從排華到平等公民權利: 檢討早期華裔居民面對溫 哥華市的歧視政策 From Exclusion to Citizenship: Historical Discrimination Against Chinese People in Vancouver





Council Presentation October 31st, 2017



### Agenda

- Council motion
- Related civic initiatives
- Project Timeline
- Research findings in 4 key areas
- Draft apology
- Community engagement & forums
- Advisory recommendations
- Staff recommendations



### **Council Motion**

- Conduct research into the laws, regulations and policies of previous Vancouver City Councils that discriminated against the people of Chinese descent in the City of Vancouver from 1886 to 1947;
- Consult with the Vancouver Chinese community, historians and Chinese community organizations on the research findings; and
- 3) Report back to council with recommendations on steps and actions in support of reconciliation, including a public acknowledgement and formal apology.



### Related policies and initiatives

- City of Reconciliation
- Healthy City Strategy
- Vancouver Immigration Partnership



### **Timeline**

- 2015 Social Policy undertook preliminary consultations with local historians & experts
- 2016 Hired research consultant
  - Preliminary research compiled, assisted by Archives & Vancouver Public Library
- Formed Historical Discrimination Against Chinese (HDC)
   Advisory Group
  - HDC formed small working groups on research and to draft apology
  - Convened community forums
  - Advisory Group finalized research, draft apology, and recommendations



City

### Research findings in 4 key areas

- 1. Removal of voting rights
- 2. Exclusion from immigration
- 3. Restricting livelihoods through bylaws, licenses and labour regulations
- 4. Segregation in housing and public spaces



- In 1886, Council disqualified the Chinese from voting in municipal elections
- As a result, Chinese were also denied entry into in some key professions
- Chinese fought in the world wars which convinced the government to restore their voting rights
- Council restored voting rights in 1949

A.D. 1886.

(ROYAL COAT OF ARMS)

CHAP. 32.

An Act to Incorporate the City of Vancouver.

(6th April, 1886.)

WIELIAS it is expedient that the inhabitants of the tract of land commonly known as the Town of Granville and vicinity should be incorporated;

Therefore, Her Majesty, by and with the advice and consent of the Legislative Assembly of the Province of British Columbia, enacts as follows:--

I. From and after the passing of this Act the inhabitants of the tract of land as hereafter described in the second section hereof, and their successors shall be, and are hereby declared to be, a body politic and corporate in fact and in law, by the name of "The City of Vancouver," etc.

#### Constitution of Council.

4. There shall be elected from time to time, in the manner hereinafter mentioned a fit and proper person who shall be and be called the Mayor of the City of Vancouver, and at the first election ten persons, and at each subsequent election two persons for each ward, who shall be and be called Aldermen of the City of Vancouver; etc.

#### Electors.

5. Any male or feme sole of the full age of twenty-one years, being a freeholder; householder for at least six months previous to such election; pre-emptor or leaseholder for a term of not less than six months, resident within the said city, shall be entitled to vote at the first municipal election under this Act, but no feme sole shall be qualified to sit or vote as Mayor or Alderman.

8. No Chinaman or Indian shall be entitled to vote at any municipal election for the election of a Mayor or Alderman.

當溫哥華在1886年正式成為城市時,市議會褫奪了 華人在市選的投票資格 。At the time of Vancouver's incorporation in 1886, City Council disqualified the Chinese to vote at municipal elections.



# EXCLUSION FROM IMMIGRATION

Council lobbied senior
governments on
discriminatory legislation
such as Head Tax and the
Chinese Immigration Act



市府與其他反亞裔組織合力游說聯邦政府將人頭稅由1885年 原本的\$50增加到1900年的\$100,更在1903年增加到\$500 The City, with other anti-Asian groups, lobbied the federal government to increase the head tax on new arrivals from the original \$50 in 1885, to \$100 in 1900 and \$500 in 1903.



### RESTRICTING LIVELIHOODS THROUGH BYLAWS, LICENSES AND LABOUR REGULATIONS

- Excluded Chinese from civic employment from 1890 until 1952
- Restrictive clauses with City contractors
- Costly fees to do business
- City Solicitors opposed discriminatory policies



市府到了1952年才首次聘用華人 The City hired its first Chinese worker in 1952.



# SEGREGATION IN HOUSING AND PUBLIC SPACES

- Segregating from other population groups
- Proposal to remove Chinese and Japanese students from schools
- Crystal Pool barring Chinese from public swimming pool
- Municipal Act of 1919 restrict hiring 'white waitresses'



在1914年,一條建議把華裔和日裔兒童趕出學校的 決議案被提交至市議會 °市府律師對此表示反對, 而議案最終未有被接納 In 1914, a resolution to remove Chinese and Japanese children from schools was brought to Vancouver City Council. The City Solicitor opposed the resolution and it was not enacted.



Chinese children and their parents were barred from the Crystal Pool which opened in 1928 and was segregated until 1945.



# **Draft apology**

HDC working group drafted an apology and proposed a bilingual version.

### The working group:

- reviewed past apologies and their impact
- drafted the apology including specific examples of past discrimination
- made reference to First Nations in recognition of the importance of reconciliation



# Draft apology in English and Chinese

#### DRAFT APOLOGY FOR HISTORICAL DISCRIMINATION 歷史性歧視溫哥華華裔政策 AGAINST CHINESE PEOPLE IN VANCOUVER 道歉文本草稿 (The Advisory Group on Historical Discrimination Against Chinese People or HDC Advisory Group assisted with the development and drafting of the text below. The text has not been adopted by Vancouver City Council.) (此道數文本草稿是由『歷史性歧视華裔政策』顧問委員會協助撰寫,並未經由温哥華市議會審批。) This biday to activalledge and address a dark and difficult period of our pact, for the first half of the City of Vancouver's bidany, notal perjodce and descrimination against our Chiese. Casalaide residents has commonpless. Any effor those seeminy years, other than standing up against the highder of raction, many of our extent difficult including mayors and conscious code the large parent of the City to entail or depart as the supplier to these. The revisional notions and through the everylar effects of the share and repart as the supplier to the City of the common of the share and the share and the planting to the common of the share and the share an "本人今日曾治洋遊並擊別還有事事也会曾經歷歷,從某級反擊等的日子。在本市市中政的被走中,幸會對所是到德族漢北及故境的指統比比較是,然而在 但此大十多年的的儿子中,不今在底了市在发市直接的影響官。不可以有容擊反射由國家主義也認的不公義而死。他們反而的市市市的的定量力多結以及 是特別等人的此刻。事實則因以為市議會的意識,因物理與所能了的權限可要更想也以定故禮政策等來的常常。今日我以國等事事務的身份會活,就被 但的不全義的學與似意思的情况和今結婚人上學家表示董士和永遠其任。 以下是一些溫市政府如何將權力用在數播歧視及種族主義的例子。 • In voting: From the first remeats of our incorporation as a City, Vancouver took away the legal right to vote: "No Chinaman or Indian shall be eatitled to vote in any manidipal election for the election of a Mayor or Aldeman" (April 6, 1886). Full voting rights, a concessione of our democracy, were rediganted to Chinese-Canadiass until 1940. 投票權:溫哥華在正式建市之後赎回董奪了華人的合法投票權:「中國人或印第安人均沒有資格在任何市園中投票提出市長或市課員」(1886年4月6日)。 華爾居民貢至1949年才獲給予被視為民主義石的全面投票權。 In immigration: The City of Vancouser lobbled the Rederal government to pass racially discriminatory immigration policies, including the formal excludion of Chinese: That in view of the location, particularly interrippinent, place in decided in a Sealing to expense of the Very part in minimalized inquiry vide the interval in jurincer of Asilized secretarily selected in the Very part in minimalized inquiry vide the interval in jurincer of Asilized secretarily and in the Very part in the interval in jurince in Asilized secretarily selected in the Very part in the Institute of Very part in the Ver ・在が大力が、国本事中の中国対象等系が自然地域を維護が展現的に対象。在は三元指令中が大、「在北上水山の温度的な、大工の土地の 連続に国際政策を開放し、就会が高く対地に国際の区内と同じするを作り、かたの国を持つ地域の対象に受け、成人を大、電源的機能。 此 Thoda 市民業者。」(1923年3月11日)、在市港資本政策を対象地で大、加水大規模の特殊と呼んを対象した。在機能的が年期後、後年自社成人知例的事 教授大利不足の人、北海市「日本教業を建立した事業の事業を持ち来る。 the Federal government of Casada enacted the Chinese immigration Act, known informally as the Chinese Exclusion Act. For the next 25 years, fewer than 100 Chinese immigrants were legally allowed to exter Casada, splittering families and creating unspeakable suffering within Vancouver's Chinese community. In employment, Through its costocks and grants, the City of Vanciusver excluded Chinese from being employed by the city or by those doing business with the city the City's contractual amangement with some playsic employed business in some plays of business of contacts with employment. No Chinese person was employed by the City of Annother until 1824, and it was not entil the EMDS that if provincial legislation made read identification in employment (legal, and it was not explored). 在數集方面:溫哥等市政府應過台約和複數。今等條則民無法受包於市府或其他與市府有生意往來的人士。在重要上排斥等價的。例例子,數是市府幾一 數私人公司在台约中上規定不得雇用專人。這情況。完成讓至1922年,才首次有事人受包於儘市政府。而到了1950年代省政府的於例才將職業上的權款歧視 Bursed from property comerabily; Numerous measures were taken to segregate the areas where Chinese were able to five and to earn a theribood. City by Laws reducted where Chinese could can and in a budience. Howing comerable were used to probable Chinese reducing property. Although bene dause, are no longer legally enforceable, many remain remain count to say to be public, a remainer of two and all segregation in longer legally enforceable, and support out or longer legally enforceable, many remain remains the countries. • 禁止擁有物章:市府採取了無數措施將容許華務人士居住及採生的地方加以福華。市府的附例亦規定了華人只可以在某些地方擁有及經營生業。房屋契約 亦被用來阻止華與原代戰貿房業。雖然這些規條今日已不能夠被合法地執行,但不少仍然可以在地契上找到。這過程了我們有關原住及營商上的權法隔釋政 策如何對本市的社區這成影響。 In leadership: The decide officials of the City of Vancouver used their role as leaders to saw the seeds of intolerance that embodered individuals and groups to emboace and act upon and. Action decidentation. Whether by explicitly encouraging until-Chinese sentiments, or by palently allowing radial habed and violence to continue, too many of our predecessors shoot by rather than shoot up to note. 專與行動:組市的民權官員利用他們作為保祉的身份數解核視的種子,此學令其他個人及故辭更明日憂聽她推導及他行反亞裔的種族歧視行為。無論是公園故職反導情能或別種故机限和暴力保持緘默,我們的上、代別於種故主義很多幹都是複名無辜,沒有加以減費。 本人今日要言聲明影溫哥華市民在1886至1949年期間的所作所為或無動於中的難度深表確心。 Lise today to express the abhomence of the citizens of Vancouver for those actions and inactions of the City between 1886 and 1949. 本人今日被言筆明確認並反對此等仍辱及解視溫等事等的セ斯的行為。對那些情經受到自合你放視所造成的報告影響的專問民民及家庭。本人再次確認及試 極地進數、本人今日立營溫市政府在市民與上權款主義及政模時未進不會再次執手參載。對那些思測我們分隔的人,我們未進不會讓他們得逞。 I rise today to recognize and repudiate how such acts stigmatized and dehumanized the Onlinese Canadian community of Vancouver. I further recognize and sincerely applicate for the cruel impact of legislated dvic discrimination on Chinese Caradian individuals and families in Vancouver Linke busy to vow that never again will the City of Vancouver stand by white any one of its citizens is the target of rads in and discrimination. Never again will we stand aside to allow free relia to those who would divide us. 本人今日確認當年的反專賣政策和法例為社區帶來了展驗和傷痛,我立管市長和市議員在面對種族歧視時永遠不會再次說手旁報。我們會便身對抗那些企圖 用植成战技术分离状形的人,並立管与打电关和有效技术的基础技术的对抗。及均对查面以此上重视系统指定是,由时间也是知识的证明,不可以让 概率,对这些工作使支给心战战功的人,或此有所能处,同时也需要能逐渐坚定下的出现之模式作用的需要,才能把重任等用式大速不要再次内温槽放上模型 投资的支援的 I rise today to acknowledge the darkness and suffering that and-Chinese policies and legislation cassed, and to you that never again will Mayor and Churcil stand aside in the face of rachn. We will stand up to those who would use radal discrimination to divide up, and we you each and every day to challenge and combat intolerance, to be vigilant against the rise of prejudice and discrimination. This is our responsibility in light of our dark history. This we one today and tomorrow to those who suffered the effects of the legalized discrimination of vesteday. This debt of sharpe incurred in our cost, we say forward so that no obtain of Varcouver will ever suffer apply the indignity of racing and toekude. 就進市民獲官員及公務員在1896至1999年間制計針對本市華賴國民的故视性法例。本人今日內選哥華的華傳社群及所有華賴加拿大人作出正式遺數。在今日 ,我代表選哥華市議會及市政府為過去的不公義及其造成的傷害滅傷地遺數,並承諾會確保類似的不公平行為永遠不容發生要生在任何個人或計群身上。 I rise today to formally applogize to the Chinese community in Vancower and to all Canadians of Chinese accestry for the discriminatory legislation directed against the Chinese in Vancower by its elected officials and civil sevants from 1886 to 1949. On this day, on behalf of City Council and the City of Vancower, I sincerely applogize for gast injustices and their harmful effects, and commit to ensuring that similar unjust practices are never again allowed to fall on any group or community. 今日的星等等是相多元化的城市。我們以繼續多元文化商署在2年。本市本有的进入共產業元的營養。而先生活在各種市民東非行平等和公平原则的市府 董典每天的工作之中。他们平等,專業及被納的董史特色抵高部民产的的大東市民,董等等市利率朝社前及其他部民政府有的新文。他們與本地原任民 及市黨黨任政計劃,據一不少專業經歷,董靜北北德職籍被主義和城區,最初前間的對海會代用即計會數是沒一样公養。 India; Vancour is a diverze oily with a ginful repetation for celebrating our cultural differences. Our city's reputation is not meetly symbolic, it lives each day in the deeds of individual orders and cold employees who demonstrate principles of regulary and raisens, who must have fellowed collection, building our reverse training, which repetate as exceptions. The city of management of the Chine community is the all intelligent coloranties. Allow, with our first finations and simple coloranties coloranties are considered in the coloranties are coloranties. Allow gives a few first fination and discrimination, as if we change in the coloranties are coloranties are coloranties. Allow gives a coloranties are coloranties are coloranties are coloranties. All coloranties are coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties are coloranties are coloranties. Allowed the coloranties are coloranties. Allowed the coloranties are colora 有值可等打造成為一個包容,整要及无需整力的城市這個努力將會科權下去。我們認同在權款就提及獨見充斥的黨前日子,仍然會有勞取的人是身而消勢的 不公義。在1940年代年期,有「你會我跨越差上進入Cysoli Pool」為此他的同事态整理超级性起燃性,竟至他得免接条使用途也為止。當人們以行動被 示范性的核形式時,我們的核市政務度或,但更好的技术。並且前身特殊維持更改造與所有限。 我重演所有市議員和我,起立誓,今種族主義和歧视永進不會再次在運斬等市泛霍。廣代們,起除護平等,包容及獎得平等服務進度。我們現在及排來都用維 格等的原理。 last all Council menters to Johnne in vowing this day that never again will raction and discrimination redge in the City of Varcouver. Let us all rise in defense of the principles of equity inclusion, and equal access for which we stand today and in all the days to come." 公布建議採取的行動(由另一位市議會成員宣議) concurrement on RECOMMENDED ACTIONS: (another speaker from Council) What does an appling mean? Applingting to a community for past injustices is a reconciliation process. Talls process allows the community to learn from the mistakes of previous generations, and in doing sq. consolidate and embrace our firm betters and values of being a just and industre community. We recognize attitudes and biases can run deep. Learning from 他被制制程序,我們可以肯定及接近我們冷身,但且你們也的計畫所在學的信念及問題。以及實施我們能覺性的人還沒為我們在探測主動的止我得冷。 作時所確。為了確認起來是在跨坡方面上就完,這事就用已來可以一點回來自身亦在那及股前的重視上與實際行動與計使數,但也许數的外用並非从之 學學以此後次,而也必定就是與歷史的情報的最高,但 Through the process of reconcilation we consolidate and embrace our film beliefs and values of being an inclusive community one that embraces our collective human rights and prepares to be procurable in perventing discrimination. To excure that this conficial polarys is not conflicted to being singly writer is purper, the City of "Associations in insoluted the first Collectives" of the procurable and insolved the first Collectives are considered in the confidence of the procurable and insolved the collection of the purper, and righty to repair pict writers and confidence in the purper, and righty to repair pict writers and the confidence of the purper picture and the procurable and in the procurable collections are confidenced in the procurable and the procurable HDC II支





# Outreach - bilingual posters

You are invited to attend a

#### COMMUNITY FORUM: Historical Discrimination Against Chinese People in Vancouver

This initiative is in response to a Council motion directing staff to:

- research on past civic laws, regulations and policies that discriminated against Chinese residents in Vancouver;
- · consult with the Chinese community, and;
- recommend steps and actions in support of reconciliation, including a public acknowledgement and formal apology.

As space is limited, registration is required to attend the forum. Please select one of the following:

Wednesday, May 17, 6 - 8 pm Vancouver Public Library, Central Branch 350 West Georgia Street Alma VanDusen and Peter Kaye Room

Wednesday, May 24, 6 - 8 pm Vancouver City Hall, 453 West 12th Avenue Ground Floor, Town Hall

Saturday, May 27, 10 am - 12 noon SUCCESS Choi Hall, 28 West Pender Street (conducted mainly in Chinese)

These forums will provide opportunities to inform interested public on the preliminary research findings and to gather feedback on potential steps and actions which can prevent discrimination against any individual or groups in the future.

RSVP: historical-discriminationvancouver.eventbrite.ca

For more information: Phone 3-1-1 or email: hdc.info@vancouver.ca











溫市政府誠邀閣下出席社區研討會

#### 從排華到平等公民權利: 檢討早期華裔居民面對 溫哥華市的歧視政策

市議會在2014年通過動議,指示職員

- 就市府過往針對溫哥華華裔居民而 制訂的歧視性法例、規則及政策進行 研究:
- 向華裔社區進行諮詢; 以及
- 建議支持達致和解的步驟和行動, 包括作出公開聲明及正式道歉。

由於場地坐位有限,有意參加討論的人士 請預先報名登記,選擇出席以下其中一個 研討會:

#### 5月17日(星期三)下午6時至8時

溫哥華中央圖書館 (英語講解) (350 West Georgia Street, Alma VanDusen and Peter Kaye Room)

#### 5月24日(星期三)下午6時至8時

溫哥華市政廳(英語講解) (453 West 12th Avenue, Ground Floor, Town Hall)

#### 5月27日(星期六)上午10時至正午12時

中僑華埠辦事處 (主要以中文進行) (28 West Pender Street, Choi Hall)

市府職員將會在研討會上與出席人士分享 初步研究的結果,並且會徵詢他們的意 見,以制訂步驟和措施令個人或族群將來 免受歧視。

#### 報名出席研討會請以英文發電郵至:

historical-discriminationvancouver.eventbrite.ca

#### 如需更多資訊,請致電3-1-1或電郵

至: hdc.info@vancouver.ca查詢。



HDCI技

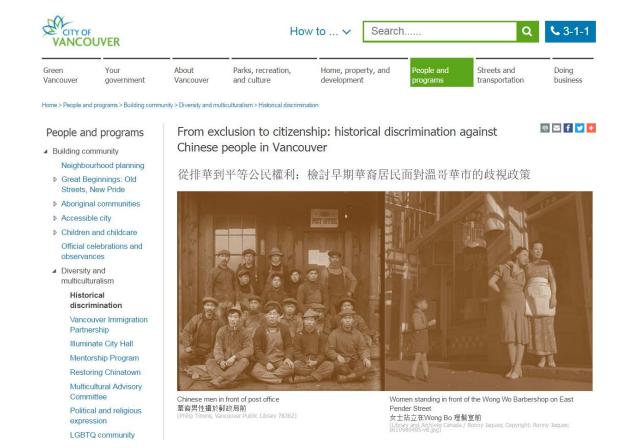








# Outreach - bilingual webpage





### Community forums: May - October

Over 230 people participated in 4 community forums:

- Vancouver Public Library (May 17)
- City hall (May 24)
- SUCCESS Choir hall (May 27)
- Chinese Benevolent Society (October 21)



# Community forum at VPL







# Community forum at Choi Hall





### Forum feedback

- Find ways to commemorate the history and contribution of the community
- Recognize the central role of Chinatown
- Create public awareness and reach out to the younger generation
- Work with other levels of government
- Acknowledge past discrimination and offer apology



# Media reports - Sing Tao News and Ming Pao News







通過動議·建議聯邦政府實施《排華法》。根據

市府數字,居於溫哥華的華人在1931年共有1.1

早外週市政府在1890年立法禁止赎用華人、前

建市府的承包商位票源守龄规定, 直至1952年市

的少首次聘用部人。茶永安设、每营需需计图有

萬人。伯到了1941年即下降至5000多人。

Based on community input, the Advisory Group proposed 2 recommendations:

Recommendation #1 : Acknowledge past discrimination and offer a formal apology

Recommendation #2: Strengthen relations with the Chinese Canadian community through legacy actions



### **Area A: Priority Action**

1. Establish a Legacy Working Group

### **Area B: Priority Actions**

- Publish HDC research
- 2. Work with schools to develop curricular materials
- 3. Enhance cultural programming
- 4. Designate space for story-telling



### **Area B: Priority Actions (continue)**

- Strengthen communication and cultural competency
- 6. Convene public dialogues on anti-racism
- 7. Create annual scholarships
- 8. Support civic naming rights



# Area C: Conserve, commemorate and enhance living heritage and cultural assets

- Initiate a process towards an UNESCO designation of World Heritage Site for Chinatown
- Create a Chinatown Living Heritage & Cultural Assets Management Plan
- 3. Support Keefer Street Memorial Square Redesign



### Staff recommendations

- 1. Adopt preliminary research report
- 2. Offer public acknowledgement and formal apology
- Apology in Chinese delivered in dialect spoken by early Chinese immigrants
- 4. Direct staff to organize an Acknowledgement and Apology event
- Staff to report back on Recommendation #2
- 6. Offer thanks to the HDC Advisory Group

