaches Seizures Other	Tickets VTs* and Bylaws	Shift Sgt's Comments
Friday July 18	2 SIPP  1 EHS (extremely drunk female taken to St Pauls) 3 Noise Complaints 4 LPCs: Crush Yaletown Bar None Roxy	2 (LCLA)	<p>Gastown: [redacted] &amp; [redacted] enjoying a peak in business volume.</p> <p>In past bar closing problems required more manpower as 2am closing forced more people to the street at once and it could take up to an hour to disperse groups due to limited availability of cabs. This problem seems to have been reduced by the staggered closing.</p> <p>Granville St. required higher # of Police due to more people on the street and larger geographical area to cover than D2.</p> <p>General: Discussed 4am closing impact with some operators who say that people are winding down prior to 4am and there is an insufficient market to maintain profitability between 2 and 4 am.</p> <p>Patrons reported similar sentiment as the novelty wears off and people realize they won't get to bed until 6am and they effectively lose their Saturday off.</p> <p style="text-align: right;">D. Thompson</p>
Saturday July 19	3 Breach (drunk patrons fighting with Stone Temple staff during eviction) 4 Breach to Jail 3 Breach to Skytrain 3 SIPP	1 Open Liquor in Vehicle 3 Drinking in Public 2 Jaywalking 1 Illegal Parking	<ul style="list-style-type: none"> <li>▪ Very busy evening.</li> <li>▪ Some very drunk people out after 4 am and several fights.</li> <li>▪ Hell's Angels in town until 5 am.</li> <li>▪ If the bars continue to operate with extended hours, high visibility on the part of the Police is essential.</li> </ul> <p>▪ 1 Assault @ [redacted] Hells Angels involved</p> <p style="text-align: right;">C. Robinson</p>
Friday July 25	4 SIPP 2 LPCs	7 VTs 5 Bylaws	<ul style="list-style-type: none"> <li>▪ Usual pattern; busy on Granville.</li> <li>▪ People coming out later – past 10:30; milling about late.</li> <li>▪ Lots of late line-ups.</li> <li>▪ Some very drunk people on the street late.</li> <li>▪ Shots fired call related to [redacted] (#03-185840)</li> <li>▪ Suspect vehicle associated Code 5 party (#03-185836 and 03-185845)</li> <li>▪ High visibility of Police seems to be effective and the correct method of controlling the crowds.</li> </ul> <p style="text-align: right;">C. Robinson</p>
Saturday July 26  Indy Weekend and Hells Angels Convention	3 SIPP  3 – 215s+	7 Drinking in Public 4 Urinating in Public 12 Illegal Parking	<ul style="list-style-type: none"> <li>▪ An increase in the # of drunks over previous evenings which indicates over-service by bars.</li> <li>▪ Several separate fights around [redacted] at 3 am closing time</li> <li>▪ 75% of problems dealt with are from outside Vancouver; they come in to to drink after 01:00. They are arriving drunk; therefore driving drunk.</li> <li>▪ Could use at least 2 more PCs on Granville Mall – Mardi Gras atmosphere.</li> </ul> <p style="text-align: right;">S. Gibson</p>

2003	Arrests Breaches Seizures Other	Tickets VTs* and Bylaws	Shift Sgt's Comments
Wednesday July 30  <i>Festival of Light</i>	1 SIPP	1 By-law	<ul style="list-style-type: none"> <li>Hells Angels in [REDACTED] [IH#03-190816]</li> </ul> <p style="text-align: right;">K. McConnell</p>
Friday August 1	3 - 215 2 SIPP  1 Violent SIPP to Jail IH#03- 193039	5 Open Liquor 1 Urinate in public 2 Jaywalking 1 Ped red	<ul style="list-style-type: none"> <li>Not as many people as seen on my previous shifts.</li> <li>Fewer line-ups this date</li> <li>However, this situation must be controlled by means of high visibility resources (uniforms; marked cars; wagon on street)</li> </ul> <p style="text-align: right;">C. Robinson</p>
Saturday August 2  <i>Festival of Light and Lima 11 working after hours and Raves</i>	5 SIPPs	4 VTs 3 Bylaw	<ul style="list-style-type: none"> <li>Drugs seized [IH# 03-194120; GO not complete; no further info]</li> </ul> <p style="text-align: right;">R. Pedersen</p>
Sunday August 3 <i>Sunday preceding holiday Monday</i>		3 Consume Liquor in public  10 parking & ped red	<ul style="list-style-type: none"> <li>D2 cars came up to Granville St at midnight</li> <li>Assist EHS in front of [REDACTED]; female fallen &amp; cut her head</li> </ul> <p style="text-align: right;">S. Gibson</p>
Wednesday August 6  <i>Festival of Light</i>	2 SIPP  1 Warrant  1 Criminal Code Mischief [IH# 03- 198286]	2 Drinking in public	<ul style="list-style-type: none"> <li>Gastown: Bars relatively quiet except [REDACTED] which had several Hells Angels members &amp; associates.</li> <li>Granville St: Most bars busy until 0200-3 when most shut down.</li> <li>[REDACTED] remained open with usual congregation hanging around out front</li> <li>Crowds boisterous but reasonably well behaved</li> <li>Patios: Several premises seating/ serving at all hours: [REDACTED] 800 Granville had 10-12 people on patio drinking at 0005 hrs. [REDACTED] 5-6 people on patio drinking at 0034 hrs. Mgr told Police he was allowed to serve until regular closing</li> </ul> <p style="text-align: right;">M. Matheson</p>
Friday August 8	5 Breach  1 - 215	5 Drinking in Public 4 Seatbelts 1 No parking 5 Ped Red	<ul style="list-style-type: none"> <li>[REDACTED] overcrowded; problems on street from club at 0320 hrs.</li> <li>[REDACTED] - 1 underage</li> <li>[REDACTED] - overcrowded</li> </ul> <p style="text-align: right;">W. Argent</p>
Saturday August 9  <i>Festival of Light</i>	2 SIPPs 1 Prohibited Driver 3 - 215s	2 VTs	<ul style="list-style-type: none"> <li>0430 hrs. many intoxicated bar patrons had great difficulty leaving the downtown core due to lack of cabs</li> </ul> <p style="text-align: right;">R. Pedersen</p>

2003	Arrests Breaches Seizures Other	Tickets VTs* and Bylaws	Shift Sgt's Comments
Friday August 15	1 Warrant 03- 207513	3 VTs 2 By-laws	<ul style="list-style-type: none"> <li>▪ D2 crowd demeanour poor</li> <li>▪ D1 crowd demeanour okay</li> <li>▪ Shooting at [REDACTED] - 3 dead [IH#03-207605]</li> </ul> <p style="text-align: right;">R. Pedersen</p>
Saturday August 16  <i>Lima 11 working District 2</i>	2 SIPP	7 VTs 1 Urinate in public	<ul style="list-style-type: none"> <li>▪ Large crowds everywhere but no major incidents</li> </ul> <p style="text-align: right;">K. McConnell</p>
Friday August 22	2 - 215	2 Consume liquor in public	<ul style="list-style-type: none"> <li>▪ [REDACTED]; several issues with the management about patrons outside, blocking sidewalks, being loud, etc. [IH#03- 214351]</li> <li>▪ After hours bar on Granville [IH#03- 214535]</li> <li>▪ Generally quieter, many patrons &amp; staff discussed [REDACTED] shooting. It has temporarily affected crowd numbers.</li> <li>▪ Could use 2 more PCs on Granville Mall area. It is a big area to cover with just 4. Numerous appreciate comments about visible Police presence.</li> </ul> <p style="text-align: right;">M. Andrews</p>
Saturday August 23  <i>Cher @ GM Place</i>	1 SIPP  1 PDW & Breach of weapons prohibition [IH#03- 215523]  1 215	VTs 2 Drinking in Public 1 Open Liquor  Bylaws 1 No Stopping ▪ 1 Noisy Vehicle  ▪ Noise at Nelson Café, LPC submitted [2315 hrs; IH# 03- 215399]	<ul style="list-style-type: none"> <li>▪ Diverse crowd in Gastown bars due to Cher concert</li> <li>▪ Metal Detector wands [REDACTED] &amp; [REDACTED]</li> <li>▪ crowds increasingly intoxicated as the evening progressed</li> <li>▪ Several fights involving IC males in early a.m. &amp; after bars closed at 0430</li> <li>▪ [REDACTED] called Police to remove HSs [0142 hrs; IH# 03-215399]</li> <li>▪ Assault with bear spray; several victims, Lima unit assigned, suspect arrested, no regular units available to take the call. [0446 hrs; IH#03- 215523]</li> <li>▪ Assault 1000 Granville. Vic to VGH with life threatening head injuries. MCS called out. Lima units tied up several hours canvassing &amp; statements taking away effective monitoring of late bar closings. [0154 hrs; IH# 03-215523]</li> <li>▪ Call load &amp; regular unit availability directly impacts Lima Squad's avail-ability to effectively monitor bar closings &amp; crowd demeanour.</li> <li>▪ Lima units of 8 POs &amp; 1 NCO are a necessary addition to regular patrol units which are increasingly overwhelmed with assault &amp; disturbance calls directly related to the bar scene &amp; late closings.</li> <li>▪ Lima units dispatched to several fights &amp; disturbances - no other units available.</li> </ul> <p style="text-align: right;">R. Turner</p>



2003	Arrests Breaches Seizures Other	Tickets VTs* and Bylaws	Shift Sgt's Comments
Friday August 29	2 SIPPS [IH#03-221569] 1 Fight [IH#03-221611] 1 - 215 [IH #03-221709]	VTs 2 Drinking in Public  8 Bylaws	<ul style="list-style-type: none"> <li>▪ Slow start to evening. Clubs didn't start filling until past midnight.</li> <li>▪ Maintained high visibility on Granville including cruising wagon</li> <li>▪ [REDACTED]: exit stairways blocked with garbage &amp; empty bottles. Staff instructed to remove everything.</li> <li>▪ [REDACTED]: Line-up blocking sidewalk &amp; peds had to walk on to street. Overcrowded &amp; lots of empty bottles/glasses.</li> <li>▪ <b>Notable events:</b> 03-221401 LPC [REDACTED] 989 Granville 03-221582 LPC [REDACTED] smoking by-law</li> <li>▪ <b>Comment:</b> Liquor Squad makes a huge difference to patrol members; they can do patrol calls and LS can take care of bar closing on Granville St.</li> </ul> <p style="text-align: right;">W. Argent</p>
Saturday August 30	1 SIPP	4 Drinking in Public	<ul style="list-style-type: none"> <li>▪ Very large crowds &amp; lots of traffic on Granville St. Several fights &amp; drunks on the street</li> <li>▪ <b>Assault:</b> doorman at [REDACTED] [IH#03-222719]</li> <li>▪ Require more police due to crowd size</li> <li>▪ Require mikes on radios due to noise</li> </ul> <p style="text-align: right;">R. Bertolo</p>
Sunday August 31  <i>Sunday preceding Monday holiday</i>		3 Drinking in Public 6 By-laws	<ul style="list-style-type: none"> <li>▪ Hells Angels trying to make presence felt on Granville St. [REDACTED] removed from [REDACTED] &amp; [REDACTED]</li> <li>▪ [REDACTED] removed from [REDACTED]</li> <li>▪ 2 onview fights dealt with right away</li> <li>▪ [REDACTED] open at 3:11 hrs.</li> <li>▪ Liquor Squad makes a big difference to 4 am closings.</li> </ul> <p style="text-align: right;">W. Argent</p>
Friday Sept 5	1 - 215 1 SIPP [female passed out besides Doolins; EHS required] 1 Breach of the Peace [male evicted from Roxy; kicking door]	VTs 4 Drinking in Public  Bylaws 1 Urinate in Public 1 Noise	<ul style="list-style-type: none"> <li>▪ [REDACTED] issued LPC for excessive noise &amp; overcrowded patio</li> <li>▪ [REDACTED]: assisted staff at 03:30 with several groups of Viet &amp; Chinese gang members</li> <li>▪ Not as busy as summer months</li> </ul> <p style="text-align: right;">S. Gibson</p>
Saturday Sept 6	3 SIPPs	VTs 1 Drinking in Public 6 Assorted  5 Bylaws	<ul style="list-style-type: none"> <li>▪ Significant deterioration in crowd demeanour toward 4am; notably The [REDACTED], [REDACTED], [REDACTED]</li> <li>▪ Heavy rain kept bar closing patrons moving.</li> <li>▪ Fight @ [REDACTED] &amp; [REDACTED] Granville</li> <li>▪ [REDACTED] line-up blocking sidewalk</li> <li>▪ Require mikes for radios because of noise</li> </ul> <p style="text-align: right;">P. Ballard</p>
Friday Sept 12	3 SIPPs 1 Breach UTA (curfew) 3 Breach of Peace 1 Warrant (Mischief)	VTs 13 Drinking in Public 2 MVA (no helmet) 1 Ride Bike on Sidewalk 3 Parking 1 Ped Red 2 Bylaws	<ul style="list-style-type: none"> <li>▪ More very drunk people</li> <li>▪ D2 most problems all night at [REDACTED]; people openly drinking liquor in line up; very young aggressive crowd. 5 consumer liquor offences there alone; patrons very drunk - over-service inside</li> <li>▪ Evicted 3 males at [REDACTED] at staff request</li> <li>▪ Covered B&amp;E in progress 0505 &amp; arrested 2 suspects</li> </ul> <p style="text-align: right;">S. Gibson</p>

2003	Arrests Breaches Seizures Other	Tickets VTs* and Bylaws	Shift Sgt's Comments
Saturday Sept 13  <i>Lima 11 working after hours and Raves</i>	1 Hit & Run 2 SIPPs	2 VTs 7 Bylaws	<ul style="list-style-type: none"> <li>▪ Lots of people out but no major incidents; crowd demeanour fairly good</li> <li>▪ [REDACTED] Assault 03-236352 5-10 suspects beat up on 1; victim to VGH</li> <li>▪ [REDACTED] 2<sup>nd</sup> Assault after closing</li> <li>▪ [REDACTED] a problem again; people leaving with liquor, drinking in the line-up and fights J. Graham</li> </ul>
Friday Sept 19	2 SIPPs 2 215s	VTs 21 Drinking in Public  7 Bylaws	<ul style="list-style-type: none"> <li>▪ Busy both Gastown &amp; Granville</li> <li>▪ No fights – patrolled in 4s; highly visible all night</li> <li>▪ [REDACTED] Pub Mgr. records PC PINs for # of LPCs done by Police</li> <li>▪ [REDACTED] 03-241589 LPC for overcrowding</li> <li>▪ Suggest counter attack move to 2200 to 0600 W. Argent</li> </ul>
Saturday Sept 20	1 SIPP 1 Breach 1 215 (Viet gang member 03-242725)	VTs 7 Drinking in Public 4 Ped Reds  Bylaws 11 Ped Red 3 Urinating in Public	<ul style="list-style-type: none"> <li>▪ Lots of people on Granville</li> <li>▪ Stabbing at [REDACTED] 03-242646</li> <li>▪ [REDACTED], [REDACTED], [REDACTED] line-ups blocking sidewalk &amp; peds walking in the street.</li> <li>▪ [REDACTED] poor patron attitude towards police</li> <li>▪ By-law enforcement should work later Fri/Sat; they made a difference while they were here</li> <li>▪ Traffic could work later to help on the Mall W. Argent</li> </ul>
Friday Sept 26	3 SIPPs 1 215 1 Knife in LP 03-248273	5 VTs  3 Bylaws	<ul style="list-style-type: none"> <li>▪ D1 no major problems &amp; not many fights</li> <li>▪ [REDACTED] problematic due to large crowd R. Pedersen</li> </ul>
Saturday Sept 27	2 fighting SIPPs 4 Breach  1 drug seizure	VTs 1 U-turn 1 Unnecessary Noise  Bylaws 1 U-turn 1 Jaywalking	<p>From early evening crowd was ill mannered &amp; vocally opposed to police presence. Many parties simply ignored us &amp; carried on. Interaction between peds &amp; moving vehicles ever present. D1 members advised this is typical for Granville weekend.</p> <p>Very boisterous early evening with 3 fight incidents prior to 0100.</p> <p>Car 10 approved closing 900 Granville 0200-0500. Benefits were:</p> <ul style="list-style-type: none"> <li>▪ Crowd calmer, less agitated &amp; energized when blockades closed 900 Granville</li> <li>▪ Visibility of roadway &amp; sidewalk</li> <li>▪ Increased public safety on sidewalk</li> <li>▪ Increased access to units responding to Granville</li> <li>▪ Quick response by beat police</li> <li>▪ Enhanced presence; nothing obscured the view of 2 wagons &amp; 4 marked units in the block</li> <li>▪ Eliminated "cruising"</li> <li>▪ Reduced vehicle occupants interacting with peds.</li> <li>▪ Calming effect on the crowd; no fights during bar closure</li> </ul> <p>One negative point is the reduction of deployable units to other bars.</p> <p><u>Recommendation:</u> Coordinate with Transit &amp; use flashing barricades to reduce # of personnel assigned to traffic detail.</p> <p><i>This tactic had a significant impact on the disorder issues &amp; lead to a relatively calm bar closure.</i> R. Sorge</p>