

## FEBRUARY 14, 2012

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, February 14, 2012, at 9:30 am, in the Council Chamber, Third Floor, City Hall.

| PRESENT:               | Mayor Gregor Robertson<br>Councillor George Affleck<br>Councillor Elizabeth Ball<br>Councillor Adriane Carr<br>Councillor Heather Deal*<br>Councillor Kerry Jang<br>Councillor Raymond Louie*<br>Councillor Geoff Meggs*<br>Councillor Andrea Reimer*<br>Councillor Tim Stevenson<br>Councillor Tony Tang |
|------------------------|---|
| CITY MANAGER'S OFFICE: | Penny Ballem, City Manager<br>David McLellan, Deputy City Manager   |
| CITY CLERK'S OFFICE:   | Rosemary Hagiwara, Deputy City Clerk<br>Laura Kazakoff, Meeting Coordinator   |

\*Denotes absence for a portion of the meeting.

### CONDOLENCES - TOM CAMPBELL

The Mayor expressed condolences on behalf of Council to the friends and family of Tom Campbell and noted his many years of service to the city of Vancouver during his terms as Alderman and Mayor, and during which time the city underwent a significant period of growth and change.

### PUBLIC NOTICE

Pursuant to Section 164.1(2) of the Vancouver Charter, public notice was given that Council will give consideration to amend Procedure By-law No. 9756 at the Regular Council meeting to be held on February 28, 2012.

## TRIBUTE - WOMEN'S MEMORIAL MARCH

The Mayor noted that since 1991, the February 14<sup>th</sup> Women's Memorial March has taken place in Vancouver to honour the lives of missing women. As a tribute to the 21<sup>st</sup> Annual Women's Memorial March being held later that day, the Mayor invited Territorial Elder Sam George to open the meeting with a blessing. The Mayor then invited Grand Chief Stewart Phillip, President of the Union of BC Indian Chiefs, to speak about the importance of today's march.

## "IN CAMERA" MEETING

MOVED by Councillor Deal SECONDED by Councillor Stevenson

THAT Council will go into a meeting later this day which is closed to the public, pursuant to Section 165.2(1) of the Vancouver Charter, to discuss matters related to paragraph:

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY (Councillor Reimer absent for the vote)

### ITEMS ARISING FROM THE "IN CAMERA" MEETING OF JANUARY 31, 2012

Commissioner Constance Barnes, Vancouver Park Board, and Trustee Mike Lombardi, Vancouver School Board, were appointed the Vancouver Public Library Board for terms to end on December 31, 2012.

### ADOPTION OF MINUTES

## 1. Special Council (Public Hearing) - January 30, 2012

MOVED by Councillor Deal SECONDED by Councillor Jang

THAT the foregoing Minutes be approved.

CARRIED UNANIMOUSLY (Councillor Reimer absent for the vote)

## 2. Regular Council - January 31, 2012

MOVED by Councillor Deal SECONDED by Councillor Stevenson

THAT the foregoing Minutes be approved.

CARRIED UNANIMOUSLY (Councillor Reimer absent for the vote)

3. Regular Council (City Finance and Services) - January 31, 2012

MOVED by Councillor Louie SECONDED by Councillor Jang

THAT the foregoing Minutes be approved.

CARRIED UNANIMOUSLY (Councillor Reimer absent for the vote)

## COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson SECONDED by Councillor Deal

THAT this Council resolve itself into Committee of the Whole, Mayor Robertson in the Chair.

CARRIED UNANIMOUSLY (Councillor Reimer absent for the vote)

### MATTERS ADOPTED ON CONSENT

MOVED by Councillor Deal

THAT Council adopt Administrative Reports A1 and A2 on consent.

CARRIED UNANIMOUSLY

## **REPORT REFERENCE**

## 1. 2012 Capital Budget

Patrice Impey, General Manager, Financial Services, provided an overview of the proposed 2012 Capital Budget and, along with staff from various departments, responded to questions.

The Mayor requested clarification in regard to gas tax funding amounts which flow through to TransLink on an annual basis for regional transportation. Donald Klimchuk, Transportation Monitoring Engineer, noted staff were looking into this matter and would provide an information memo to Council in this regard.

### MOVED by Councillor Louie

- A. THAT Council approve funding requests for new Capital Projects to begin in 2012 as outlined in the Administrative Report dated February 6, 2012, entitled "2012 Capital Budget" and with specific project detail in Appendix A of that report, in the amount of \$211.3 million which includes \$40.1 million for multi-year projects and \$6.3 million for projects that will be initiated in 2012 with expenditure timing uncertainty. Funding sources as follows:
  - Capital from Revenue and Debenture borrowing \$116.6 million, consisting of:
    - o Capital from Revenue \$21.6 million;
    - Borrowing authority \$95.0 million
      - Plebiscite-approved borrowing authority \$34.2 million;
      - Council-approved borrowing authority \$60.8 million.
  - Other sources of funding \$94.7 million, consisting of:
    - Operating budget that funds capital projects \$9.8 million;
    - Special purpose reserves \$50.6 million, consisting of:
      - Solid Waste Capital Reserve \$33.3 million
      - Truck and Equipment Plant Account \$11.3 million

\$3.0 million

\$2.4 million

- Hastings Park Reserve
  - Parking Sites Reserve
- Meter Fund Reserve \$0.2 million
- Special Purpose Reserve (PEF) \$0.2 million
- Stanley Park Restoration Reserve \$0.1 million
- Public Art Maintenance Reserve \$0.1 million
- Internal loans \$0.1 million;
- City Wide Development Cost Levies (DCL's) \$4.3 million;
- o User Fees \$16.1 million;

- Contributions from Senior Governments and other partners \$13.1 million;
- Reallocation of existing funding as outlined in Appendix B \$0.7 million.
- B. THAT Council approve the 2012 Capital Budget (expenditure budget) as outlined in the Administrative Report dated February 6, 2012, entitled "2012

| Service Category              | Previously<br>Approved<br>Projects | New Projects | Total       |
|-------------------------------|------------------------------------|--------------|-------------|
| Community Facilities          | 19,032,700                         | 18,735,700   | 37,768,400  |
| Parks and Open Spaces         | 7,582,000                          | 6,269,000    | 13,851,000  |
| Housing                       | 3,439,400                          | 3,435,000    | 6,874,400   |
| Public Safety                 | 4,878,900                          | 1,930,000    | 6,808,900   |
| Transportation                | 21,147,000                         | 31,026,400   | 52,173,400  |
| Utilities and Public<br>Works | 4,833,900                          | 77,015,000   | 81,848,900  |
| Civic Infrastructure          | 23,056,000                         | 29,715,500   | 52,771,500  |
| Overhead                      | -                                  | 3,000,000    | 3,000,000   |
| Total                         | 83,969,900                         | 171,126,600  | 255,096,500 |

Capital Budget" and Appendix C of that report in the amount of 255.1 million, consisting of:

- C. THAT Council receive for information the 2012-2014 capital expenditure forecast, as outlined in the Administrative Report dated February 6, 2012, entitled "2012 Capital Budget" and Appendix C of that report.
- D. THAT Council approve a new project of \$300,000 for repairs to Major Road Network catch basins not included in the 2012 - 2014 Capital Plan (funding included in A above and expenditure budget included in B above).
- E. THAT Council approve the allocation of donations received by Parks from external agencies in the amount of \$0.6 million as outlined in Appendix D of the Administrative Report dated February 6, 2012, entitled "2012 Capital Budget".

CARRIED UNANIMOUSLY

## ADMINISTRATIVE REPORTS

1. Centre for Civic Governance 2012 Forum - March 30-31, 2012 -Harrison Hot Springs, BC February 1, 2012

THAT Council give consideration to authorize Councillor Adriane Carr to attend the Centre for Civic Governance Annual Forum from March 30-31, 2012, at Harrison Hot Springs, BC. Total estimated expenses of \$485.00 are to be funded from the Councillors 2012 Travel Budget.

ADOPTED ON CONSENT

- Federation of Canadian Municipalities (FCM), Union of British Columbia Municipalities (UBCM) and Lower Mainland Local Government Association (LMLGA) Membership Fees for 2012-2013 January 11, 2012
  - A. THAT grants to the following organizations for the 2012-2013 membership fees be approved; the source of funds from the 2012 Operating Budget:
    - (a) Federation of Canadian Municipalities (FCM) \$76,327.39
    - (b) Union of British Columbia Municipalities (UBCM) \$50,009.01
    - (c) Lower Mainland Local Government Association (LMLGA) \$ 2,420.00 \* (\* approximate)
  - B. THAT a grant to the FCM be approved in the amount of \$10,115.72, representing an optional contribution to "BC's Travel Fund", supporting the participation of elected officials from small communities in FCM's National Board of Directors.

ADOPTED ON CONSENT AND BY THE REQUIRED MAJORITY

3. Local Improvement Flat Rates and Projects to be Cancelled - 2011 January 30, 2012

MOVED by Councillor Ball

- A. THAT the flat rates shown on the "List of Projects Certified Complete in 2011", attached as Appendix A to the Administrative Report dated January 30, 2012, entitled "Local Improvement Flat Rates and Projects to be Cancelled 2011" be approved.
- B. THAT previously approved project Numbered Court #630, Item #016 and #017 and previously approved project Numbered Court #633, Item #003 and 010, as described in detail in the Administrative Report dated January 30, 2012, entitled "Local Improvement Flat Rates and Projects to be Cancelled - 2011" be cancelled.

CARRIED UNANIMOUSLY

## 4. 2012 Advance Community Services, Social Responsibility and Childcare Grants February 6, 2012

## MOVED by Councillor Reimer

- A. THAT Council approve advance Community Services (CS) Grants in the amount of \$1,912,824 to 106 CS grant applicants as listed in Appendix A of the Administrative Report dated February 6, 2012, entitled "2012 Advance Community Services, Social Responsibility and Childcare Grants". Source of funds is the 2012 Community Services Grants budget.
- B. THAT Council approve advance Social Responsibility Fund (SRF) Grants in the amount of \$40,000 to 5 SRF grant applicants as listed in Appendix B of the Administrative Report dated February 6, 2012, entitled "2012 Advance Community Services, Social Responsibility and Childcare Grants". Source of funds is the Edgewater Social Responsibility Fund.
- C. THAT Council approve an advance Administration grant in the amount of \$57,396 to the Vancouver Society of Children's Centres (VSOCC) for the administration of City owned childcare facilities, and an advance Support Services grant in the amount of \$116,639 to Westcoast Childcare Resource Centre, totalling \$174,035 as listed in Appendix C of the Administrative Report dated February 6, 2012, entitled "2012 Advance Community Services, Social Responsibility and Childcare Grants". Source of funds is the 2012 Childcare Grants budget.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

5. 2012 Childcare Reserve Grants February 7, 2012

MOVED by Councillor Reimer

- A. THAT Council authorize payment of up to \$177,500 for 4 Childcare Reserve Start-up Grants, as outlined in Table I of the Administrative Report dated February 7, 2012, entitled "2012 Childcare Reserve Grants" and supporting 212 childcare spaces, for the period January 1 - December 31, 2012. Source of funds is the Childcare Reserve.
- B. THAT Council authorize payment of up to \$478,995 for 14 Childcare Reserve Infant/Toddler Operating Subsidies, as outlined in Table II of the Administrative Report dated February 7, 2012, entitled "2012 Childcare Reserve Grants" and supporting 276 spaces for the period from January 1 - December 31, 2012. Source of funds is the Childcare Reserve.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

#### RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Deal

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

### ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Jang SECONDED by Councillor Deal

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

#### **BY-LAWS**

MOVED by Councillor Deal SECONDED by Councillor Jang

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 6 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY (Councillor Meggs absent for the vote)

- 1. A By-law to designate certain real property as protected heritage property (470 East 10<sup>th</sup> Avenue The McDonald Residence) (By-law No. 10420)
- 2. A By-law to authorize Council entering into a Heritage Revitalization Agreement with the Owner of Heritage Property (470 East 10<sup>th</sup> Avenue The McDonald Residence) (By-law No. 10421)
- 3. A By-law to designate certain real property as protected heritage property (305 West 13<sup>th</sup> Avenue The Munro Residence) (By-law No. 10422)
- 4. A By-law to authorize Council entering into a Heritage Revitalization Agreement with the Owner of Heritage Property (305 West 13<sup>th</sup> Avenue The Munro Residence) (By-law No. 10423)
- 5. A By-law to amend Noise Control By-law No. 6555 regarding Schedule G (By-law No. 10424)

# 6. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (104-150 East 1<sup>st</sup> Avenue) (By-law No. 10425) (Councillors Affleck, Ball, Carr and Tang ineligible for the vote)

## MOTIONS

## A. Administrative Motions

## 1. Approval of Form of Development: 15 East 2<sup>nd</sup> Avenue (1788 Ontario Street)

MOVED by Councillor Louie SECONDED by Councillor Jang

THAT the form of development for this portion of the site known as 15 East 2<sup>nd</sup> Avenue (1788 Ontario Street being the application address) be approved generally as illustrated in the Development Application Number DE414185, prepared by Bastion Development Corp., and stamped "Received, Community Services Group, Development Services", on September 26, 2010, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

#### CARRIED UNANIMOUSLY

### B. Motions on Notice

### 1. New WorkBC Employment Centres and Impact on Vancouver Based Services

MOVED by Councillor Jang SECONDED by Councillor Stevenson

### WHEREAS

- 1. The BC Ministry of Social Development has reformed the Employment Program of BC by streamlining employment service delivery through 100 lead agencies as opposed to individually contracting with over 700 individual agencies across the Province;
- 2. Within Vancouver, forty-eight local service providers will cease to receive direct funding from the Province but instead whose funding will be determined by five primary agencies that will act as subcontractors or will lead or develop new employment service functions which represents a fundamental change in how employment services are provided to the City's specialized populations;
- 3. Several local agencies now face imminent discontinuation of services, program destabilization, or closure as a result of these changes;

4. It is not known if these programs, which have been long supported by the City of Vancouver, could continue under the auspices of one of the new lead or sub-contracted employment service providers.

## THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to review the impact of these changes to determine any service gaps, especially for vulnerable and other specialized clients, and determine if changes in service delivery and funding for certain groups will impact other City services, such as social grant demands, or other funding demands on the City.
- B. THAT Council direct staff to act on opportunities to influence or mitigate impacts where possible and report these to City Council.

### referred

REFERRAL MOVED by Councillor Reimer SECONDED by Councillor Jang

THAT further discussion and decision on the foregoing motion be referred to the Standing Committee on City Finance and Services meeting to be held at 1:30 pm this day, to be dealt with as the first item of business.

CARRIED UNANIMOUSLY

## 2. New Strategies to Provide Studio and Creative Space

The following motion contains amendments to the original Motion on Notice, which were accepted by the Council.

MOVED by Councillor Meggs SECONDED by Councillor Deal

### WHEREAS

- 1. Access to suitable, affordable creative space is an acute problem for artists and cultural groups in Vancouver;
- 2. The creative sector is a critical element in the city's economic and social life;
- 3. The Park Board has taken the lead to initiate creative options for the use of some of their facilities; and
- 4. The City of Vancouver, Vancouver Park Board and Vancouver School Board are significant landowners in the city and supporter of the arts with the potential to develop new strategies to increase the supply of creative space.

THEREFORE BE IT RESOLVED THAT Council direct staff to provide a report on:

- 1. Current Park Board, School Board and City initiatives under way with a framework to support and implement the provision of creative and studio space;
- 2. The status of current policy reviews focused on enhancing regulation of studio and creative space; and
- 3. Options for a pilot program among the three partners to make available at minimum 10,000 square feet of space for studio use on a short and medium-term basis through a request for proposals that seeks to:
  - Evaluate strategies to increase the supply of studio and creative space;
  - Identify obstacles to the provision of suitable space by private sector landlords; and
  - Operate to the best degree possible on a cost-recovery basis as opposed to a subsidy model, and also explore options for rental costs of City space.

CARRIED UNANIMOUSLY (Councillor Louie absent for the vote)

## 3. Current Zoned Capacity for Housing in Vancouver

The motion below contains revisions to the original Motion on Notice.

MOVED by Councillor Carr SECONDED by Councillor Jang

## WHEREAS

- 1. The City of Vancouver is commencing with Community Plans in four neighbourhoods in which the amount and type of new housing will undoubtedly be a focus as the city, in the context of the Regional Growth Strategy, plans for future growth.
- 2. Information about the zoned capacity for housing, both in these neighbourhoods and city wide, is essential to inform these planning processes.
- 3. This information, requested in a previous motion to council (February 1, 2011), was delayed by a referral to staff for more information regarding financial and staffing implications to conduct the work, and has now become urgent.

THEREFORE BE IT RESOLVED THAT Council request staff to report back, at a meeting open to the public, with the following information:

- 1. The current total existing zoned capacity for residential housing in the City of Vancouver at a macro-scale with total numbers updated from previous work done under Regional Context Statements;
- 2. The current total existing zoned capacity in the City of Vancouver for residential housing broken down by land use zones and showing total capacity in number of additional dwellings and additional population;
- 3. Explanations of how net figures of "potential homes" are calculated and what factors may lead to unused zoned capacity.

FURTHER THAT the data be further broken down by neighbourhood with the four neighbourhoods currently entering into Community Plan processes as a priority (Grandview Woodland, West End, Marpole and the Downtown East Side);

AND FURTHER THAT this work should be completed in a timely way so that:

- 1. Each of the four neighbourhoods entering into Community Plan processes receive macro-scale information as well as detailed information by land use zones for their neighbourhood as base information for the development of their plans;
- 2. the detailed breakdown of information by land use zone for the city as a whole be available to inform other upcoming planning processes such as the development of a new Regional Context Statement for Metro Vancouver's Regional Growth Strategy.

### referred

The Mayor noted that a request to speak to this motion had been received.

MOVED by Councillor Carr SECONDED by Councillor Jang

THAT the motion be referred to the Standing Committee on City Finance and Services meeting to be held at 1:30 pm this day, in order to hear from speakers.

CARRIED UNANIMOUSLY (Councillors Deal and Louie absent for the vote)

## 4. Request to Develop a City App

MOVED by Councillor Reimer SECONDED by Councillor Stevenson

### WHEREAS

- 1. City Council has a strong and demonstrated commitment to bringing the community into City Hall by engaging citizens, and soliciting their ideas, input and creative energy.
- 2. The City of Vancouver is seen as a global leader in open data and open standards as a result of work done under the Open 3 initiative (more information at data.vancouver.ca).
- 3. The City of Vancouver has committed to technologies, such as implementing 311 and developing a new website format, that increase resident and business access to City functions such as licenses, recreation programs, reporting of bylaw infractions and other common transactions with the City.
- 4. Residents and businesses are increasingly moving from phone and web to smartphone and mobile technologies.

THEREFORE BE IT RESOLVED THAT City staff report back on a financial analysis and timeline for a mobile "City App" that works across common mobile platforms (including Blackberry, Android and iPhone), and that allows residents and business to fulfill desired interactions with the City including access to timely information and services such as business licenses and recreation programs, as well as the ability to report problems in their local area.

### referred

The Mayor noted that a request to speak to this motion had been received.

MOVED by Councillor Stevenson SECONDED by Councillor Affleck

THAT the motion be referred to the Standing Committee on City Finance and Services meeting to be held at 1:30 pm this day, in order to hear from speakers.

CARRIED UNANIMOUSLY (Councillor Louie absent for the vote)

## **NEW BUSINESS**

## 1. Request for Leave of Absence - Mayor Robertson

MOVED by Councillor Jang SECONDED by Councillor Reimer

THAT Mayor Robertson be granted Leave of Absence for Personal Reasons from the Court of Revision (BIA) meeting to be held on Thursday, February 16, 2012.

CARRIED UNANIMOUSLY (Councillor Louie absent for the vote)

The Council adjourned at 12:35 pm

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